



# 2022 Ada County Multi-Hazard Mitigation Plan

April 2023



**Volume 2**  
Planning Partner  
Annexes



TETRA TECH



# 2022 Ada County Multi-Hazard Mitigation Plan

## Volume 2—Planning Partner Annexes

April 2023

### PREPARED FOR

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**Appendices**

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## Appendix A. Annex Instructions and Templates

# INTRODUCTION

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## BACKGROUND

A multi-jurisdictional approach to hazard mitigation planning is an efficient way for numerous jurisdictions to meet the requirements of the federal Disaster Mitigation Act (DMA). The Federal Emergency Management Agency (FEMA) encourages multi-jurisdictional hazard mitigation planning. To fully meet the DMA requirements, participating jurisdictions must participate in the hazard mitigation planning process and officially adopt the completed and approved plan (44 CFR Section 201.6.a(4)).

For the *2022 Ada County Multi-Hazard Mitigation Plan*, a planning partnership was formed to meet DMA requirements for eligible local governments in Ada County. The DMA defines a local government as follows:

“Any county, municipality, city, town, township, public authority, school district, special district, intrastate district, council of governments (regardless of whether the council of governments is incorporated as a nonprofit corporation under State law), regional or interstate government entity, or agency or instrumentality of a local government; any Indian tribe or authorized tribal organization, or Alaska Native village or organization; and any rural community, unincorporated town or village, or other public entity.”

Two types of planning partners participated in this process:

- Municipalities and the County
- Special purpose districts.

Each participating planning partner has prepared a jurisdiction-specific annex to this plan. This volume of the *2022 Ada County Multi-Hazard Mitigation Plan* presents these annexes, along with information on the process by which they were created.

## THE PLANNING PARTNERSHIP

### Initial Solicitation and Letters of Intent

The planning team solicited the participation of the County and all County-recognized special purpose districts at the outset of this project. A kickoff meeting was conducted by the core planning team on June 24, 2021, where a presentation was made to introduce the mitigation plan update and solicit planning partner commitment to the plan update process. All eligible local governments within the planning area were invited to attend. Various agency and citizen stakeholders were also invited to this meeting. The goals of the meeting were as follows:

- Provide an overview of the Disaster Mitigation Act.

- Provide an update on the planning process to date.
- Outline the Ada County plan update work plan.
- Describe the benefits of multi-jurisdictional planning.
- Outline planning partner expectations.
- Solicit planning partners.

All interested local governments were provided with a list of planning partner expectations developed by the planning team and were informed of the obligations required for participation. Local governments wishing to join the planning effort were asked to provide the planning team with a “notice of intent to participate” that agreed to the planning partner expectations as described in the section below and designated a point of contact for their jurisdiction. In all, formal commitment was received from 21 planning partners by the planning team, and the Ada County Planning Partnership was formed. The letters of intent to participate are on file with Ada County Emergency Management & Community Resilience (EMCR) and are available for review upon request.

Maps showing the location of participating special purpose districts are provided at the end of this introduction. Maps of local hazards for participating cities are provided in each city’s individual annex. Overall maps for Ada County are included in Volume 1 of this plan.

## Planning Partner Expectations

The planning team developed the following list of planning partner expectations, which were confirmed at the kickoff meeting:

- Provide a “Letter of Intent to Participate.”
- Support and participate in the selection and function of the Steering Committee overseeing the development of the update. Support includes allowing this body to make decisions regarding plan development and scope on behalf of the partnership.
- Provide support for the public involvement strategy developed by the Steering Committee in the form of mailing lists, possible meeting space, and media outreach such as newsletters, newspapers or direct-mailed brochures.
- Participate in plan update development activities such as:
  - Steering Committee meetings
  - Public meetings or open houses
  - Workshops and planning partner training sessions
  - Public review and comment periods prior to adoption.

Attendance will be tracked at such activities, and attendance records will be used to track and document participation for each planning partner. No minimum level of participation will be established, but each planning partner should attempt to attend all such activities.

- Perform a “consistency review” of all technical studies, plans, and ordinances specific to hazards identified within the planning area to determine the existence of plans, studies or ordinances not consistent with the equivalent documents reviewed in preparation of the County plan. For example: if a planning partner has a floodplain management plan that makes recommendations that are not consistent with any of the County’s basin plans, that plan will need to be reviewed for probable incorporation into the plan for the partner’s area.

- Review the risk assessment and identify hazards and vulnerabilities specific to the local jurisdiction. Resources will be provided for jurisdiction-specific mapping and technical consultation to aid in this task, but the determination of risk and vulnerability will be up to each partner.
- Review the mitigation recommendations chosen for the overall county and determine if they meet the needs of the jurisdiction. Projects within each jurisdiction consistent with the overall plan recommendations will need to be identified, prioritized and reviewed to determine their benefits and costs.
- Create an action plan that identifies each project, who will oversee the task, how it will be financed and when it is estimated to occur.
- Complete the normal pre-adoption process prior to submitting the plan to the local governing body for adoption. For example, if it is the community's normal process to submit a planning document to a Planning Commission prior to submittal to council for adoption, then that process must be followed for the adoption of this plan.
- Agree to the plan implementation and maintenance protocol established in Volume 1
- Formally adopt the plan.

Failure to meet these criteria could result in a partner being dropped from the partnership by the Steering Committee, and thus losing eligibility under the scope of this plan.

## ANNEX-PREPARATION PROCESS

### Templates

Templates were created to help the planning partners prepare their jurisdiction-specific annexes. Since special purpose districts operate differently from incorporated municipalities, separate templates were created for the two types of jurisdictions. The templates were created so that all criteria of Section 201.6 of 44 CFR would be met, based on the partners' capabilities and mode of operation. Templates available for the planning partners' use were specific as to whether the partner is a municipality or a special purpose district and whether the annex is an update to a previous hazard mitigation plan or a first-time hazard plan. Each partner was asked to participate in a technical assistance workshop during which key elements of the template were completed by a designated point of contact for each partner and a member of the planning team. The templates were set up to lead each partner through a series of steps that would generate the DMA-required elements that are specific for each partner. The templates and their instructions can be found in Appendix A to this volume of the Multi-Hazard Mitigation Plan.

### Risk Ranking

Each planning partner was asked to rank each risk specifically for its jurisdiction, based on the impact on its population or facilities. Cities were asked to base this ranking on probability of occurrence and the potential impact on people, property and the economy. Special purpose districts were asked to base this ranking on probability of occurrence and the potential impact on their constituency, their vital facilities and the facilities' functionality after an event. The methodology followed that used for the countywide risk ranking presented in Volume 1. A principal objective of this exercise was to familiarize the partnership with how to use the risk assessment as a tool to support other planning and hazard mitigation processes. Tools utilized for the ranking included the following:

- The risk assessment results developed for this plan
- Hazard maps for all hazards of concern
- Special district boundary maps that illustrated the sphere of influence for each special purpose district partner
- Hazard mitigation catalogs
- Federal funding and technical assistance catalogs
- Copies of partners' prior annexes, if applicable.

## Prioritization

44 CFR requires actions identified in the action plan to be prioritized (Section 201.c.3.iii). The planning team and steering committee developed a methodology for prioritizing the action plans that meets the needs of the partnership and the requirements of 44 CFR. The actions were prioritized for implementation according to the following criteria:

- **High Priority**—An action that meets multiple objectives, has benefits that exceed costs, and has a secured source of funding. Action can be completed in the short term (1 to 5 years).
- **Medium Priority**—An action that meets multiple objectives, has benefits that exceed costs, and is eligible for funding though no funding has yet been secured for it. Action can be completed in the short term (1 to 5 years) once funding is secured. Medium-priority actions become high-priority actions once funding is secured.
- **Low Priority**—An action that will mitigate the risk of a hazard, has benefits that do not exceed the costs or are difficult to quantify, has no secured source of funding, and is not eligible for any known grant funding. Action can be completed in the long term (1 to 10 years). Low-priority actions are generally “wish-list” actions. They may be eligible for grant funding from programs that have not yet been identified.

The actions were prioritized for grant-funding pursuit according to the following criteria:

- **High Priority**—An action that meets identified grant eligibility requirements, has high benefits, and is listed as high or medium implementation priority; local funding options are unavailable or available local funds could be used instead for actions that are not eligible for grant funding.
- **Medium Priority**—An action that meets identified grant eligibility requirements, has medium or low benefits, and is listed as medium or low implementation priority; local funding options are unavailable.
- **Low Priority**—An action that has not been identified as meeting any grant eligibility requirements.

## Benefit/Cost Review

44 CFR requires the prioritization of the action plan to emphasize a benefit/cost analysis of the proposed actions. Because some actions may not be implemented for up to 10 years, benefit/cost analysis was qualitative and not of the detail required by FEMA for project grant eligibility under relevant grant programs. A review of the apparent benefits versus the apparent cost of each project was performed. Parameters were established for assigning subjective ratings (high, medium, and low) to costs and benefits as follows:

Benefit ratings were defined as follows:

- **High**—Action will have an immediate impact on the reduction of risk exposure to life and property.
- **Medium**—Action will have a long-term impact on the reduction of risk exposure to life and property, or action will provide an immediate reduction in the risk exposure to property.
- **Low**—Long-term benefits of the action are difficult to quantify in the short term.

Cost ratings were defined as follows:

- **High**—Existing funding will not cover the cost of the action; implementation would require new revenue through an alternative source (for example, bonds, grants, and fee increases).
- **Medium**—The action could be implemented with existing funding but would require a re-apportionment of the budget or a budget amendment, or the cost of the action would have to be spread over multiple years.
- **Low**—The action could be funded under the existing budget. The action is part of or can be part of an ongoing existing program.

Using this approach, actions with positive benefit versus cost ratios (such as high over high, high over medium, medium over low, etc.) are considered cost-beneficial. For many of the strategies identified in this action plan, the partners may seek financial assistance under federal funding programs that require detailed benefit/cost analyses. These analyses will be performed on actions at the time of application using appropriate benefit-cost models. For actions not seeking financial assistance from grant programs that require detailed analysis, the partners reserve the right to define “benefits” according to parameters that meet the goals and objectives of this plan.

## Analysis of Mitigation Initiatives

Each planning partner reviewed its recommended initiatives to classify each initiative based on the hazard it addresses and the type of mitigation it involves. Mitigation types used for this categorization are as follows:

- **Prevention**—Government, administrative or regulatory actions that influence the way land and buildings are developed to reduce hazard losses. Includes planning and zoning, floodplain laws, capital improvement programs, open space preservation, and stormwater management regulations.
- **Property Protection**—Modification of buildings or structures to protect them from a hazard or removal of structures from a hazard area. Includes acquisition, elevation, relocation, structural retrofit, storm shutters, and shatter-resistant glass.
- **Public Education and Awareness**—Actions to inform residents and elected officials about hazards and ways to mitigate them. Includes outreach projects, real estate disclosure, hazard information centers, and school-age and adult education.
- **Natural Resource Protection**—Actions that minimize hazard loss and preserve or restore the functions of natural systems. Includes sediment and erosion control, stream corridor restoration, watershed management, forest and vegetation management, wetland restoration and preservation, and green infrastructure.
- **Emergency Services**—Actions that protect people and property during and immediately after a hazard event. Includes warning systems, emergency response services, and the protection of essential facilities.
- **Structural Projects**—Actions that involve the construction of structures to reduce the impact of a hazard. Includes dams, setback levees, floodwalls, retaining walls, and safe rooms.

- **Climate Resiliency**—Actions that incorporate methods to mitigate and/or adapt to the impacts of future climate conditions. Includes aquifer storage and recovery activities, incorporating future conditions projections in project design or planning, or actions that specifically address jurisdiction-specific future climate condition risks, such as sea-level rise or urban heat island effect.
- **Community Capacity Building**—Actions that increase or enhance local capabilities to adjust to potential damage, to take advantage of opportunities, or to respond to consequences. Includes staff training, memorandums of understanding, development of plans and studies, and monitoring programs.

## FINAL COVERAGE UNDER THE PLAN

All planning partners whose annexes are included in this volume of the Ada County Hazard Mitigation Plan fully met the participation requirements specified by the Steering Committee and will seek DMA compliance under this plan.

## ACRONYMS AND ABBREVIATIONS

The following terms are used in the planning partner annexes:

- ACC—Ada County Code
- ACEMSD—Ada County Emergency Medical Services District
- ACHD—Ada County Highway District
- CFM—Certified Floodplain Manager
- COMPASS—Community Planning Association of Southwest Idaho
- CWPP—Community Wildfire Protection Plan
- EFD—Eagle Fire District
- EOP—Emergency Operations Plan
- EMCR—Ada County Emergency Management & Community Resilience
- EPA—Environmental Protection Agency
- ESD—Eagle Sewer District
- FCD—Flood Control District
- FEMA—Federal Emergency Management Agency
- FMA—Flood Mitigation Assistance
- GBAD—Greater Boise Auditorium District
- HMGP—Hazard Mitigation Grant Program
- HOA—Homeowners Association
- IPAWS—Integrated Public Alert & Warning System
- ISAWS—Idaho State Alert & Warning System
- ICC—International Code Council

- IDWR—Idaho Department of Water Resources
- ITD—Idaho Transportation Department
- KMC—Kuna Municipal Code
- KRFD—Kuna Rural Fire Protection District
- NACFR—North Ada County Fire & Rescue
- NFIP—National Flood Insurance Program
- NOAA—National Oceanic and Atmospheric Administration
- NPDES—National Pollutant Discharge Elimination System
- SCADA—Supervisory Control and Data Acquisition
- SFD—Star Joint Fire Protection District
- USGS—U.S. Geological Survey
- WFPD—Whitney Fire Protection District
- WUI—Wildland Urban Interface
- WWTP—Wastewater Treatment Plan

# Ada County

## General Planning Area



0 5 10 Miles

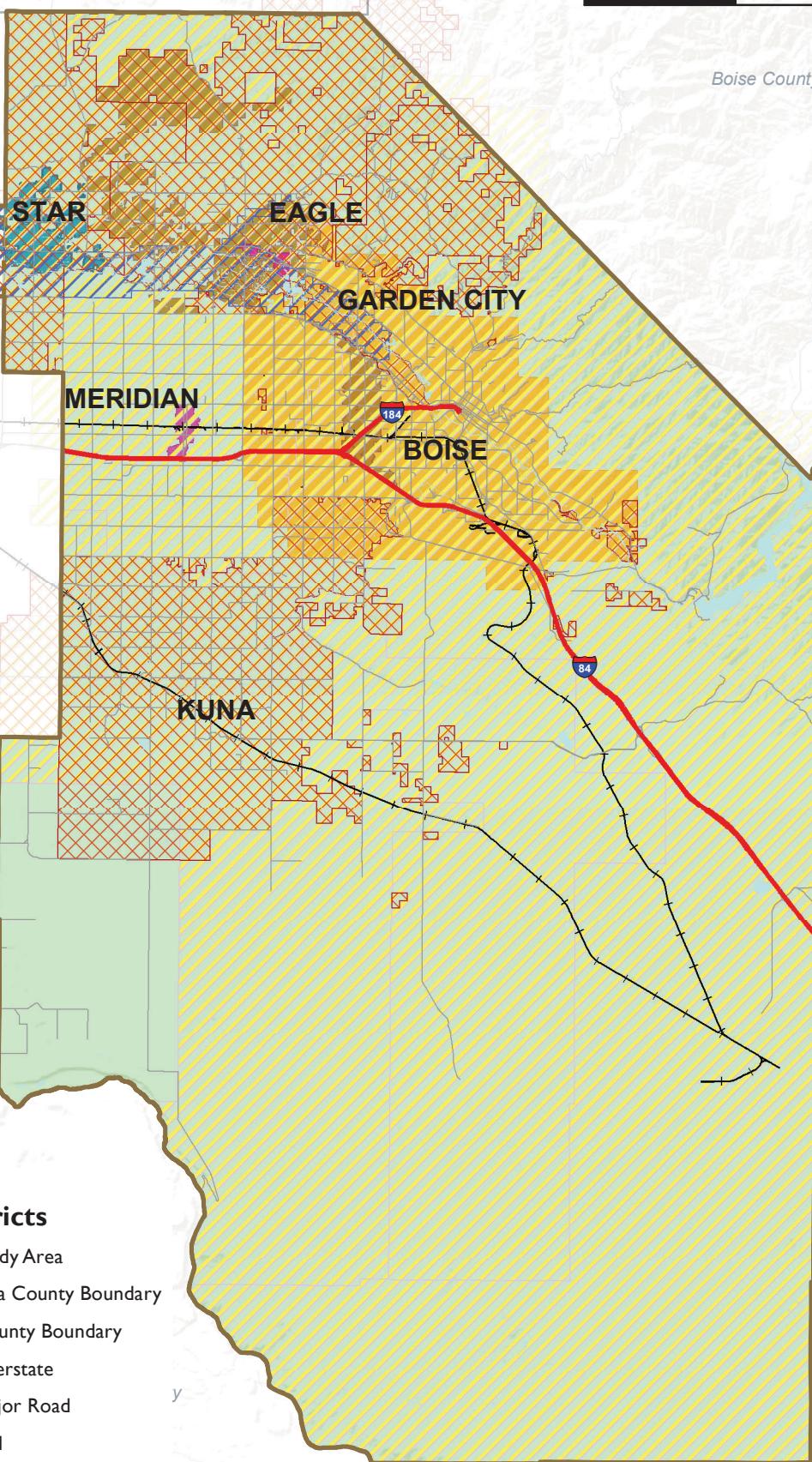


Gem County

Boise County

Canyon County

Elmore County



### Special Purpose Districts

	Flood Control		Study Area
	Fire		Ada County Boundary
	School		County Boundary
	Urban Renewal		Interstate
	Sewer		Major Road
	Auditorium		Rail
	Sewer Water		Waterbody
	Highway		