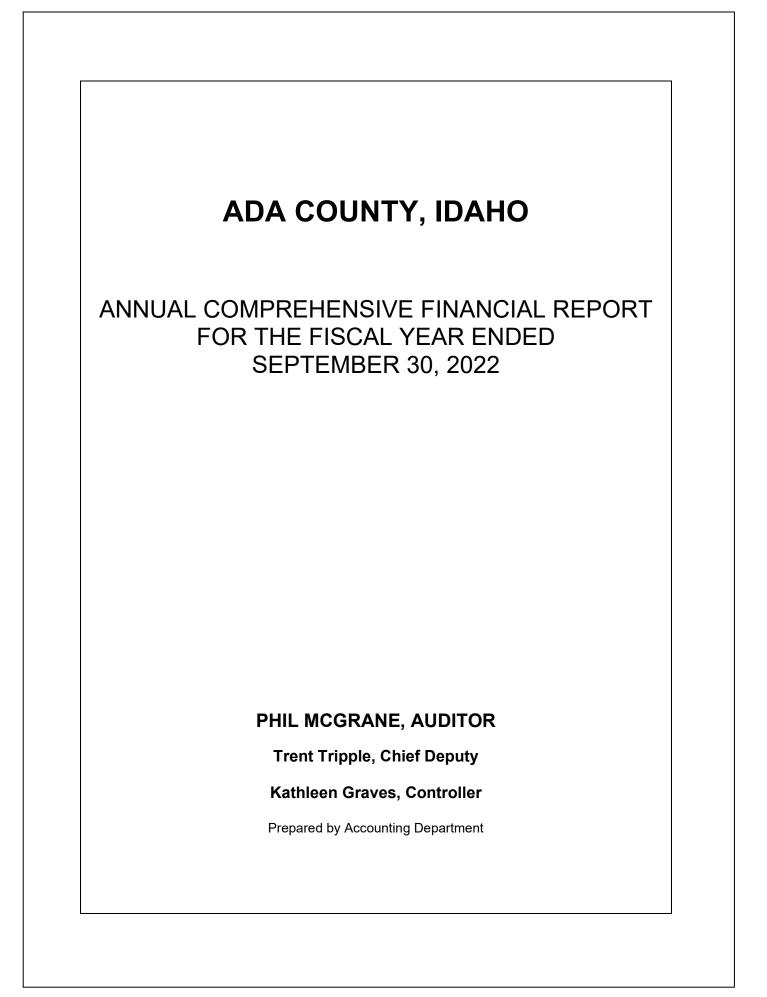


# ADA COUNTY IDAHO

# Fiscal Year Ending September 30, 2022



#### Ada County Annual Comprehensive Financial Report For the Year Ended September 30, 2022

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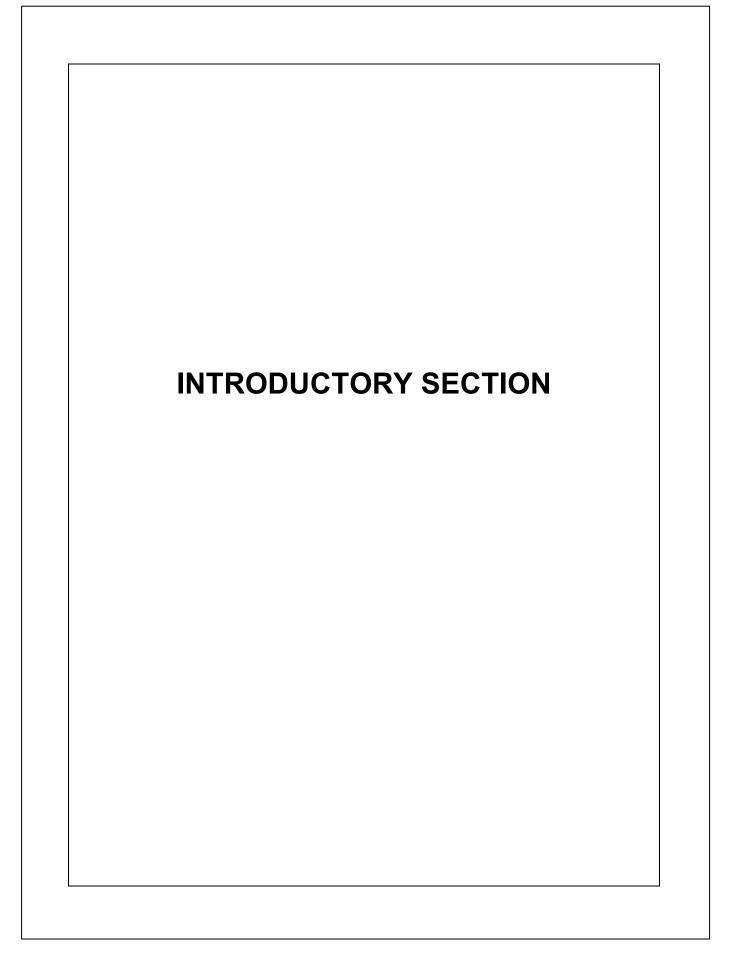
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**Phil McGrane, JD, MPA** Clerk of the District Court **Trent Tripple** Chief Deputy

200 W Front Street, Boise, Idaho 83702 Phone (208) 287-6879 Fax (208) 287-6909

January 6, 2023

Dear Ada County Citizens,

As your Clerk, my mission has been to serve our community in a way that builds trust in government. This begins by making the County's business, in particular our finances, transparent and accessible to you, the public. At the conclusion of each fiscal year, we issue an Annual Comprehensive Financial Report (ACFR), which details the County's revenues, expenditures, assets and liabilities. By state law, local governments must submit a complete set of financial statements to the State of Idaho's legislative council.

This report has been prepared using generally accepted accounting principles (GAAP) and Eide Bailly LLP, a firm of licensed public accountants, has audited the contents for the fiscal year that ended September 30, 2022. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended September 30, 2022 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the Financial Section of this report.

The independent audit of the County's financial statements was part of a broader, federally mandated "Single Audit" designed to meet the specific requirements of federal grantor agencies. The additional standards applied to the Single Audit require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and requirements involving the administration of federal awards.

Our aim is to provide a full picture of the County's finances and illuminate the process in which the County manages taxpayer funds and other resources. The ACFR, along with the County's Annual Budget, is central to understanding the County's financial opportunities and challenges. This report presents a breakdown of each fund and compares the budget to actual expenses.

As management of the financial arm of the county, we assume full responsibility for the report and its contents. We use a comprehensive internal control framework to protect County assets from loss, theft, or misuse. Though we have a high confidence in our internal controls and our abidance by GAAP, we realize we cannot eliminate the possibility that the financial statements will be free from material errors. However, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Management's Discussion and Analysis (MD&A), follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The report includes financial data for all County funds. Additionally, the financial report also includes the Avimor Community Infrastructure District, which is a blended component unit due to its close relationship with the County. This letter of transmittal serves as a complement to MD&A and should be read in conjunction with it.

## **Profile of Ada County**

Ada County is the most populous county in Idaho and home to the Idaho State Capitol. The most recently released estimated population (for 2021) is 511,931 which reflects a 30% increase since the 2010 census. The County is governed by a three-member elected county commission that sets the county budget and priorities. Other elected offices in the County are Assessor, Clerk of the District Court, Coroner, Prosecutor, Sheriff and Treasurer.

The County provides a wide range of services and general governmental functions, including: police protection, prosecution and defense services, emergency disaster preparedness, general administrative services, court services, election services, property assessment and tax collections, code enforcement, parks and recreation, and health and welfare. In addition, emergency medical services, sanitation, fair activities, and billing services operate as enterprise funds, in which operating expenses are covered by user charges. Ada County Highway District, a separately governed and distinct taxing district, owns and maintains the streets and sidewalks in the County.

The annual budget serves as the foundation for Ada County's financial planning and success. Following statutory guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Capital Project, Debt Service and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis.

Prior to the third Monday in May, each elected official or department head submits a proposed operating budget for the fiscal year beginning October 1 to the Auditor's Office. On or before the first Monday in August, we send the proposed budget to the County Commissioners for review and tentative approval. The County conducts public budget hearings by the Tuesday after Labor Day, and, upon conclusion, the County Commissioners legally adopt the budget. Expenditures for the coming fiscal year must fall within the appropriations set by the Commissioners. The budget system is integrated with the County's accounting system to ensure that the day-to-day financials align with the broader budget. The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personnel services and other charges and services (including capital outlay) within the department and fund. The budgetary process is described in more detail in *Notes to Required Supplementary Information*, beginning on page 76.

This report provides a breakdown of each fund and compares the budget to actual expenses. For the general fund and the charities and welfare fund, this comparison is shown on pages 71-75 as part of the *Required Supplementary Information* for the governmental funds. For other governmental funds with appropriated annual budgets, this comparison is presented in the *"Combining and Individual Fund Statements and Schedules"* subsection of this report, which starts on page 80.

In an effort to provide greater transparency and public access to the County's budget, my office developed the County Budget Explorer, an online interactive budget tool available on our website. The Budget Explorer earned the GFOA Award for Excellence in 2020 for its innovative approach to presenting the budget and making it accessible to citizens. The tool provides everything from a high-level overview of the budget and budget process down to line item detail and comparison with previous years' budget data. To explore our budget and learn more visit: https://adacounty.id.gov/clerk/budget-finance/budget-explorer/.

# **Factors Affecting Financial Condition**

The information presented in the financial statements is best understood when it is considered from the broader perspective of the local economic environment within which the County operates.

<u>Local economy</u>: Ada County is the home to the world headquarters of major corporations such as J.R. Simplot, Albertsons, IDACORP, WinCo and Micron Technology. Advanced technology, production, education, healthcare, government, military, professional services, construction, wood products, food processing and distribution, agriculture, tourism, small manufacturing, and retail establishments also supply employment for the area, as well as a stable financial base for the local economy. Inc. Magazine recognized 19 Ada County companies this year as being among the 5,000 fastest growing in the country. The local company Proud Source Water is the top ranked Ada County company at 223.

Ada County's economy will benefit from a large investment in technology with recent federal legislation to boost domestic semiconductor technology at Micron Technology and the announcement of a Facebook data center to be located in Kuna. Micron will build a \$15 billion manufacturing plant in Boise which is expected to bring over 2,000 jobs locally, using funding from the CHIPS Act of 2022 and state incentives. The \$800 million Facebook data center is expected to bring 100 jobs to the area, along with local infrastructure upgrades.

Two regional hospitals are located in the County, with multiple facilities and extensive associated medical services. Ada County is also home to Boise State University, the largest university in Idaho. Additionally, Ada County is the epicenter of governmental facilities in Idaho. Federal, state and local municipalities make up significant portions of the County's market value but are exempt from ad valorem taxation under Idaho Code. Healthcare, education and government have all experienced a rise in demand for services, which has led to an increase in new job creation.

The Idaho economy is strong. The State ended the fiscal year with a record tax surplus of nearly \$1.38 billion. In a special session, the Legislature approved a flat 5.8% income tax and \$500 million in rebates to taxpayers. The County is overseeing 41 projects funded by American Rescue Plan Act funds.

Ada County continues to have an exceptionally low unemployment rate of 2.4 percent as of September 30, 2022. The County unemployment rate is lower than the state's unemployment rate of 2.6 percent and the national rate of 3.4 percent.

Ada County continues to have one of the fastest growing populations in the nation and a corresponding increase in land development. Apartment complexes, condominium developments and new neighborhoods are planned or under construction across Ada County.

The local real estate market is starting to show signs of cooling after years of increases. The average number of days on the market for residential properties has increased by 9 days from 2021 to 24 days according to IMLS, an increase of 60% from September 2021. Demand continues to outpace supply, pushing up the median home to \$540,000. The number of newly constructed home sales for the first 9 months of 2022 decreased from 2,481 in 2021 to 2,005 in 2022.

<u>Long-term financial planning</u>: The County takes a conservative approach to budgeting and operates under the requirement that revenues must cover expenses. For fiscal year 2022, the county cut property taxes by \$12 million. The County funded 64 new positions and included \$7.7 million in additional funding for current employees.

<u>Financial policies</u>: The County receives most of its revenue (property tax) after the first quarter of the fiscal year. The gap between the start of the fiscal year in October and the receipt of tax monies makes it necessary for the County to reserve three and a half months' worth of expenses, which are exempt from budgeting. However, some funds collect enough revenue in the first quarter that a reservation is not necessary. We evaluate this policy annually against every budgeted fund.

Capital projects must be funded in advance before the County will negotiate a contract; as a result, certain funds must increase their fund balance.

The County maintains a Minimum Fund Balance Policy to guard against unforeseen expenses and situations. A risk allowance of \$30.5 million of operating revenue is kept on hand in the General Fund, also known as budget stabilization. The General Fund budget stabilization reserve at the end of fiscal 2022 was fully funded with \$46.3 million left for the government to use for future capital projects. Ada County will be using \$21.3 million of its fund balance to support the fiscal year 2023 budget.

<u>Major initiatives</u>: County Financial System Replacement - The County has been relying on a homegrown financial system to manage increasingly complex county finances. This system will soon be replaced by a third party produced financial system that will integrate with the new Human Resources Information System (HRIS). The project is currently in the development and implementation planning phase. The full transition to the new software is on schedule to take place at the beginning of the fiscal year 2024. This implementation will modernize the system and address the risks of the aging systems currently in place.

*Drug/Problem Solving Court Treatment Center* - In FY16, the BOCC approved a Drug Court Fund project to secure a new Drug Court Treatment facility. As problem-solving courts have become more widely used, the Ada County Drug Court Treatment Center facility at the Benjamin Campus was no longer adequate. To facilitate expansion of the program, the county has budgeted to purchase and renovate a building for Drug Court Treatment in FY23.

### Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ada County for its comprehensive annual financial report for the fiscal year ended September 30, 2021. This was the thirty-fourth consecutive year that that we have earned this prestigious award. To receive a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

This report is the product of a team effort by the County Auditor's accounting department. We appreciate their professionalism and commitment to the highest standards of financial reporting. Their dedication to excellence over the past thirty-four years is evident in their work.

Sincerely,

Phil McGrane Clerk of the District Court Ex officio Auditor

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Ada County Idaho

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

September 30, 2021

Christophen P. Morrill

Executive Director/CEO

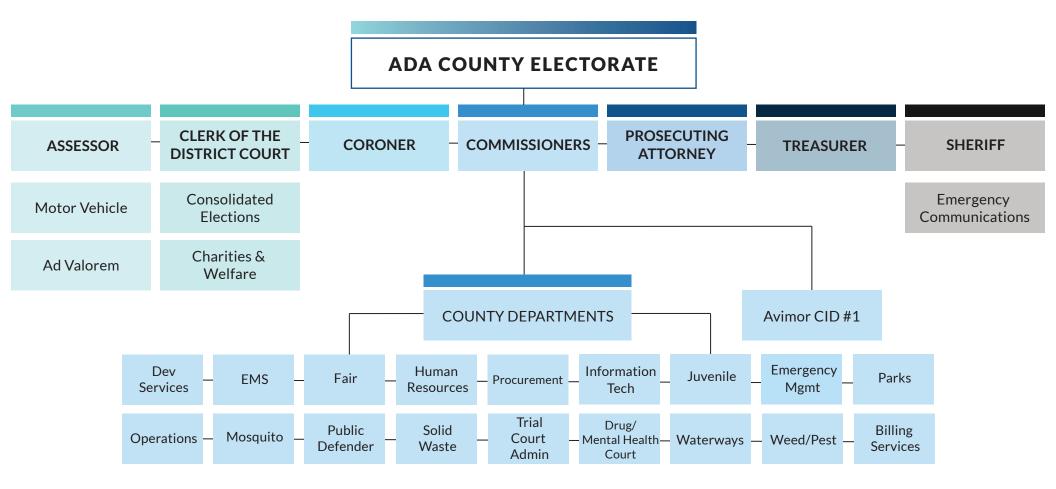
# ADA COUNTY, IDAHO ELECTED OFFICIALS AND DEPARTMENT DIRECTORS SEPTEMBER 30, 2022

ELECTED COU	NTY OFFICIALS
Commissioner - First District	Ryan Davidson
Commissioner - Second District	Rod Beck, Chair
Commissioner - Third District	Kendra Kenyon
Assessor	Robert H. McQuade
Clerk/Auditor/Recorder	Phil McGrane
Coroner	Dotti J. Owens
Prosecuting Attorney	Jan M. Bennetts
Sheriff	Matthew Clifford
S Treasurer	Elizabeth A. Mahn

# **DEPARTMENT DIRECTORS**

Charities and Welfare	Phil McGrane
Information Technology	Stephen G. O'Meara
Development Services - Building and Zoning	Richard Beck
District Court	Sandra Barrios
Emergency Medical Services (EMS)	Shawn Rayne
Emergency Management	Joe Lombardo
Juvenile	Alison Tate
Operations	Bruce Krisko
Human Resources	Bethany Calley
Public Defender	Anthony R. Geddes
Procurement	Bob Perkins
Parks and Recreation/Waterways	Scott C. Koberg
Solid Waste Management	Bruce Krisko
Weed/Pest/Mosquito	Adam Schroeder
Western Idaho Fair 7	Robert A. Batista

# ADA COUNTY, IDAHO ORGANIZATIONAL CHART



# ADA COUNTY, IDAHO CLASSIFICATION OF FUNDS

# GOVERNMENTAL

# GENERAL

# SPECIAL REVENUE

Consisting of departments: Clerk of the District Court Sheriff Treasurer Assessor Prosecutor Juvenile Motor Vehicle Commissioners Operations Coroner Information Technology **Development Services** Public Defender Human Resources Procurement General

Charities and Welfare Public Health Weed Control Pest Extermination Parks and Recreation Ad Valorem Court Monitoring **District** Court Drug/Mental Health Court **County Court Facilities** Waterways Emergency Communication **Emergency Management** Veterans Memorial Mosquito Abatement **Consolidated Elections** 

Capital Projects Parking Facilities Coroners Facility Jail Expansion Administration Building

CAPITAL PROJECTS

# DEBT SERVICE

Avimor Community Infrastructure District No. 1

# PROPRIETARY

# ENTERPRISE

Emergency Medical Services Solid Waste Management Western Idaho Fair Billing Services

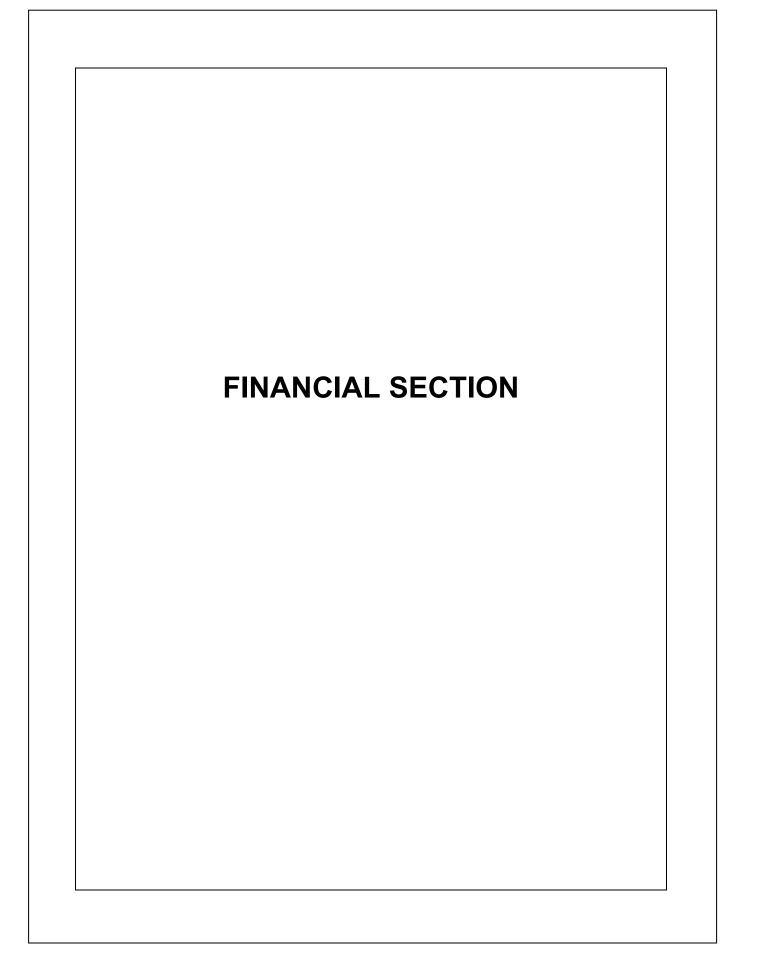
# INTERNAL SERVICE

Self Funded Health Insurance Liability Insurance

# FIDUCIARY

# CUSTODIAL

State of Idaho Special Taxing Districts Unapportioned Account Court Suspense Restitution Accounts Sheriff's Account Board of Community Guardians Public Administrator Drug Forfeitures Flexible Spending





**CPAs & BUSINESS ADVISORS** 

### **Independent Auditor's Report**

To the Board of Commissioners Ada County, Idaho Boise, Idaho

### **Report on the Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho (the County), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County as of September 30, 2022, and the respective changes in financial position and, where, applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Adoption of New Accounting Standard

As discussed in Note I E to the financial statements, the County has adopted the provisions of Government Accounting Standards Board (GASB) Statement No. 87, *Leases*, for the year ended September 30, 2022. As a result of this implementation, there was no effect on beginning net position at October 1, 2021. Our opinions are not modified with respect to this matter.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of employer's share of net pension liability – PERSI, and schedule of employer's contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements. The non-major governmental funds combining financial statements, budget and actual comparisons for governmental funds other than the general and major special revenue funds, internal service funds combining financial statements, and custodial funds combining financial statements are presented for the purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the financial statements.

Such information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the non-major governmental funds combining financial statements, budget and actual comparisons for governmental funds other than the general and major special revenue funds, internal service funds combining financial statements, and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated January 6, 2023 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit conducted in accordance with *Government Auditing Standards* in considering Ada County's internal control over financial reporting and compliance.

ide Sailly LLP

Boise, Idaho January 6, 2023

# Management's Discussion and Analysis

As management of Ada County, we offer readers of Ada County's financial statements this narrative overview and analysis of the financial activities of Ada County for the fiscal year ended September 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-5 of this report.

# **Financial Highlights**

- The assets and deferred outflows of Ada County exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$366,951,801 (*net position*). Of this amount, \$142,381,279 (*unrestricted net position*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position decreased by \$3,352,022; a reduction of \$47,919,438 from the prior year. Revenue increased \$6M, and expense also increased by \$53.9M. This large change and increase in expense are related to the County's share of the Public Employee Retirement System of Idaho (PERSI) liability. The largest increase in revenue was other taxes including sales and revenue sharing, which increased by \$7.3M, which includes a new sales tax revenue stream for indigent defense that replaces the use of property tax for this department starting in fiscal year 2023. Charge for services increased \$6M due to sheriff contracts for inmates with the Idaho Dept. of Corrections, city contracts for law enforcement services, as well as individual payments for emergency medical services; while property taxes increased \$3M even though the county did not take the allowable 3% increase to base, or the new construction roll due to participating in the Governor's Public Safety Grant Initiation (GPSGI) the prior year. The largest reduction in revenue was interest and investment earnings which decreased \$9.9M due to the market value of our investments at the end of the fiscal year. General government and public safety expenses each increased \$15M and \$24.5M, respectively. While there were 26 new positions added to general government at a cost of \$2.2M, as well as a 4% COLA/merit of \$2M there were 91 vacant positions at the end of the fiscal year saving approximately \$2.3M, however as mentioned previously \$13.5M in pension expense was recorded. Public safety increased by 22 positions at a cost of \$1.9M, the COLA/merit increased \$2.4M, there were 105 vacancies approximately saving \$2.6M while pension expense increased \$17M. In addition, the American Rescue Plan Act (ARPA) grant incurred \$1M and \$3M in expenses, respectively.
- As of the close of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$199,492,118, which is a decrease of \$2,310,918 in comparison with the prior year. Of that total \$111,755,229 is unassigned in the general fund; however according to Ada County's financial policies \$35M is required to cover the first three and a half months of operating expenses before property taxes are received in mid-January. In addition, \$30.5M should be reserved to meet our minimum fund balance policy also known as budget stabilization, with the remaining \$46.3 available for future capital investments.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to Ada County's basic financial statements. Ada County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of Ada County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of Ada County's assets, deferred outflows as well as liabilities and deferred inflows. The difference between assets, deferred outflows and liabilities and deferred inflows is reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Ada County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected delinquent taxes and earned but unused vacation leave).

Both government-wide financial statements mentioned above represent functions within Ada County. These functions can be organized into *governmental activities* and *business-type activities*. The governmental activities are principally supported by taxes and intergovernmental revenues and include general government, public safety, sanitation, health and welfare, recreational and cultural activities and community infrastructure with the addition of the Avimor Community Infrastructure District No.1. This is a separate legal infrastructure district. However, due to the nature of the relationship between the County and the District, the assets, liabilities, deferred inflows and outflows, revenue and expenditures of this entity have met the requirements for a blended component unit presentation. The business-type activities of Ada County include emergency medical services, solid waste management, county fair and billing services and are intended to recover all or a significant portion of their costs through user fees and charges.

The government-wide financial statements of Ada County, which include all legally and financially accountable units (known as the *primary government*), can be found on pages 27-28 of this report.

**Fund financial statements**. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Ada County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Ada County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Ada County maintains nineteen individual governmental funds. The general fund and charities and welfare, which are considered to be major funds, are presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Data from the other seventeen governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

Ada County adopts an annual appropriated budget for all funds except internal service funds and fiduciary funds. Budgetary comparison schedules have been provided for the funds to demonstrate compliance with this budget.

The basic governmental fund descriptions and financial statements can be found on pages 29-33 of this report.

**Proprietary funds**. Ada County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Ada County uses enterprise funds for its emergency medical services, solid waste management, Western Idaho Fair, and billing services functions. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Ada County's various functions. Ada County uses internal service funds for its self-health insurance and liability insurance. Because both of these internal service funds predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

The proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. They provide separate information for emergency medical services, solid waste management, and the Western Idaho Fair, all of which are presented as major funds. Billing services, which is presented as a non-major fund, is included for year-to-year consistency.

Both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund descriptions and financial statements can be found on pages 34-38 of this report.

*Fiduciary funds*. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are not available to support Ada County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 40-41 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements, preceded by an index, can be found on pages 43-70 of this report.

**Other information**. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*, which can be found on pages 71-79. The combining, and individual fund statements and schedules for non-major governmental funds, internal service funds, and fiduciary funds, are presented immediately following the required supplementary information on pages 80-110 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Ada County, assets and deferred outflows exceeded liabilities and deferred inflows by \$366,951,801 at the close of the most recent fiscal year. The largest portion of Ada County's net position (54.1%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The Governmental Accounting Standards Board (GASB) required the implementation of a new standard for leases in fiscal year 2022. With the implementation of *GASB 87 – Leases*, the County added \$5,858,063 in right to use assets in its government activities. These assets are amortized over the life of the lease and included in the County's investment in capital assets.

Additionally, 7% of Ada County's net position are resources subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$142,381,279) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Ada County is able to report positive balances in all three categories of net position, for both the government as a whole and its governmental and business-type activities. The same situation held true for the prior fiscal year.

	Governme	ental activities	Business-t	ype activities	Total			
	2022	2021*	2022	2021*	2022	2021*		
Current and other assets \$	501,600,082	\$ 432,315,101	\$ 86,246,704	\$ 76,067,827	\$ 587,846,786	\$ 508,382,928		
Capital assets	152,490,488	139,382,711	64,608,823	63,304,344	217,099,311	202,687,055		
Penson assets	-	2,236,242	-	544,925		2,781,167		
Total assets	654,090,570	573,934,054	150,855,527	139,917,096	804,946,097	713,851,150		
Deferred Outflows	64,049,526	38,733,336	8,320,776	3,999,386	72,370,302	42,732,722		
Long-term liabilities outstanding	172,386,928	50,601,402	46,872,500	31,327,604	219,259,428	81,929,006		
Other liabilities	122,527,538	72,721,322	3,608,219	2,559,700	126,135,757	75,281,022		
Total liabilities	294,914,466	123,322,724	50,480,719	33,887,304	345,395,185	157,210,028		
Deferred Inflows	156,880,776	213,153,155	8,088,637	15,916,866	164,969,413	229,070,021		
Net position								
Net investment in capital assets	5 138,599,504	137,655,735	59,981,432	59,123,756	198,580,936	196,779,491		
Restricted	25,989,586	25,026,066			25,989,586	25,026,066		
Unrestricted	101,755,764	113,509,710	40,625,515	34,988,556	142,381,279	148,498,266		
Total net position \$	266,344,854	\$ 276,191,511	\$ 100,606,947	\$ 94,112,312	\$ 366,951,801	\$ 370,303,823		

### Ada County's Net Position

\* Not restated for GASB 87 implementation

The County's business-type activities reported an overall increase of \$5,636,959 in unrestricted net position. A decrease in expense related to depreciation for the change in life of the landfill the prior year and closure costs being relatively the same, along with an increase in revenue allowed the solid waste management fund to increase by \$3,424,108. Revenue was flat in billing services however it was still higher than expense, allowing for an increase of \$242,965. Even with increased revenue, expenses related to the county's share of PERSI's liability increased which netted an increase of only \$461,367 in the emergency medical services fund. The Western Idaho Fair hosted more events as we looked to get back to some sense of normalcy which increased revenue. With the increase in events and the celebration of the 125<sup>th</sup> anniversary of the Western Idaho Fair expenses also increased, however they were still able to increase their unrestricted net position by \$948,935. There was also an increase in internal balances related to business-type activities of \$559,584 for the year.

During the current year, the government's overall net position decreased by \$3,352,022. The County's business-type activities experienced an increase of \$6,494,635 due mainly to the changes mentioned above, while governmental activities decreased by \$9,846,657.

Changes to both, are displayed on the following chart:

	Governmental activities				Business-t	ype	activities		Total			
	2022		2021*		2022		2021*		2022		2021*	
Revenues:												
Program revenues:												
Charges for services \$	45,760,593	\$	43,157,237	\$	43,704,022	\$	40,281,761	\$	89,464,615	\$	83,438,998	
Operating grants and												
contributions	30,755,831		30,758,342		329,699		547,573		31,085,530		31,305,915	
Capital grants and												
contributions	1,058,969		653,388		-		30,000		1,058,969		683,388	
General revenues:												
Property taxes	135,436,289		132,853,099		7,625,908		7,207,673		143,062,197		140,060,772	
Other taxes	40,587,917		33,389,322		497,530		444,647		41,085,447		33,833,969	
Grants and contributions not												
restricted to specific programs	11,405,312		11,416,576		-		-		11,405,312		11,416,576	
Interest & investment earnings (loss)	(8,445,602)		(246,940)		(1,805,384)		(93,789)		(10,250,986)		(340,729)	
Miscellaneous	2,257,431		2,742,475		-		(6,619)	_	2,257,431	_	2,735,856	
Total revenues	258,816,740		254,723,499		50,351,775		48,411,246		309,168,515		303,134,745	
Expenses:												
General government	114,356,067		99,415,625		-		-		114,356,067		99,415,625	
Public safety	123,563,725		99,062,663		-		-		123,563,725		99,062,663	
Sanitation	3,146,963		2,807,278		-		-		3,146,963		2,807,278	
Health and welfare	24,702,966		14,707,147		-		-		24,702,966		14,707,147	
Recreational and cultural	1,764,158		1,371,644		-		-		1,764,158		1,371,644	
Community infrastructure	16,330		17,994		-		-		16,330		17,994	
Interest on long-term debt	1,081,858		1,003,026		-		-		1,081,858		1,003,026	
Emergency Medical Svcs.	-		-		20,842,728		16,047,600		20,842,728		16,047,600	
Solid Waste Mgmt.	-		-		10,678,285		13,021,696		10,678,285		13,021,696	
Western Idaho Fair	-		-		6,062,427		5,075,739		6,062,427		5,075,739	
Billing Svcs.	-		-		6,305,030		6,036,917		6,305,030		6,036,917	
Total expenses	268,632,067		218,385,377		43,888,470		40,181,952	_	312,520,537	_	258,567,329	
Increase (decrease) in net position												
before transfers	(9,815,327)		36,338,122		6,463,305		8,229,294		(3,352,022)		44,567,416	
Transfers	(31,330)		-		31,330		-		-		-	
Increase (decrease) in net position	(9,846,657)		36,338,122		6,494,635		8,229,294		(3,352,022)		44,567,416	
Net position - beginning restated	276,191,511		239,853,389		94,112,312		85,883,018	_	370,303,823	_	325,736,407	
Net position - ending	266,344,854	\$	276,191,511	\$	100,606,947	\$	94,112,312	\$	366,951,801	\$	370,303,823	

#### Ada County's Changes in Net Position

\*Not restated for GASB 87 implementation

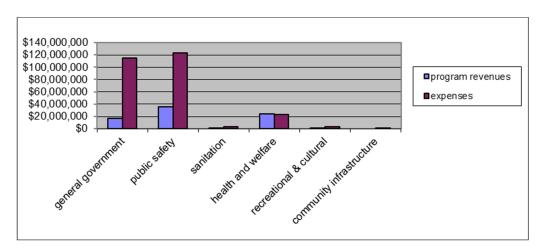
**Governmental activities**. Total net position for government activities decreased \$9,846,657 after transfers, which is \$46,184,779 less than the prior year. Key elements are:

- Other taxes including sales and revenue sharing, increased by \$7.2 M, with a new sales tax revenue stream for indigent defense that will replace the use of property tax.
- Property tax increased \$2.6M due to participating in GPSGI last year which provided for qualifying public safety expenses even though the County did not take the 3% increase in base property tax or the new construction roll and cut taxes by an additional \$12M.
- Charge for services increased \$2.6M due to sheriff contracts with the State of Idaho for inmate housing and the cities for law enforcement services.
- Interest & investment earnings decreased \$8.2M attributable to the federal reserve continuing to increase the borrowing rate, therefore affecting the market value of our investments.
- General government and public safety had the largest increase in expense, \$14.9M and \$24.5M, respectively. There were 48 new positions, 26 new positions in general government at a cost of \$2.2M and 22 in public safety for \$1.9M; in addition, a 4% COLA/merit costing \$2M and \$2.4M, respectively, was funded. In addition, there was an increase in pension expense associated with the County's share of the PERSI liability,

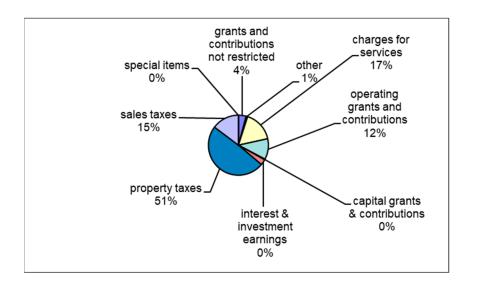
equating to \$12.4M for general government and \$17M for public safety. On the other hand, there were savings in the amount of \$2.2M and \$2.6M, respectively due to a large number of vacancies. At the end of the fiscal there were 91 vacancies in general government and 105 in public safety.

 Health and Welfare also had a large increase in expense of \$10M due to the addition of \$1.2M in APRA expenses and \$10.9M from the Emergency Rental Assistance (ERA) grant, however there were savings of \$1.8M from indigent services and \$2.2M from public health.

# Expenses and Program Revenues – Governmental Activities

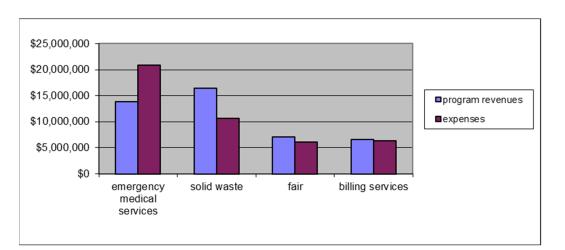


# **Revenues by Source – Governmental Activities**



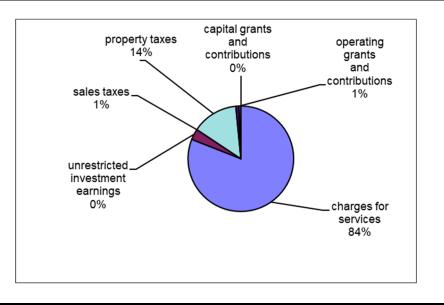
**Business-type activities.** Business-type activities increased the County's net position by \$6,494,635 after transfers, accounting for 197.2% of the total growth. All four of the County's Enterprise Funds incurred positive growth.

- Solid waste management net position increased \$4,560,985 due to a decrease in closure, post closure expense and deprecation.
- Emergency medical services net position increased \$369,608; revenues increased however expenses related to the pension liability, mentioned earlier, were \$3.1M more than the prior year.
- Events and the annual Western Idaho Fair, celebrating its 125<sup>th</sup> anniversary, increased net position for the Western Idaho Fair by \$761,494.
- An increase in net position of \$242,964 occurred for billing services even though revenue was less than the prior year and expense has higher.



# Expenses and Program Revenues – Business-type Activities

# **Revenue by Source – Business-type Activities**



# Financial Analysis of the Government's Funds

As noted earlier, Ada County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of Ada County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Ada County's governmental funds reported combined ending fund balances of \$199,492,118, a decrease of \$2,310,918 in comparison with the prior year. Ada County has restrictions and assignments for its fund balance. These include: \$5,176,416 restricted by granting agencies to pay for specific programs, \$20,785,495 restricted by enabling legislation and \$178,571 restricted for community infrastructure due to the County's component unit, Avimor CID No. 1. Assignments total \$61,596,407; of which \$12,533,158 is in the general fund, and \$4,486,543 in all other government funds was assigned for subsequent years expenditures during the fiscal year 2023 budget process. The remaining \$44,576,706 is assigned by definition of the special revenue funds, including their minimum fund balance or budget stabilization and cash basis requirements. Total unassigned is \$111,755,229; of which \$35,000,342 is required to cover the first three and a half months of operating expenses before property taxes are received in January (cash basis) with the remaining \$76,754,887 reserved for the minimum fund balance; which exceeds the full requirement for the general fund by \$46,254,887 and will be considered for future capital projects.

The general fund is the chief operating fund of Ada County. At the end of the current fiscal year, the total fund balance of the general fund was \$129,464,803 of which \$5,176,416 was restricted as mentioned above, \$12,533,158 was assigned and \$111,755,229 was unassigned. As a measure of the general fund's liquidity, it may be useful to compare both unrestricted fund balance (committed and assigned) and total fund balance to total fund expenditures. In the current fiscal year, unrestricted fund balance represents 56 percent of total general fund expenditures while total fund balance represents 59 percent.

During the current year, the fund balance of the County's general fund increased by \$11,086,709 after transfers and for reasons similar to those described on pages 19 and 20 under *Governmental activities*.

• Intergovernmental increased \$7,907,490 due to the stimulus from the federal government in the form of the Emergency Rental Assistance (ERA) grant for rental and utility costs for those whose income has been affected due to the pandemic and the American Rescue Plan Act (ARPA) grant to address the negative impacts caused by the pandemic such as replacement of lost revenue, premium pay for essential worker and investments in water, sewer, and broadband infrastructure.

• Personnel costs increased \$8,398,520 due to a 4% COLA/merit and the addition of 48 new positions, while operating costs increased \$15,473,287 due to ERA and ARPA expenditures. Capital spending increased \$3,217,417 due to projects started in the prior year but not complete because of supply chain issues.

The charities and welfare fund closed at the end fiscal 2022, with a transfer of \$12,086,182 in remaining assets and liabilities to the general fund. During the 2022 legislative session, the Idaho Legislature passed Senate Bill 1327 that repealed indigent medical; deciding citizens should either have their own health insurance or be covered by Medicaid. House Bill 735 further did away with the charities and welfare fund and move involuntary mental health to the State of Idaho. With the fund being closed, the bill also allowed for any remaining programs, such as help with rent and burials, to be moved to the general fund.

**Proprietary funds.** Ada County's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail. The difference between the two perspectives is the effect of internal service fund activities related to proprietary funds. *Unrestricted* net position of emergency medical services at the end of the year amounted to \$13,425,040; those for the solid waste management fund amounted to \$14,572,711; those for the Western Idaho Fair amounted to \$5,342,791; and those for billing services amounted to \$1,900,922. The change in net position for the four funds consisted of an increase of \$369,608, an increase of \$4,560,985, an increase of \$761,494, and an increase of \$242,964, respectively. Factors concerning the finances of these four funds have already been addressed in the discussion of Ada County's business-type activities on pages 20 and 21.

# **General Fund Budgetary Highlights**

The final budget in the general fund was amended to reflect an increase of \$134,507,490 and can be briefly summarized as follows:

- \$93,542,629 in increases allocated to the american rescue plan act grant (ARPA)
- \$30,470,170 in increases allocated to the emergency rental assistance grant
- \$ 3,883,573 in increases allocated to the juvenile department
- \$ 2,068,989 in increases allocated to the sheriff's office
- \$ 2,037,075 in increases allocated to the operations department
- \$ 1,525,824 in increases allocated to the public defender's department
- \$ 578,351 in increases allocated to the clerk's office
- \$ 221,899 in increases allocated to the development services department
- \$ 119,778 in increases allocated to the prosecutor's office
- \$ 59,202 in increases allocated to the information technology department

Of the changes summarized above, increases of \$130,172,164 were from various Federal and State funding sources. The remaining \$4,335,326 represents revenues received during the year that were unanticipated or that exceeded original budgetary estimates and capital projects not completed in the prior year.

The difference between the final general fund amended revenue budget and actual revenue collected was a positive variance of \$12.9 million (presented on page 71). Revenue sources with the largest positive variances are sales tax at \$5.1M, state shared revenue at \$3.1M and charge for services at \$1.5M.

The difference between the final amended general fund expenditures budget and actual expenditures was a positive variance of \$117.2 million (pages 71-74). "Personal services" accounted for \$12.7 million (10.8%) more than double the prior year; while "other services and charges" had a variance of \$91 million (77.7%) and "capital outlay" had \$13.5 million (11.5%).

Special contracts, deferred maintenance, and contingency in general, along with special contracts within grants and capital expenditures were all areas that brought the general fund under budget. The general fund budget related to grants had \$101.9 million unspent at year-end that will be brought forward into the next year. Eighty-five percent (\$86.1M) of which was ARPA, eleven percent (\$10.9M) was ERA and four percent (\$4.2M) was Cigarette/Tobacco Tax, Lottery and Juvenile Block grants, all where the revenue is received in advance.

# **Capital Asset and Debt Administration**

**Capital assets.** Ada County's investment in capital assets for its governmental and business-type activities as of September 30, 2022, amounts to \$217,099,311 (net of accumulated depreciation/amortization). This investment in capital assets includes land, buildings, improvements, machinery and equipment, vehicles, intangible software, construction in progress and infrastructure (sewer lines, wastewater monitoring system, storm water improvements and roadways at the landfill) along with right to used lease assets pursuant to *GASB 87 – Leases*. Overall, there was a 7 percent increase in the County's investment in capital assets; with an increase of 9 percent in governmental activities and a 2 percent increase in business-type activities.

Major events during the current fiscal year included the following (some costs were incurred in the prior year and were in Construction in Progress (CIP) accounts until capitalized in fiscal year 2022):

- 4.01 acres of land was purchased June 2020 for a new 56,000 square foot Coroner's facility at the cost of \$1.6M. The construction and acquisition of the facility to reside on this property began in fiscal 2021, cost incurred to date are \$12.3M. Estimated completion is December 2023 with total estimated costs expected to be \$33.3M.
- Phase IV of the North Ravine Cell at the landfill began July 2022 and is expected to be completed in September 2023. This lined cell will add 30 acres to the usable landfill and will accommodate landfill gas and leachate collection. Costs to date are \$1.1M with the final costs estimated to be \$11.9M.
- Improvements at Barber Park consisted of replacing 1,850 linear square feet of sidewalks and pathways and 48,000 square feet of asphalt for parking. The plaza and surrounding greenspace were landscaped, and new irrigation was installed. Total cost of this project was \$1M.

(net of depreciation/amortization)								
	Governmen	tal activities	Business-ty	Total				
	2022	2021	2022 2021		2022	2021		
Land	\$ 9,450,213	\$ 9,450,213	\$ 5,092,482	\$ 5,092,482	\$ 14,542,695	\$ 14,542,695		
Land improvements	542,478	627,800	36,625,285	37,432,978	37,167,763	38,060,778		
Building	103,438,557	105,570,915	8,466,562	9,030,315	111,905,119	114,601,230		
Infrastructure	3,615,316	2,940,418	2,821,285	3,122,592	6,436,601	6,063,010		
Vehicles	2,939,878	2,576,420	1,702,322	1,346,311	4,642,200	3,922,731		
M&E	10,062,260	7,534,612	2,050,700	2,377,766	12,112,960	9,912,378		
Intangibles/softw are	242,556	602,513	-	-	242,556	602,513		
Construction in progress	16,881,265	9,856,397	2,745,957	-	19,627,222	9,856,397		
Right to use leased assets	5,317,965	223,423	5,104,230	4,901,900	10,422,195	5,125,323		
Total	\$ 152,490,488	\$ 139,382,711	\$64,608,823	\$63,304,344	\$217,099,311	\$202,687,055		

# Ada County's Capital Assets

Additional information on Ada County's capital assets can be found in note I-D-4, page 48 and II-C, pages 55-56, as well as in the Letter of Transmittal, page 4 of this report.

**Long-term debt.** At the end of the current fiscal year, Ada County had bonded debt outstanding of \$30,861,898. With the implementation of *GASB 87 – Leases –* the county accounted for eight lease agreements, two for solid waste management and six in the general fund (three each for the sheriff and motor vehicle). Each lease still has an annual appropriation that must be adopted each year. The solid waste management lease for additional heavy equipment has 3 years remaining, same as the first lease while the modular building has 1 year remaining. Two of the sheriff's building leases have 2 years remaining while the third building lease has 19 years. Motor vehicle's building leases all have 5 years remaining. The coroner's facility bonds have 28 years remaining. The Avimor Community Infrastructure District No. 1, a blended component unit of Ada County, did not issue any bonds this year.

# Ada County's Outstanding Debt

	Governmental activities				_	Business-ty	pe activities	Total		
	2022		_	2021		2022	2021	2022	2021	
Leases	\$	5,393,859		\$ 243,201		\$4,627,390	\$4,180,588	\$ 10,021,249	\$ 4,423,789	
Coroner Facility Bonds		30,861,898		31,571,545		-	-	30,861,898	31,571,545	
Avimor CID No. 1 Bonds		2,283,695		2,321,849		-	-	2,283,695	2,321,849	
Total	\$	38,539,452	_	\$ 34,136,595	-	\$4,627,390	\$4,180,588	\$ 43,166,842	\$38,317,183	

During the current fiscal year, the County's total debt increased by \$4,887,813 or 113% due to the implementation of *GASB 87 - Leases*.

The county was assigned an AA rating by S&P Global in September 2020 with the issuance of the annual appropriation lease revenue bonds by the Idaho Health Facilities Authority for the coroner facility. Current State statutes allow for general obligation bonds to be issued without a legal limitation based on tax charges against all property and an acceptance of two-thirds of the qualified electors of Ada County. The County's last bonded debt issue, for a county jail addition, began in 1992 and ended in 2002.

Additional information on the County's long-term debt can be found in note I-D-6 on page 49 and notes II-F-G on pages 58-63 of this report.

# Economic Factors and Next Year's Budgets and Rates

These factors will be considered in preparing the County's budget for the 2023 fiscal year:

- The unemployment rate for Ada County is currently 2.4 percent, down 2.6 percent from a year ago. The current rate is lower than the state's unemployment rate of 2.6 percent lower than the national rate of 3.4 percent.
- Sale of new homes has decreased 19.2 percent over last year while the average number of days residential homes are on the market increased by 9 days to 24.
- The population in the County increased 3.4 percent from 2020 to 2021 (the most recent information available) from 494,967 to 511,931.

#### Restricted, Assigned and Unassigned fund balance in the general fund (\$129.5M)

<u>consists of</u>. \$5.2M (4%) has been restricted by granting agencies for Juvenile Court Services, Sheriff, and Public Defender; while there is \$12.5M (9.7%) assigned that has been appropriated for spending in the 2023 budget. The remaining \$111.8M (86.3%) is unassigned; however, based on Ada County's financial policies \$35M is required to cover the first three and a half months of operating expenses before property taxes are received in January. Additionally, the remaining \$76.8M covers the reservation to meet our minimum fund balance policy, also known as budget stabilization and includes \$46.3M for future capital projects. The minimum fund balance policy in the general fund is based on risk and reviewed during the budget process was set at \$30.5M for 2023.

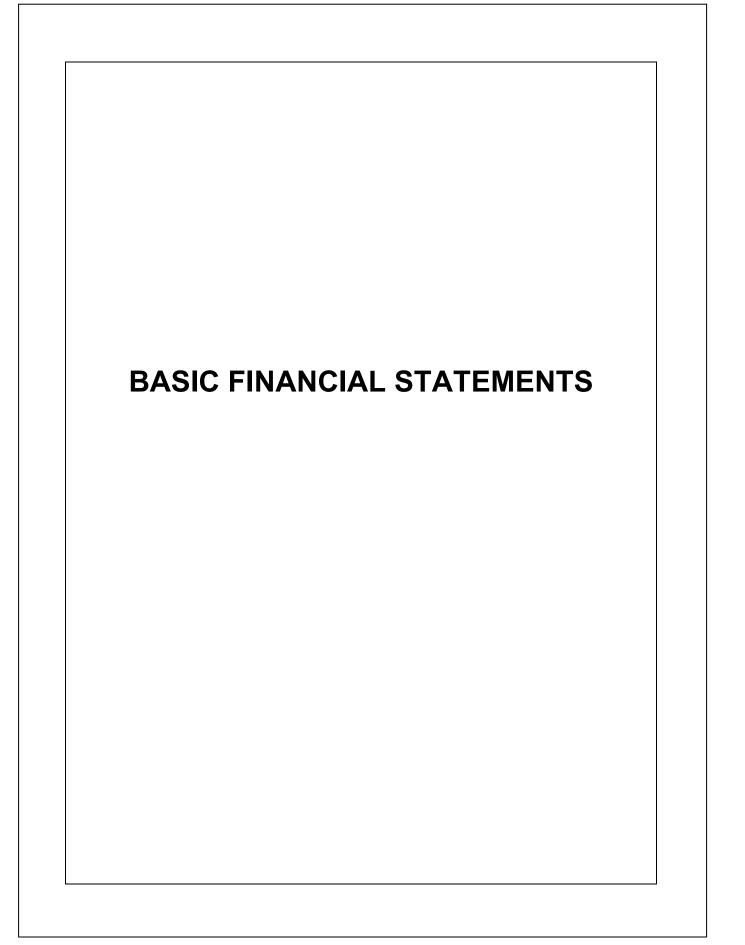
### Pursuant to Resolutions adopted during the fiscal year.

- Resolution adopted in June setting the fee schedule for the use of the public hearing room in the Ada County Courthouse and Administration building to a base fee of \$294 with security ranging from \$21 per hour for a security employee to \$93 per hour for a Sheriff's Sergeant, additional cleaning at \$50 per hour and information technology assistance at \$55 per hour.
- Weed Control and Pest Extermination fees increased August 2022 for the first time in four years. Fees increased on the low end by 10% to \$5.50 administrative fee per work order to the high end of 7.9% to \$130 per hour for Boat Crew Labor for Weed.
- Resolution adopted to reserve the foregone property tax balance from the fiscal year 2023 budget process for potential use in subsequent years as described in Idaho Code 63-802.

### **Requests for Information**

This financial report is designed to provide a general overview of Ada County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Ada County Auditor 200 West Front Street Boise, Idaho 83702 (208) 287-6885, kathleeng@adacounty.id.gov



#### Ada County Statement of Net Position September 30, 2022

	Primary Government				
	Governmental Business-type				
	Activities	Activities	Total		
ASSETS	+ 101 COO 172	+ 1C E10 C00	± 110 110 070		
Cash and cash equivalents	\$101,608,173	\$ 16,510,699	\$ 118,118,872		
Investments	233,215,291	49,466,433	282,681,724		
Receivables, net	166,200,938	14,927,766	181,128,704		
Leases receivable	5,309,723	- F 200 0C1	5,309,723		
Internal balances	(5,208,061)	5,208,061	-		
Accrued interest receivable Capital assets, net of depreciation/amortization:	474,018	133,745	607,763		
	0 450 212	E 002 492	14 542 605		
Land, not depreciated	9,450,213 542,478	5,092,482	14,542,695		
Land improvements	-	36,625,285	37,167,763		
Building	103,438,557	8,466,562	111,905,119		
Infrastructure	3,615,316	2,821,285	6,436,601		
Vehicles	2,939,878	1,702,322	4,642,200		
Machinery & equipment	10,062,260	2,050,700	12,112,960		
Intangible software	242,556	-	242,556		
Right to use assets	5,317,965	5,104,230	10,422,195		
Construction in progress	16,881,265	2,745,957	19,627,222		
Capital assets, net	152,490,488	64,608,823	217,099,311		
Total assets	654,090,570	150,855,527	804,946,097		
DEFERRED OUTFLOWS					
Pension	64 040 526	0 220 776	202 022 22		
PENSION	64,049,526	8,320,776	72,370,302		
LIABILITIES					
Accounts payable	24,602,943	3,301,322	27,904,265		
Accrued interest	109,065	-	109,065		
Advanced revenue	97,815,530	306,897	98,122,427		
Long-term liabilities:	57,015,550	500,057	50,122,127		
Due within one year	6,197,297	1,027,943	7,225,240		
Due in more than one year-other liabilities	48,240,815	31,504,724	79,745,539		
Pension liability	117,948,816	14,339,833	132,288,649		
Total liabilities	294,914,466	50,480,719	345,395,185		
	231,511,100	50,100,715	5 15,555,105		
DEFERRED INFLOWS					
Property tax	150,579,916	7,989,843	158,569,759		
Leases	5,282,604	-	5,282,604		
Pension	1,018,256	98,794	1,117,050		
Total deferred inflows	156,880,776	8,088,637	164,969,413		
		<u> </u>	<i>, ,</i>		
NET POSITION					
Net investment in capital assets	138,599,504	59,981,432	198,580,936		
Restricted for:					
Grant Programs	5,176,416	-	5,176,416		
Consolidated Elections	972,772	-	972,772		
Court Functions	4,163,212	-	4,163,212		
Public Safety	8,458,669	-	8,458,669		
Weed/Pest/Mosquito Abatement	5,347,381	-	5,347,381		
Welfare and Public Health	1,690,429	-	1,690,429		
Community Infrastructure	180,707	-	180,707		
Unrestricted	101,755,764	40,625,515	142,381,279		
Total net position	\$266,344,854	\$ 100,606,947	\$ 366,951,801		
'		, , , , , , , , , , , , , , , , , , , ,			

The notes to the financial statements are an integral part of this statement.

#### Ada County Statement of Activities For the Year Ended September 30, 2022

		Program Revenues Operating			Net (Expense) Revenue and Changes in Net Position			
					Primary Government			
		Charges for	Grants and	Capital Grants &	Governmental	Business-Type		
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	
Primary government:								
Governmental activities:								
General government	\$ 114,356,067	\$ 14,190,867	\$ 2,740,978	\$-	\$ (97,424,222)	\$ -	\$ (97,424,222)	
Sanitation	3,146,963	403,878	1,852	-	(2,741,233)	-	(2,741,233)	
Public safety	123,563,725	29,402,578	5,553,012	601,983	(88,006,152)	-	(88,006,152)	
Health and welfare	24,702,966	1,315,542	22,424,902	-	(962,522)	-	(962,522)	
Recreational and cultural	1,764,158	447,728	35,087	456,986	(824,357)	-	(824,357)	
Community infrastructure	16,330	-	-	-	(16,330)	-	(16,330)	
Interest on long-term debt	1,081,858	-	-	-	(1,081,858)	-	(1,081,858)	
Total governmental activities	268,632,067	45,760,593	30,755,831	1,058,969	(191,056,674)		(191,056,674)	
Business-type activities:								
Emergency Medical Services	20,842,728	13,568,685	329,699	-	-	(6,944,344)	(6,944,344)	
Solid Waste Management	10,678,285	16,477,585	-	-	-	5,799,300	5,799,300	
Western Idaho Fair	6,062,427	7,035,385	-	-	-	972,958	972,958	
Billing Services	6,305,030	6,622,367	-	-	-	317,337	317,337	
Total business-type activities	43,888,470	43,704,022	329,699	-	-	145,251	145,251	
Total primary government	\$ 312,520,537	\$ 89,464,615	\$ 31,085,530	\$ 1,058,969	(191,056,674)	145,251	(190,911,423)	
	General revenues:							
	Taxes:							
	135,436,289	7,625,908	143,062,197					
	40,587,917	497,530	41,085,447					
	11,405,312	-	11,405,312					
	(8,445,602)	(1,805,384)	(10,250,986)					
	2,257,431	-	2,257,431					
	(31,330)	31,330	-					
	181,210,017	6,349,384	187,559,401					
	(9,846,657)	6,494,635	(3,352,022)					
	276,191,511	94,112,312	370,303,823					
Net position - beginning Net position - ending						\$ 100,606,947	\$ 366,951,801	
	-				\$ 266,344,854			

The notes to the financial statements are an integral part of this statement.

# MAJOR GOVERNMENTAL FUNDS

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The <u>Charities and Welfare Fund</u> accounts for the operations associated with administering public assistance, medical care, and other relief to eligible indigent persons. Funding is provided by property tax dollars and reimbursement payments. This fund was established by authority of Idaho Code Section 31-863.

#### ADA COUNTY Balance Sheet Governmental Funds September 30, 2022

		neral und	 Charities and Welfare	G	Other overnmental Funds	G	Total overnmental Funds	
ASSETS								
Cash		9,082,741	\$ -	\$	35,020,215	\$	94,102,956	
Investments	17	2,491,918	-		38,467,942		210,959,860	
Accounts receivable		75,830	-		397,907		473,737	
Property tax receivable	12	6,082,930	-		26,354,812		152,437,742	
Accrued interest receivable		381,533	-		33,724		415,257	
Due from other funds		285,987	-		22,315		308,302	
Due from other agencies and units of								
government	1	2,723,667	-		565,792		13,289,459	
Lease receivable		5,309,723	-		-		5,309,723	
Total assets	\$ 37	6,434,329	\$ -	\$	100,862,707	\$	477,297,036	
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$ 1	7,958,869	\$ -	\$	4,280,210	\$	22,239,079	
Due to other funds		15,913	-		14,050		29,963	
Advanced revenue	9	7,629,210	 -		186,320		97,815,530	
Total liabilities	11	5,603,992	 -		4,480,580		120,084,572	
DEFERRED INFLOWS								
Property tax	12	6,082,930	-		26,354,812		152,437,742	
Leases		5,282,604	-		- 20,331,012		5,282,604	
Total deferred inflows		1,365,534	 		26,354,812	-	157,720,346	
Total deferred liniows	15	1,505,551			20,331,012		157,720,510	
FUND BALANCES Restricted for:								
Grants		4 602 171					4 602 171	
Juvenile court services		4,603,171	-		-		4,603,171	
Sheriff		357,736	-		-		357,736	
Public Defender		215,509	-		-		215,509	
Enabling legislation								
Public health services		-	-		1,690,429		1,690,429	
Weed/Pest/Mosquito		-	-		5,369,744		5,369,744	
Alternative courts and facilities		-	-		4,243,091		4,243,091	
Emergency communications		-	-		8,501,984		8,501,984	
Consolidated elections		-	-		980,247		980,247	
Community infrastructure		-	-		178,571		178,571	
Assigned for:								
General government								
Administration	1	1,423,724	-		-		11,423,724	
Operations and maintenance		25,991	-		-		25,991	
Computer services		6,438	-		-		6,438	
Appraisal/Land record		-	-		2,634,564		2,634,564	
Public safety								
Sheriff		242,915	-		-		242,915	
Juvenile court services		563,051	-		-		563,051	
Coroner		20,405	-		-		20,405	
Emergency management		-	-		603,510		603,510	
Judicial services								
Public defender		250,634	-		-		250,634	
District court and monitoring		-	-		10,694,083		10,694,083	
Recreation and culture					2 252 226		2 252 226	
Parks and Waterways		-	-		2,353,039		2,353,039	
Capital projects								
All capital projects		-	-		32,778,053		32,778,053	
Unassigned		1,755,229	 -		-		111,755,229	
Total fund balances	12	9,464,803	 -		70,027,315	5 199,492,118		
Total liabilities, deferred inflows and fund balances	\$ 37	6,434,329	\$ -	\$	100,862,707			
			 	<u> </u>	<u> </u>			

#### **Total Fund Balances - Governmental Funds**

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of the following:

\$199,492,118

(1,018,256)

\$266,344,854

Land	9,450,213	
Land Improvements	3,398,867	
Building	209,308,766	
Infrastructure	6,910,738	
Vehicles	11,305,918	
Intangible Software	1,661,713	
Machinery and Equipment	48,090,898	
Construction in Progress	16,881,265	
Right to Use Leased Buildings	5,858,063	
Accumulated Depreciation/Amortization	(160,375,953)	
Total Capital Assets		152,490,488
Some of the County's revenue will be collected after year-end but is no the current period's expenditures and therefore is considered unavaila property tax is considered unavailable.		1,857,826
Long-term liabilities applicable to the County's governmental activities a period and accordingly are not reported as fund liabilities. Interest on in governmental funds, but rather is recognized as an expenditure who and long-term - are reported in the Statement of Net Position. These	long-term debt is not accrued en due. All liabilities - both current	
Net Pension Liability	(117,948,816)	
Accrued Interest on Leases and Bonds	(109,065)	
Lease Payable	(5,393,859)	
Bonds Payable	(33,145,593)	
Compensated Absences	(9,245,083)	(165,842,416)
Deferred outflows and inflows of resources related to pensions are app therefore, are not reported in the funds.	licable to future periods and,	
Deferred outflows of resources related to pensions:	20.050.502	
Differences between expected and actual experience	39,059,523 10,607,244	
Changes of assumptions	19,607,244 4,067,093	
Contributions made subsequent to measurement date Change in proportionate share	4,067,093 1,315,666	64,049,526
<b>.</b>		, -,
Deferred inflows of resources related to pensions:		

Internal service funds are used by management to charge the costs of health and liability insurance to	
individual funds and are reported separately from governmental funds in the fund statements. The asse	ets
and liabilities of the internal service funds are included in governmental activities in the Statement of	
Net Position.	15,315,568

(549,952)

(468,304)

#### **Total Net Position - Governmental Activities**

Differences between expected and actual experience

The notes to the financial statements are an integral part of this statement.

Change in proportionate share

# Ada County Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2022

	General Fund	Charities and Welfare	Other Governmental Funds	Total Governmental Funds
REVENUES				
Taxes	\$ 112,748,836	\$ 2,515,474	\$ 20,113,280	\$ 135,377,590
Licenses and permits	1,927,200	-	195,910	2,123,110
Fines and forfeitures	78,376	-	1,310,281	1,388,657
Charges for services	31,574,315	1,315,542	9,358,969	42,248,826
Intergovernmental	78,781,652	3,610	5,022,767	83,808,029
Interest income	2,155,919	133,365	579,916	2,869,200
Net increase (decrease) in the fair value				
of investments	(8,212,777)	(448,064)	(1,845,728)	(10,506,569)
Miscellaneous	2,380,196	10,219	2,007,650	4,398,065
Total revenues	221,433,717	3,530,146	36,743,045	261,706,908
EXPENDITURES Current:				
General government	79,923,795	-	22,254,814	102,178,609
Public safety	104,717,559	-	6,136,813	110,854,372
Sanitation	-	-	2,717,665	2,717,665
Health and welfare	22,424,902	2,238,196	_, ,000	24,663,098
Recreational and cultural	35,088	_,,	1,405,987	1,441,075
Community infrastructure	-	-	58,830	58,830
Capital outlay	5,259,875	-	14,339,487	19,599,362
Debt service:	0,200,010		1,000,101	10,000,002
Principal retirement	1,092,818	_	130,374	1,223,192
Interest and other debt charges	1,159,147	_	149,944	1,309,091
Total expenditures	214,613,184	2,238,196	47,193,914	264,045,294
Excess (deficiency) of revenues	214,010,104	2,200,100	47,100,014	204,040,204
over expenditures	6,820,533	1,291,950	(10,450,869)	(2,338,386)
OTHER FINANCING SOURCES (USES)				
Transfers in	12,111,988		7,878,812	19,990,800
Transfers (out)	(7,845,812)	- (12,086,182)	(31,338)	(19,963,332)
	4,266,176			
Total other financing sources and uses	4,200,170	(12,086,182)	7,847,474	27,468
Net change in fund balances	11,086,709	(10,794,232)	(2,603,395)	(2,310,918)
Fund balance, beginning of year	118,378,094	10,794,232	72,630,710	201,803,036
Fund balance, end of year	\$ 129,464,803	\$	\$ 70,027,315	\$ 199,492,118

Total Net Change in Fund Balances - Governmental Funds		\$ (2,310,918)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation expense was less than Capital Outlay expense in the current year by the following amount: Capital Outlay Depreciation Expense Excess of Depreciation Expense over Capital Outlay	19,599,362 (12,373,327)	7,226,035
Miscellaneous transactions involving capital assets such as sales and other disposals (gain/loss), as well as donations, are reported in the Statement of Activities but only proceeds from sales are reported in the governmental funds.		
Sales, disposals and donations		23,679
Some revenues in the governmental funds are unavailable because they are not collected within the prescribed time period after year-end. On the accrual basis, however, those revenues would be recognized, regardless of when they are collected. Because of the "availability" criterion under the modified accrual basis of accounting the following has been recorded as unavailable:		
Delinquent Property Tax		58,699
Lease payments represent expenditures in the governmental funds but represent a reduction of long-term liabilities for government-wide reporting. Coroner Facility Lease Payment Election Equipment Lease Payment Sheriff Building Lease Payments Motor Vehicle Building Lease Payments Bond Premium Amortization	485,000 243,201 261,849 194,988 224,647	1,409,685
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. In the current year, these amounts consist of:		
Avimor CID Bond Payments		38,154
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. Also, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. Accrued interest calculated for bonds/leases payable Compensated absences Pension expenditures Pension contributions	2,586 (790,281) (20,941,851) 4,012,324	(47 747 222)
Total		(17,717,222)
Internal service funds are used by management to charge the costs of health and liability insurance to individual funds and are reported separately from governmental funds in the fund statements. In the government-wide statements, internal service		
funds are included with governmental activities.		1,425,231
Change in Net Position - Governmental Activities		\$ (9,846,657)

Proprietary Funds account for the County operations that provide goods or services to the general public and finance their operations mainly through user charges. The following provides a brief description of the proprietary funds.

# MAJOR PROPRIETARY FUNDS

**Emergency Medical Services** - to account for the emergency medical services system of Ada County, including the operation and coordination of a 24 hour per day emergency response paramedic ambulance service. Revenue is provided by user fees and tax revenue.

<u>Solid Waste Management</u> - to account for the solid waste disposal facilities used by various participating cities and unincorporated areas of the County. Revenue is provided by user fees.

**Western Idaho Fair** - to account for the operations and maintenance of the Western Idaho Fairgrounds. Operations are under the direction of a Board of Directors appointed and supervised by the Ada County Commissioners. Fair operations are self-supporting.

# NON-MAJOR PROPRIETARY FUND

**<u>Billing Services</u>** - to account for billing services as may be provided. Currently, the County prepares billings to the public and receives funds from the public for refuse collection by the County's contractor. The funds are used to pay the contractor, other costs, and the County for expenses related to the billing services.

#### Ada County Statement of Net Position Proprietary Funds September 30, 2022

		Business-Typ	e Activities - Ente	erprise Funds		Governmental
		Major Funds		Other Funds		Activities-
	Emergency	Solid	Western			Internal
	Medical	Waste	Idaho	Billing		Service
	Services	Management	Fair	Services	Total	Funds
ASSETS						
Current assets:						
Cash and cash equivalents	\$ 3,843,989	\$10,447,751	\$ 1,626,530	\$ 592,429	\$ 16,510,699	\$ 7,505,216
Investments	11,454,034	31,445,899	4,783,485	1,783,015	49,466,433	22,255,431
Receivables, net	5,546,649	955,596	10,498	182,790	6,695,533	-
Due from other funds	-	210,475	, -	, 574	211,049	-
Due from other agencies	133,566	4,706	5,000	507	143,779	-
Property tax receivable	8,088,454	, -	, -	-	8,088,454	-
Accrued interest receivable	31,491	84,756	12,850	4,647	133,744	58,762
Total current assets	29,098,183	43,149,183	6,438,363	2,563,962	81,249,691	29,819,409
Noncurrent assets:						
Capital assets:						
Land	1,034,137	3,565,121	493,224	-	5,092,482	-
Land improvements	_,,	44,762,204	1,296,929	-	46,059,133	-
Buildings	8,927,578	1,277,017	9,648,463	-	19,853,058	-
Infrastructure		7,913,382	974,347	-	8,887,729	-
Vehicles	5,154,717	1,085,613	58,647	-	6,298,977	-
Machinery & equipment	2,127,954	3,055,768	554,625	-	5,738,347	-
Right to use assets	-	7,338,831	-	-	7,338,831	-
Construction in progress	71,996	2,582,513	91,448	-	2,745,957	-
Less accum. deprec/amortization		(19,054,870)	(9,327,292)	-	(37,405,691)	-
Capital assets, net	8,292,853	52,525,579	3,790,391		64,608,823	
Total assets	37,391,036	95,674,762	10,228,754	2,563,962	145,858,514	29,819,409
	57,551,050	55,67 1,762	10,220,751	2,303,902	113,030,511	25,015,105
DEFERRED OUTFLOWS						
Pension	7,010,376	774,630	422,326	113,444	8,320,776	-
		<u> </u>	·	<u>,                                 </u>	<u> </u>	
LIABILITIES						
Current liabilities:						
Accounts payable	1,612,903	1,063,003	445,259	180,157	3,301,322	2,363,864
Accrued liabilities	35,059	14,202	9,090	3,575	61,926	-
Due to other funds	119,545	14,037	41,933	211,523	387,038	102,350
Capital leases payable	-	966,016	-	-	966,016	-
Claims and judgments	-	-	-	-	-	4,167,928
Advanced revenue	38,689	-	108,465	159,743	306,897	-
Total current liabilities	1,806,196	2,057,258	604,747	554,998	5,023,199	6,634,142
Noncurrent liabilities:			·	<u>,</u>	<u> </u>	<u> </u>
Accrued liabilities	732,443	42,459	83,537	12,752	871,191	-
Capital leases payable	-	3,661,374	-	-	3,661,374	-
Pension	12,069,660	1,245,242	817,995	206,936	14,339,833	-
Landfill postclosure costs	-	26,972,159	-	-	26,972,159	-
Claims and judgments	-	-	-	-	-	2,485,649
Total noncurrent liabilities	12,802,103	31,921,234	901,532	219,688	45,844,557	2,485,649
Total liabilities	14,608,299	33,978,492	1,506,279	774,686	50,867,756	9,119,791
		i			i	
DEFERRED INFLOWS						
Property tax	7,989,843	-	-	-	7,989,843	-
Pension	85,377		11,619	1,798	98,794	
Total deferred inflows	8,075,220		11,619	1,798	8,088,637	
NET POSITION						
Net investment in capital assets	8,292,853	47,898,189	3,790,391	-	59,981,433	-
Unrestricted	13,425,040	14,572,711	5,342,791	1,900,922	35,241,464	20,699,618
Total net position	\$ 21,717,893	\$62,470,900	\$ 9,133,182	\$ 1,900,922	95,222,897	\$ 20,699,618

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds Net position of business-type activities

5,384,050 \$ 100,606,947

#### Ada County Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended September 30, 2022

				Business-Ty	′pe A	ctivities - Enter	prise	Funds				
			Ma	ajor Funds			0	ther Funds		Go	overnmental	
		Emergency		Solid		Western					Activities-	
		Medical		Waste		Idaho		Billing		Internal Service		
		Services	Management			Fair		Services	Total		Funds	
OPERATING REVENUE												
Charges for services	\$	13,397,655	\$	15,997,703	\$	-	\$	6,622,220	\$ 36,017,578	\$	33,184,107	
Concessions		-		-		2,858,587		-	2,858,587		-	
Admissions		-		-		1,929,928		-	1,929,928		-	
Rentals		-		-		1,828,156		-	1,828,156		-	
Other		171,030		479,882		418,714		147	1,069,773		-	
Total operating revenue		13,568,685		16,477,585		7,035,385		6,622,367	 43,704,022		33,184,107	
OPERATING EXPENSE												
Personal services		16,727,110		2,740,780		1,232,007		288,046	20,987,943		-	
Other services & charges		3,667,776		4,136,826		4,577,837		6,024,418	18,406,857		-	
Landfill postclosure expense		-		827,852		-		-	827,852		-	
Administration		-		-		-		-	-		3,714,988	
Claims		-		-		-		-	-		26,617,272	
Depreciation		880,783		3,031,450		278,889		-	4,191,122		-	
Total operating expense		21,275,669		10,736,908		6,088,733		6,312,464	 44,413,774		30,332,260	
Operating income (loss)	_	(7,706,984)		5,740,677		946,652		309,903	 (709,752)		2,851,847	
NONOPERATING REVENUE (EXPENSE)												
Intergovernmental		329,699		-		-		-	329,699		-	
Gain (loss) on disposition of assets		-		(34,280)		-		-	(34,280)		-	
Interest and investment revenue		158,592		416,727		52,862		22,195	650,376		295,860	
Net increase (decrease) in the fair value of investmen	ts	(566,467)		(1,562,139)		(238,020)		(89,134)	(2,455,760)		(1,104,094)	
Property & other taxes		8,123,438		-		-		-	8,123,438		-	
Total nonoperating revenue (expense)		8,045,262		(1,179,692)		(185,158)		(66,939)	6,613,473		(808,234)	
Net income (loss) before contributions and												
transfers		338,278		4,560,985		761,494		242,964	5,903,721		2,043,613	
Transfers in		31,330		-		-		-	31,330		-	
Transfers out		-		-		-		-	-		(58,798)	
Change in net position		369,608		4,560,985		761,494		242,964	 5,935,051		1,984,815	
Total net position - beginning		21,348,285		57,909,915		8,371,688		1,657,958			18,714,803	
Total net position - ending	\$	21,717,893	\$	62,470,900	\$	9,133,182	\$	1,900,922		\$	20,699,618	

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.	 559,584
Change in net position of business-type activities	\$ 6,494,635

#### Ada County Statement of Cash Flows Proprietary Funds For the Year Ended September 30, 2022

	Business-Type Activities - Enterprise Funds										Governmental	
	_			Major Funds	/			Other Funds	Activities-			
		Emergency Solid				Western						Internal
		Medical		Waste		Idaho		Billing				Service
		Services		Management	_	Fair		Services		Total		Funds
CASH FLOWS FROM OPERATING ACTIVITIES												
Cash received from customers Cash paid to suppliers for goods	\$	11,030,146	\$	16,663,439	\$	7,037,663	\$	6,821,538	\$	41,552,786	\$	33,184,107
and contracted services Cash paid to employees		(3,214,906)		(3,704,996)		(4,596,358)		(5,866,038)		(17,382,298)		(29,314,884)
for services		(14,722,472)		(2,466,524)		(1,092,810)		(258,637)		(18,540,443)		-
Other operating revenue		172,524		479,882	_	-		147		652,553		-
Net cash provided by (used for)												
operating activities		(6,734,708)		10,971,801	_	1,348,495		697,010		6,282,598		3,869,223
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	-											
Property taxes and other taxes		8,098,497		-		-		-		8,098,497		-
Municipal revenue		329,699		-		-		-		329,699		-
Transfer in		31,330		-		-		-		31,330		-
Transfer out		-		-		-		-		-		(58,798)
Net cash provided by (used for)		8,459,526								8,459,526		(50.700)
noncapital financing activities		0,439,320		-	_					0,459,520		(58,798)
RELATED FINANCING ACTIVITIES		(790.025)		(2 090 245)		(01 449)				(2 960 719)		
Purchase of capital assets Cash paid for lease liabilities		(789,025)		(2,980,245)		(91,448)		-		(3,860,718)		-
Principle portion		-		(1,222,362)		-		-		(1,222,362)		-
Interest portion		-		(180,409)		-		-		(180,409)		
Net cash provided by (used for)												
capital and related financing												
activities		(789,025)		(4,383,016)		(91,448)		-		(5,263,489)		-
CASH FLOWS FROM INVESTING ACTIVITIES												
Net (increase) decrease												
in investments		289,543		(2,550,172)		(575,917)		(413,497)		(3,250,043)		(1,089,191)
Interest income		148,665		381,642		45,899		20,213		596,419		272,859
Net cash provided by (used for) investing activities		438,208		(2,168,530)		(530,018)		(393,284)		(2,653,624)		(016 222)
C C												(816,332)
Net increase (decrease) in cash Cash, beginning of year		1,374,001 2,469,988		4,420,255 6,027,496		727,029 899,501		303,726 288,703		6,825,011 9,685,688		2,994,093 4,511,123
Cash, end of year	\$	3,843,989	\$	10,447,751	\$	1,626,530	\$	592,429	\$	16,510,699	\$	7,505,216

(Continued)

#### Reconciliation of operating income (loss) to net cash provided by (used for) operating activities

					уре /	Activities - En				C	Governmental
	_	<b></b>		Major Funds		10/	(	Other Funds			Activities-
		Emergency Medical		Solid Waste		Western Idaho		Billing			Internal Service
		Services	,	Vaste		Fair		Services	Total		Funds
		00111000		Management				00111000	 Total		
Operating income (loss)	\$	(7,706,984)	\$	5,740,677	\$	946,652	\$	309,903	\$ (709,752)	\$	2,851,847
Adjustments to reconcile operating income											
(loss) to net cash provided by (used for)											
operating activities:											
Depreciation expense		880,783		3,031,451		278,889		-	4,191,123		-
Landfill postclosure expense		-		827,852		-		-	827,852		-
Pension expense		1,819,817		250,401		112,409		27,829	2,210,456		-
Change in assets and liabilities:											
(Increase) decrease in accounts receivable, net		(2,374,304)		774,897		(5,942)		167,424	(1,437,925)		-
(Increase) decrease in due from other agencies											
and units of government		2,423		(758)		(5,000)		797	(2,538)		-
(Increase) decrease in due from other funds		1,350		(108,402)		-		987	(106,065)		-
Increase (decrease) in prepaid expense		-		-		-		-	-		190,786
Increase (decrease) in accounts payable		633,096		285,115		28,910		53,555	1,000,676		(155,053)
Increase (decrease) in lease interest		-		180,409		-		-	180,409		-
Increase (decrease) in accrued liabilities		(1,920)		12,305		12,878		(1,529)	21,734		-
Increase (decrease) in due to other funds		6,515		(22,146)		(33,521)		107,935	58,783		50,243
Increase (decrease) in claims and judgments		-		-		-		-	-		931,400
Increase (decrease) in advanced revenue		4,516		-	_	13,220		30,109	 47,845		-
Total adjustments		972,276		5,231,124		401,843		387,107	 6,992,350		1,017,376
Net cash provided by (used for)											
operating activities	\$	(6,734,708)	\$	10,971,801	\$	1,348,495	\$	697,010	\$ 6,282,598	\$	3,869,223

Noncash investing and financing activities for business-type enterprise funds were:

The net decrease in the fair value of investments for Emergency Medical Services was \$566,467 for the year

The net decrease in the fair value of investments for Solid Waste Management was \$1,562,139 for the year.

The net decrease in the fair value of investments for the Western Idaho Fair was \$238,020 for the year.

The net decrease in the fair value of investments for Billing Services was \$89,134 for the year.

Lease liability for the acquisition of right to use asset was \$1,669,164 for the year.

Noncash investing activities for governmental internal service funds were:

The net decrease in the fair value of investments for Self-Funded Health Insurance was \$531,769 for the yea

The net decrease in the fair value of investments for Liability Insurance was \$572,325 for the year.

# FIDUCIARY FUNDS

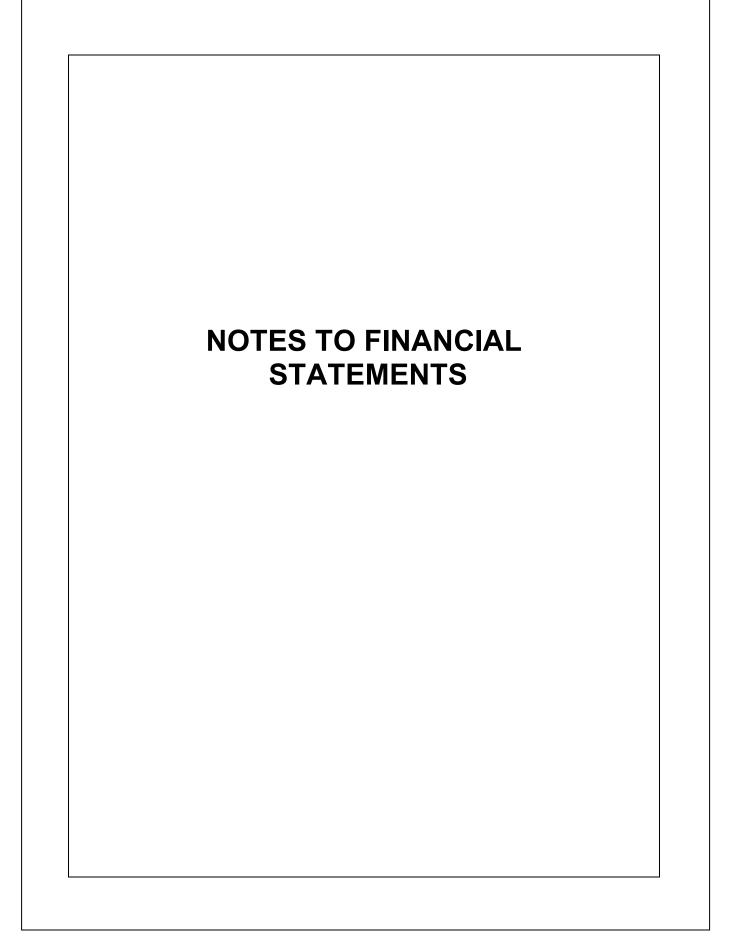
Fiduciary Funds are used to report assets held in a trustee or custodial capacity for others and which therefore cannot be used to support the County's own programs. In Ada County, there are no trust funds – but there are several custodial funds. The County's Custodial funds are further described and presented beginning on page 108.

#### Ada County Statement of Fiduciary Net Position Fiduciary Funds September 30, 2022

ASSETS	Total Custodial Funds
	¢ 16 196 702
Cash and cash equivalents	\$ 16,186,703
Accounts receivable	113,345
Total assets	16,300,048
LIABILITIES	
Accounts payable	4,956,608
Due to other agencies and	
units of government	8,212,068
Total liabilities	13,168,676
NET POSITION	
Restricted for:	
Individuals, organizations and	
other governments	3,131,372
Total net position	\$ 3,131,372

#### Ada County Statement of Changes In Fiduciary Net Position Fiduciary Funds For the Year Ended September 30, 2022

_	Cus	otal stodial unds
ADDITIONS		
Property tax collections for other governments	\$ 5	55,781,697
Licenses and permits collected		
for other governments		31,518,207
Fines, fees and forfeitures collected		
for other governments		20,083,210
Sales and replacement taxes collected		0 404 600
for other governments		9,194,608
Sales and use taxes collected for state		23,604,623
Fines and fees collected for state		4,220,566
Court ordered		1 - 000 004
Garnishments & writs of execution		15,999,024
Restitution		2,527,362
Wards		504,586
Bonds		555,626
Contributions by prisoners		2,263,621
Proceeds from estates Miscellaneous		198,133
Total additions	6	3,826,063
	0	70,277,326
DEDUCTIONS		
Payments of property taxes to		
other governments	5	87,418,147
Payments to state		59,999,066
Payments to vendors		1,411,033
Payments to prisoners		2,193,368
Payments to victims		2,532,491
Payments of judgments		15,524,087
Payments on behalf of wards		497,116
Total deductions	6	69,575,308
Net increase (decrease) in net position		702,018
Net position, beginning of year		2,429,354
Net position, end of year	\$	3,131,372



# ADA COUNTY

# Notes to the Financial Statements For the Year Ended September 30, 2022

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#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of Ada County, Idaho (the "County") have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the standard-setting body for governmental accounting and financial reporting principles.

Ada County has implemented all GASB statements that are in effect, and applicable, for the County's 2021-2022 fiscal year. This includes adopting GASB Statement 87– *Leases* which establishes a single model for lease accounting based on the principle that leases are financings of the right to use an asset and more accurately portrays lease obligations and increases the usefulness of governmental financial statements.

#### A. Reporting Entity

Ada County was established December 22, 1864. It operates under a commissioner form of government and provides services including general government, public safety, judicial, sanitation, health and welfare, and recreational and cultural. The County follows GASB in determining the reporting entity. For financial reporting purposes, the County's reporting entity consists solely of the primary government. Accordingly, the financial statements include all funds, departments, and agencies of the primary government whose budgets are controlled or whose boards are appointed by the County's Board of Commissioners, or if exclusion of an organization would cause the County's financial statements to be misleading or incomplete. Control or dependence on the County was determined on the basis of appointment authority, budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the County, significance to the County, and legal standing.

The County has a component unit, Avimor Community Infrastructure District No. 1 (Avimor CID) that was created February 25, 2015 which provides for the construction of the infrastructure within the district. The infrastructure is not owned by the district or the County and therefore not included as part of any construction in progress in these financial statements; title is transferred to other governments immediately upon completion. This is a separate legal entity that is duly organized and operated under Title 50, Chapter 31 of the Idaho Code. The assets, deferred outflows, liabilities, deferred inflows, revenues and expenditures of this entity are blended with the County's financial statements due to the governing bodies being the same and the County having operational responsibility over the component unit.

#### **B.** Government-Wide and Fund Financial Statements

#### Government-Wide Statements

The Statement of Net Position and Statement of Activities report information on all non-fiduciary activities of the primary government, distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes and intergovernmental revenues. Business-type activities are financed in whole or in part by fees and charges to external parties for goods or services. Internal service funds are included with governmental activities in the government-wide statements and are included with the proprietary funds in the fund statements. Inter-fund activity has been eliminated from the statements, except for the residual amounts due between governmental and business-type activities. Reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them, are eliminated in the financial statements to reduce the grossing-up effect of internal transactions. Governmental activities for this fiscal year include the assets, deferred outflows, liabilities, deferred inflows, revenues and expenditures of a legally separate entity (Avimor Community Infrastructure District No 1.) that have met the requirements for a blended component unit presentation.

#### Statement of Net Position

The Statement of Net Position presents the reporting entity's non-fiduciary assets, deferred outflows, liabilities and deferred inflows, with the difference reported as net position. Net position is displayed in the following three categories:

*Net Investment in Capital Assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding related debt.

*Restricted Net Position* result when the purpose for or manner in which net position can be used is limited by an external party, a constitutional provision, or enabling legislation. Enabling legislation both authorizes the raising of new resources and imposes legally enforceable limits on how they may be used. Decisions regarding the preferred first usage of unrestricted or restricted net position are made on a program-by-program basis when both types of resources are available.

*Unrestricted Net Position* consists of net position that does not meet the definition of the two preceding categories. Unrestricted net position may have constraints or designations placed upon them by management, but they can be unilaterally removed.

#### Statement of Activities

The Statement of Activities demonstrates the degree to which the direct expenses of governmental functions and business-type activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific governmental function or business-type activity. Revenues are broken out by program and general designations. Program revenues display the extent to which programs are self-funded. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function or activity. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other revenue sources that are not attributable to specific programs are reported instead as general revenues.

#### Fund Statements

The financial activities of the County are recorded in individual funds to report the financial position and results of the operations of the County. Fund accounting is used to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Separate fund financial statements are presented for the governmental, proprietary, and fiduciary funds, even though fiduciary funds are excluded from the government-wide statements. The emphasis in the fund statements is on *major* funds. Major governmental and business-type funds are reported as separate columns in the fund statements. The remaining governmental and business-type funds are considered to be non-major funds and are consolidated in an "other" funds column (on the combined fund statements). If there is more than one, the non-major funds are displayed individually in combining schedules.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for services that include general government and public safety. The *General Fund* includes all financial resources of the County except those required to be accounted for in another fund.

The *Charities and Welfare Fund* accounts for the operations of providing services to indigent persons as required by authority of Idaho Code Section 31-863. Reimbursement payments are received from clients however the majority of funding comes in the form of property taxes. This will be the last year the charities and welfare fund will be reported.

# ADA COUNTY

#### Notes to the Financial Statements For the Year Ended September 30, 2022

The Idaho Legislature, in 2022, repealed this statute which did away with indigent medical services and the fund itself.

The County reports the following major proprietary funds:

The *Emergency Medical Services Fund* accounts for resources used to operate a 24-hour per day emergency response paramedic ambulance service. Funding is from taxes and user charges.

The *Solid Waste Management Fund* accounts for resources used to operate the solid waste disposal facilities used by residents, businesses, various participating cities and unincorporated areas of the County. Funding is from user fees.

The *Western Idaho Fair Fund* accounts for resources used for the operations and maintenance of the Western Idaho Fairgrounds, funded solely from user fees.

There is one additional (enterprise) fund reported as an "other fund" in the Proprietary Funds statements:

The *Billing Services Fund* accounts for resources received for billing services as may be provided – currently for billing refuse collection by the County's contractor.

Additionally, the County reports the following fund types:

#### Governmental Fund Type

*Special Revenue Funds* account for financial resources obtained from specific revenue sources that are legally restricted to expenditures for specified purposes.

*Capital Projects Funds* is used to account for financial resources to be used for the acquisition or construction of major capital assets (other than those financed by proprietary funds).

*Debt Service Funds* account for financial resources obtained mainly through debt financing for the Avimor Community Infrastructure District No. 1.

#### Proprietary Fund Type

*Internal Service Funds* account for operations that render services to the County on a cost-reimbursement basis: health insurance for employees, and property, liability, worker's comp and other types of insurance.

#### Fiduciary Fund Type

The *Custodial Funds* account for resources that are held by the County, acting in a custodial capacity, for distribution to other governmental units or designated beneficiaries. The majority of resources accounted for in this fund type will be distributed to the State of Idaho, the various taxing districts and individuals in Ada County.

#### Reconciling Government-Wide Statements to the Fund Statements

The governmental fund statements include reconciliation between the fund statements and the government-wide statements. Differences that make reconciliation necessary include the two differing measurement focuses and bases of accounting between the statements and the inclusion of internal service funds with governmental activities on the governmental-wide statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County generally considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Significant revenue sources susceptible to accrual include sales and liquor taxes, interest associated with the current fiscal period, and grants. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to capital lease payments. compensated absences and most claims and judgments are recorded only when payment is due.

As a general rule the effect of inter-fund activity has been eliminated from the government-wide financial statements. Indirect charges have been eliminated, as well as reimbursements, which are repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them. They are eliminated in the financial statements to reduce the grossing-up effect of internal transactions. Exceptions to this general rule of elimination are inter-fund services provided and used, such as charges between the County's self-insurance programs and business-type activities, and charges between the Solid Waste function and other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include charges to customers for goods and services, operating grants and contributions, and any capital grants and contributions. All taxes as well as internally dedicated resources are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

# D. Assets, Liabilities, Deferred Outflows, Deferred Inflows, Pension and Net Position or Equity

#### 1. Deposits and Investments

The cash balances of substantially all funds are pooled and either deposited or invested by the County Treasurer for the purpose of increasing earnings through these activities. Cash and investment balances for the funds represent their allocated share of pooled cash and investments of the County and can be drawn down on demand. The County's policy has been to hold investments until maturity, in an attempt to reduce market fluctuation risk.

For purposes of the Statement of Cash Flows, the County considers all highly liquid investments purchased with maturity of three months or less to be cash. The investment purchases and sales information is not available for individual funds and management believes that due to the nature of the pooled investments, this information is not significant for purposes of understanding the statement of cash flows. Accordingly, the net change method is used to report cash flows from investments in these statements.

Pooled deposits are stated at amortized cost. Pooled investments are stated at fair value, which includes balances invested in the State of Idaho Local Government Investment Pool and in the State of Idaho Diversified Bond Fund, which are based on the investment's net asset value.

The pooled investments are measured and recorded using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

The individual funds' portions of the pool's fair value are presented as "Investments". Interest earned on the pooled funds is apportioned and paid or credited to the funds monthly based on the average daily balance of each participating fund. Interest earnings and increases or decreases in the fair value of investments in certain special revenue funds are transferred to the General Fund based on management policy. Idaho Code Section 67, Chapter 12, provides authorization for the investment of funds as well as to what constitutes an allowable investment. County policy is consistent with the State Code.

The Code limits investments to the following general types:

- 1. Certain revenue bonds, general obligation bonds, local improvement district bonds and registered warrants of state and local governmental entities.
- 2. Time deposit accounts, tax anticipation and interest-bearing notes.
- 3. Bonds, treasury bills, debentures, or other similar obligations of the United States Government and United States Government Agencies.
- 4. Repurchase agreements secured by the above.

#### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are current and referred to as "due to/from other funds" as are all other outstanding balances between funds. Any residual balances outstanding between the

For the Year Ended September 30, 2022

governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

In the proprietary funds, receivables are shown net of an allowance for uncollectibles. In the Emergency Medical Services Fund, the allowance is based on historical data from the fund. Property tax revenues are recognized when received in the period for which the taxes are levied. Property taxes are accrued as assets receivable and deferred inflows on the Balance Sheet when the County has an enforceable legal claim to the taxes, which occurs on January 1 of the period prior to actual receipt of the tax payments. The County's assessment date is January 1, and property taxes, levied by the second Monday of September on a market value basis, are billed to the taxpayers in November. Half of the real, personal, and mobile home property taxes are due on December 20 and the remainder is due the following June 20. Other property taxes are due December 20. Real property taxes not paid constitute a lien on the property when entered on the real property assessment roll as delinquent on the first day of January of the succeeding year.

#### 3. Inventories

County-wide purchases of materials and supplies are consumed shortly after purchase and are recognized as an expenditure in special revenue funds and as an expense in proprietary funds when purchased (purchases method). There are no significant accumulations of inventories for GAAP reporting purposes.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (sewer lines, access roads to the landfill, wastewater monitoring systems), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Ada County has a combined highway district that has separate taxing authority; consequently, infrastructure reporting related to streets and highways is recorded within Ada County Highway District Financial Statements. The County defines capital assets as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of two years. All material capital assets are valued at historical cost. Donated capital assets are valued at their acquisition value. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. When an asset is disposed of, cost and related accumulated depreciation is removed, and any gain or loss arising from its disposal is credited or charged to operations.

Although not capitalized, all purchases of property, plant and equipment with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years are tracked for management control and inventory purposes. In addition, certain specific types of equipment purchases are monitored for control, as are any items management requests be monitored, regardless of cost.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Qualifying interest incurred during the construction phase of capital assets of business-type activities would be included as part of the capitalized value of the assets constructed. For all depreciable major asset classes, depreciation is recorded by use of the straight-line method with no salvage value.

Right to use leased assets are recognized at the lease commencement date and represent the County's right to use the underlying asset for the lease term. Right to use leased assts are measured at the initial value of the lease liability plus any payments made to the lessor before commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease term, plus any initial direct costs necessary to place the lease asset into service. Right to use leased assets are amortized over the shorter of the lease term or useful life of the underlying assets using the straight-line method. The amortization period varies from 2 to 20 years; however, the majority are between 3 and 6 years.

The book value of each asset is reduced by equal amounts over its estimated useful life as follows:

	Estimated Useful Life					
Asset Class	(Years)					
Buildings	8-50					
Improvements	8-20					
Infrastructure	10-50					
Equipment	2-15					
Vehicles	3-10					
Intangible software	2-10					

#### 5. Lease Receivables

Lease receivables are recorded by the County as the present value of future lease payments expected to be received from the lessee during the lease term, reduced by any provision for estimated uncollectible amounts. Lease receivables are subsequently reduced over the life of the lease as cash is received in the applicable reporting period. The present value of future lease payments to be received are discounted based on the interest rate the County charges the lessee.

#### 6. Long-Term Liabilities

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest rate method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Lease liabilities represent the County's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the lease commencement date based on the present value of future lease payments expected to be made during the lease term. The present value of lease payments are discounted based on a borrowing rate determined by the County.

*Compensated Absences* – The County provides personal leave to its full time employees. It is paid to employees when taken and will be paid to employees or their beneficiaries upon the employee's termination, retirement, or death. The amount of unpaid personal leave accumulated by County employees and the associated salary-related payment is accrued as an expense in the Proprietary Funds and in the Government-wide Statements. In the Governmental Fund statements, only the amounts that are liquidated with expendable available financial resources due to termination, retirement or death during the year are accounted for as current-year expenditures. The County assumes a first-in, first-out flow.

Deferred Compensation – All assets and income of the County's 457 plan are held in a trust, custodial account or annuity contract as described in IRC Section 457(g) for the exclusive benefit of the plan participants and their beneficiaries. The County is in compliance with this IRC regulation. The County has no liability for losses under the plan, and currently makes matching contributions to this plan, not to exceed three percent of participant's bi-weekly wage. Employees

# ADA COUNTY

#### Notes to the Financial Statements For the Year Ended September 30, 2022

may make voluntary contributions to the plan within the limits allowed by IRC Section 457 after the first of the month following 30 days of continuous employment.

*Bonded Indebtedness County* – Bond ordinances require a levy and collection of a tax without limitation, on all property subject to taxation by the County, sufficient in amount to pay the principal and interest on such bonds when they become due. The County currently has no bonded indebtedness; however, the legally separate blended component unit of the County, Avimor CID, issued either general obligation and/or special assessment debt each year between fiscal years 2015 and 2018. Title of the infrastructure constructed from this debt was transferred to other governments upon completion, nothing is owned by the County or the component unit, therefore no construction in progress is ever reported.

# 7. Deferred Outflows and Deferred Inflows

Deferred outflow of resources is defined as a consumption of net position that is applicable to a future reporting period; the effect is positive, similar to an asset but is not an asset. Ada County's deferred outflow of resources represent a consumption of net assets that applies to future periods and is related to pension reporting. Deferred inflow of resources is an acquisition of net assets that is applicable to a future reporting period; it has a negative effect, similar to a liability but is not a liability. The County's property tax receivable and pension expense are considered deferred inflows of resources therefore reducing net position. In addition, leases are deferred inflows of resources where the County is the lessor and is reported in the governmental funds balance sheet and statement of net position. The deferred inflows of resources related to leases are recognized as an inflow of resources (revenue) on a straight-line basis over the term of the lease.

### 8. Pensions

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 9. Fund Equity

In the governmental fund financial statements; fund balances are classified as restricted or unrestricted (committed, assigned or unassigned).

*Restricted* – The portion of fund balance where limitations have been imposed by creditors, grantors, contributors or law and regulations of other governments or limitations have been imposed by law through constitutional provisions or enabling legislation.

*Committed* – The portion of fund balance where a self-imposed limitation is set in place prior to the end of the period. The limitation is imposed at the highest level of decision-making and requires formal action at the same level to remove. This would be done annually via resolution approved by the Board of County Commissioners.

Assigned – The portion of fund balance where a limitation results from intended uses either by: 1) highest level of decision-making or 2) body designated for that purpose or 3) official designated for that purpose. Ada County's financial policies adopted by the Board of County Commissioners allows that during the budget process the Board determine and adopt by resolution, the amount of fund balance to be re-budgeted as a funding source for the subsequent year's budget. The financial policies also allow for inquiries by financial staff, in conjunction with fiscal year end, of the Board, the other Elected Officials and Department Heads in order to determine if there are

# ADA COUNTY

### Notes to the Financial Statements For the Year Ended September 30, 2022

any intended uses of fund balance in future years that can be assigned, most likely for future capital improvements and replacement programs.

*Unassigned* – The remaining portion of fund balance in excess of the other classifications (surplus) or excess of other classifications over total fund balance (deficit). The general fund is the only fund that reports a positive unassigned fund balance since surplus within a special revenue fund is automatically "assigned" to that fund per the definition of a special revenue fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

#### E. Implementation of New Accounting Standard

During the year ended September 30, 2022, the County adopted new accounting guidance by implementing the provisions of **GASB Statement 87, Leases**, which establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The standard requires recognition of certain right to use leased assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The standard also requires lessors to recognize a lease receivable and deferred inflow of resources. As a result of implementing this standard the County recognized a lease receivable and deferred inflow of resources in the amount of \$5,352,112 each as of October 1, 2021. The County also recognized right to use leased assets and lease liability of \$5,858,063 each as of October 1, 2021. As a result of these adjustments there was no effect on beginning net position. The additional disclosures required by this standard are included in **Notes II. C - Capital Assets**, **II. F - Leases and II.G- Long-Term Debt.** 

#### **II. DETAILED NOTES ON ALL FUNDS**

#### A. Deposits and Investments

Idaho Code, Sections 67-1301 and 67-2328 authorizes the State Treasurer to combine the money of public agencies jointly in external investment pools, the Local Government Investment Pool (LGIP) and the Diversified Bond Fund (DBF). In order to earn a higher yield, Idaho governmental entities may voluntarily deposit moneys not needed to meet immediate operating obligations in these pools. The LGIP is a short-term investment pool. Participants have overnight availability to their funds, up to \$10 million. Withdrawals of more than \$10 million require 3 business day's notification. The DBF was created for those state and public entities able to exchange current liquidity for potentially greater returns over the long run (3.5 years or longer). Withdrawals of \$10 million or less generally require 5 business day's notification prior to the last day of the month; those in excess of \$10 million require 25 business day's notification.

The State Treasurer must operate and invest the funds of both pools for the benefit of the participants. They make investments in accordance with Idaho Code, Sections 67-1210 and 67-1210A. The Pools are not registered with the Securities and Exchange Commission or any other regulatory body. The State Treasurer does not provide any legally binding guarantees to support the value of the shares to participants.

Ada County investments are structured into two separate portfolio pools containing the following characteristics:

Investment Portfolio Principle Asset Class Characteristics									
Portfolio Pool Asset Class Characteristics									
Liquidity Pool	Short-term Funds	The role of this pool is to meet the daily liquidity needs of the County Treasury. All daily cash requirements are to be met by assets in this portfolio. Very short term, high quality, highly liquid securities consistent with Idaho statutory requirements.							
Investment Pool	Intermediate Funds	The role of this pool is to invest the portion of the assets not needed to meet daily liquidity needs for higher return generation over a full market cycle. High quality, intermediate to longer term securities consistent with Idaho statutory requirements.							

Information on the County's investment policy can be found at: www.adacounty.id.gov/treasurer.

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that GASB statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Ada County's investments' fair value measurements are as follows at September 30, 2022:

		Fair Val	ue Measurements	Jsing		
Investments	Fair Value	Level 1 Inputs	Level 2 Inputs	Level 3 Inputs		
Debt Securities						
Treasury Securities	\$ 2,876,704	\$ 2,876,704	\$-	\$-		
US Agencies	41,934,588	-	41,934,588	-		
Mortgage Backed Securities	66,738,584	-	66,738,584	-		
Municipal Bonds	221,341	-	-	221,341		
Total investments by fair value level	111,771,217	2,876,704	108,673,172	221,341		
Investments measured at the net asset value (NAV)						
State of Idaho Local Government Investment Pool (LGIP)	160,231,518	-	-	-		
State of Idaho Diversified Bond Fund (DBF)	10,678,989	-	-	-		
Total investments measured at the NAV	170,910,507	-	-	_		
Total investments measured at fair value	\$282,681,724	\$ 2,876,704	\$108,673,172	\$221,341		

Level 2 inputs for the investments above are based on a matrix pricing model.

Investments valued using the net asset value (NAV) per share generally do not have readily obtainable market values and are instead valued based on the County's pro-rata share of the pool's fair value of the underlying assets. Ada County values these investments based on information provided by the State of Idaho Treasurer's Office. The following table presents the unfunded commitments, redemption frequency and the redemption notice period for Ada County's investments measured at NAV:

Investments Measured at the NAV									
Unfunded Redemption Redemption N Fair Value Commitments Frequency Period									
Local Government Investment Pool	\$160,231,518	None	Daily	1-3 days					
Diversified Bond Fund	10,678,989	None	Monthly	5 -25 days					

*Risk Tolerance*. Risk taking is significantly restricted by the nature of investment types allowed under Idaho Code, and are generally restricted to risks that can be taken in government fixed income securities at time of purchase. Specifically, these risks are primarily limited to interest rate risk, pre-payment risk, and credit risk. Risk tolerance is further managed by separating the portfolio into a liquidity pool and an investment pool to align risk with investment time horizons.

*Concentration Credit Risk.* GASB 40 requires disclosure of concentrations over 5% in a single issuer. As of September 30, 2022 the following issuers hold more than 5% of Ada County's total portfolio. Federal Home Loan Bank – 7%, Federal Home Loan Mortgage Corp – 11%, Federal National Mortgage Association – 19%, and State of Idaho Local Government Investment Pool – 57%.

*Custodial Credit Risk - Investments.* This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. The County's investment policy authorizes the Treasurer to work with primary or regional dealers for the purchase of its authorized securities, or through an internally managed portfolio using existing custodians. The Treasurer may also hire one or more outside investment advisors and/or investment managers to assist with the management of County investments. Deposits are made with banks or institutions designated by the Board of County Commissioners as depositories pursuant to Idaho Code Section 57-128.

*Custodial Credit Risk – Deposits.* This is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's practice is to ensure any deposits exceeding insurance limits to be fully collateralized by government and/or agency securities held by the pledging financial institutions. As of September 30, 2022, the County had deposits of \$743,684 which were covered by FDIC insurance. The County also had \$16,786,336 collateralized under an irrevocable letter of credit with the Federal Home Loan Bank and the remaining \$25,709,331 is uninsured and uncollateralized. Through an agreement with Mountain West Bank, the Sheriff's accounts invest idle cash in uninsured repurchase agreements. The repurchase agreements are fully collateralized with an undivided, fractional interest in obligations, or obligations that are fully guaranteed by the United States government, its agencies or instrumentalities. Title to the securities are vested in the County or in the name of the bank but held by a third party custodian in the name of the County. The bank repurchases the undivided, fractional interest from the County on the next banking day. At September 30, 2022, the market value of the repurchase agreements was \$2,595,321. The repurchase agreements are uninsured and collateralized with securities.

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from changes in interest rates, the Treasurer may invest funds of the County that are not identified as operating funds, in investments with maturities longer than 365 days.

The table below presents the County's exposure to credit and interest rate risk in accordance with the Modified Duration method.

.. ....

Investment Type	Market Value	Credit Rating	Modified Duration
Federal Farm Credit Bank	\$ 5,748,294	S&P AA+	1.667
Federal Home Loan Bank	20,312,144	S&P AA+	2.417
Federal Home Loan Mortgage Corp.	29,688,801	S&P AA+	5.637
Federal National Mortgage Assoc.	52,923,933	S&P AA+	5.653
US Treasury	2,876,704	S&P AA+	1.908
Sage Acres LID	221,341	Unrated	9.742
State of Idaho – LGIP	160,231,518	Unrated	.31^
State of Idaho – DBF	10,678,989	Unrated	2.69^
Total Market Value	\$ 282,681,724		

<sup>^</sup> Modified duration cannot be calculated on these investments due to incomplete market price data. The State of Idaho – LGIP and DBF are reported above as 'effective' duration.

#### B. Receivables

Deferred Inflow of Decourses

Ada County reports the General and Charities and Welfare funds as major governmental funds - and Emergency Medical Services, Solid Waste Management, and Western Idaho Fair as major enterprise funds. The "allowance for doubtful accounts" is immaterial except for Emergency Medical Services. All receivables are expected to be collected within one year.

Receivables at September 30, 2022, were as follows:

	Accounts	Taxes		Due from Other Governments	Total Receivables
Governmental activities:					
General	\$ 75,830	\$ 126,082,930	\$	12,723,667	\$ 138,882,427
Non-major Governmental	 397,907	 26,354,812		565,792	 27,318,511
Total- governmental activities	\$ 473,737	\$ 152,437,742	\$	13,289,459	\$ 166,200,938
Business-type activities:	 	 			 
Emergency Medical Services	\$ 11,206,939	\$ 8,088,454	\$	133,566	\$ 19,428,959
Less Allowance for Doubtful accounts:	 (5,660,290)	 	_	-	 (5,660,290)
Receivables, Net	5,546,649	8,088,454		133,566	13,768,669
Solid Waste Management	955,596	-		4,706	960,302
Western Idaho Fair	10,498	-		5,000	15,498
Billing Services	 182,790	 -		507	 183,297
Total - business-type activities	\$ 6,695,533	\$ 8,088,454	\$	143,779	\$ 14,927,766

Governmental funds report deferred inflow of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period, i.e. property taxes. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflow of resources and advanced revenue reported in the governmental funds were as follows:

Deterred Inflow of Resources:		
Taxes Levied for Subsequent Period	\$	150,579,916
Current Year Delinquent Taxes		846,987
Prior Years' Delinquent Taxes		1,010,839
Leases	_	5,282,604
Total deferred inflow of resources for gover	rnmental funds <u></u>	157,720,346
Advanced Revenue:		
Rental Revenue	\$	70,254
Tax Revenue		734,193
Grant Revenue	_	97,011,083
Total advanced revenue for governme	ental funds <u></u> \$	97,815,530

#### C. Capital Assets

Capital asset activity for the year ended September 30, 2022 was as follows:

Primary Government

Covernmental estivities		Restated Beginning Balance				ljustments/	Ending		
Governmental activities:		Balance		Increases	L	)ecreases		Balance	
Capital assets, not being depreciated:	¢	0 450 040	۴		¢		¢	0 450 040	
Land	\$	9,450,213	\$	-	\$	-	\$	9,450,213	
Construction in progress		9,856,397		17,024,049		9,999,181		16,881,265	
Total capital assets, not being depreciated		19,306,610		17,024,049		9,999,181		26,331,478	
Capital assets, being depreciated:									
Land improvements		3,398,867		-		-		3,398,867	
Buildings and improvements		204,874,501		4,434,265		-		209,308,766	
Vehicles		10,313,691		1,492,504		500,277		11,305,918	
Machinery and equipment		41,639,731		5,661,713		(789,454)		48,090,898	
Intangible software		1,661,713		-		-		1,661,713	
Infrastructure		5,901,047		1,009,691		-		6,910,738	
Total capital assets being depreciated		267,789,550		12,598,173		(289,177)		280,676,900	
Land improvements		2,771,067		85,322		-		2,856,389	
Buildings and improvements		99,303,586		6,566,623		-		105,870,209	
Vehicles		7,737,271		1,129,046		500,277		8,366,040	
Machinery and equipment		34,105,119		3,357,488		(566,031)		38,028,638	
Intangible software		1,059,200		359,957		-		1,419,157	
Infrastructure		2,960,629		334,793		-		3,295,422	
Total accumulated depreciation		147,936,872		11,833,229		(65,754)		159,835,855	
Total capital assets, being depreciated, net		119,852,678		764,944		(223,423)		120,841,045	
Right to use leased assets being amortized:		F 050 000						5 050 000	
Right to use leased building Right to use leased machinery and equipment		5,858,063 815,980		-		- 815,980		5,858,063	
Total right to use leased assets being		010,000				010,000			
amortized		6,674,043		-		815,980		5,858,063	
Less accumulated amortization for:									
Right to use leased building Right to use leased machinery and equipment		- 592,557		540,098		- 592,557		540,098	
Total accumulated amortization		592,557		540,098		592,557		540,098	
		,		,				,	
Total right to use leased assets, being amortized, net		6,081,486		(540,098)		223,423		5,317,965	
Governmental activities capital assets, net	\$	145,240,774	\$	17,248,895	\$	9,999,181	\$	152,490,488	
• •	-								

# Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 5,885,101
Public safety	5,777,125
Health and Welfare	20,991
Sanitation	351,845
Recreation	 338,265
Total depreciation/amortization expense - governmental activities:	\$ 12,373,327

# ADA COUNTY

# Notes to the Financial Statements For the Year Ended September 30, 2022

		Restated Beginning				ustments/ Jecreases		Ending Balance
Business-type activities:		Balance		ncreases		vecreases		Balance
Capital assets, not being depreciated: Land	\$	5,092,482	\$		\$		\$	5,092,482
Construction in progress	φ	5,092,402	φ	- 2,745,957	φ	-	φ	2,745,957
		5,092,482						
Total capital assets, not being depreciated		5,092,402		2,745,957		-		7,838,439
Capital assets, being depreciated:								
Land improvements		46,059,133		-		-		46,059,133
Buildings and improvements		19,853,058		-		-		19,853,058
Vehicles		5,533,922		850,369		85,314		6,298,977
Machinery and equipment		5,473,956		264,391		-		5,738,347
Infrastructure		8,887,729		-		-		8,887,729
Total capital assets being depreciated	. <u> </u>	85,807,798		1,114,760		85,314		86,837,244
Less accumulated depreciation for:								
Land improvements		8,626,155		807,693		-		9,433,848
Buildings and improvements		10,822,743		563,753		-		11,386,496
Vehicles		4,187,611		460,078		51,034		4,596,655
Machinery and equipment		3,096,190		591,457		-		3,687,647
Infrastructure		5,765,137		301,307		-		6,066,444
Total accumulated depreciation		32,497,836		2,724,288		51,034		35,171,090
Total capital assets, being depreciated, net		53,309,962		(1,609,528)		34,280		51,666,154
Right to use leased assets being amortized:								
Right to use leased buildings		-		63,664		-		63,664
Right to use leased machinery and equipment		5,669,667		1,605,500		-		7,275,167
Total right to use leased assets being amortized		5,669,667		1,669,164		-		7,338,831
Less accumulated amortization for:								
Right to use leased buildings		-		31,832		-		31 832
Right to use machinery and equipment		767,767		1,435,002		-		2,202,769
Total accumulated amortization		767,767		1,466,834		-		2,234,601
Total right to use leased assets, being amortized, net		4,901,900		202,330		-		5,104,230
Business-type activities capital assets, net	\$	63,304,344	\$	1,338,759	\$	34,280	\$	64,608,823

# Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Business activities:	
Emergency Medical Services	\$ 880,783
Solid Waste	3,031,450
Western Idaho Fair	 278,889
Total depreciation/amortization expense - business-type activities:	\$ 4,191,122

#### D. Payables

Payables at September 30, 2022, were as follows:

	 Vendors	Salaries and Benefits	Internal Service	_	Total Payables
Governmental activities:					
General	\$ 9,308,343	\$ 8,650,526	\$ -	\$	17,958,869
Other Governmental Funds	2,882,215	1,397,995	-		4,280,210
Reconciliation of balances in					
fund financial statements to					
government-wide financial					
statements	 	 	 2,363,864		2,363,864
Total - governmental activities	\$ 12,190,558	\$ 10,048,521	\$ 2,363,864	\$	24,602,943
Business-type activities:					
Emergency Medical Svcs.	\$ 675,858	\$ 937,045	\$ -	\$	1,612,903
Solid Waste Management	927,997	135,006	-		1,063,003
Western Idaho Fair	382,743	62,516	-		445,259
Billing Services	 165,009	 15,148	 -		180,157
Total - business-type activities	\$ 2,151,607	\$ 1,149,715	\$ -	\$	3,301,322

#### E. Internal Balances and Inter-fund Transfers

Due to/from other funds as of September 30, 2022 is as follows:

		Due From											
		Gene	ral Fund		n-major rnmental	Pr	oprietary		nternal Service		Total		
T o	General Fund	\$	8,638	\$	7,986	\$	167,013	\$	102,350	\$	285,987		
Due	Non-major Governmental		7,127		6,064		9,124		-		22,315		
	Proprietary		148				210,901				211,049		
	Total	\$	15,913	\$	14,050	\$	387,038	\$	102,350	\$	519,351		

These balances result from the time lag between the dates that: (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made. All balances will be repaid within one year.

Inter-fund transfers for the year ended September 30, 2022, consisted of the following:

		Transfer Out												
-		Ge	Charities & Non-major General Fund Welfare Governmental		Internal Service			Total						
erln	General Fund	\$	-	\$12,086,182	\$	(1,662)	\$	27,468	\$	12,111,988				
nsfe	Non-major Governmental		7,845,812	-		33,000		-		7,878,812				
Trai	Proprietary Funds		-	-		-		31,330		31,330				
	Total	\$	7,845,812	\$12,086,182	\$	31,338	\$	58,798	\$	20,022,130				

Transfers are used to: (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with statutory or budgetary authorizations.

Significant transfers during the fiscal year were as follows:

- General fund transfer of \$7,208,445 to non-major governmental funds to provide for capital projects.
- Charities and welfare transfer of \$12,086,182 to the general fund for closure of the charities and welfare fund.

# F. LEASES

#### 1. Lessee Activity

At the end of fiscal 2020, the County entered into a lease with principal payments totaling \$5,669,667 for seven pieces of heavy equipment in order to provide daily cell and maintenance operations at the landfill to include: placement and compaction of solid waste, excavation, transport and placement of on-site cover material, as well as fire and litter control rather than using a third party. This lease is being accounted for in the Solid Waste Management Fund. The lease term is six years with a series of one-year leases subject to annual appropriation of funds by the County, with an interest rate of 3.35%. Ownership of the equipment transfers to the County upon the payment of the outstanding lease obligations or the County has the option of returning the equipment for a new lease with new equipment. The historical cost and accumulated amortization of the right to use lease assets are \$5,669,667 and \$1,968,634, respectively.

The County entered into two additional leases in fiscal 2022 with principal payments totally \$1,669,164 for two additional pieces of heavy equipment and a modular building. These leases are also being accounted for in the Solid Waste Management Fund. The equipment lease term is four years with a series on on-year lease subject to annual appropriation of fund by the County, with an interest rate of 3.99% and two years for the modular building, again subject to annual appropriations, with an interest rate of .27%. Ownership of this equipment also transfers to the County upon the payment of the outstanding lease obligations or the County has the option of returning the equipment for a new lease with new equipment, the modular building will be returned. The historical cost and accumulated amortization of the right to use lease assets are \$1,669,164 and \$265,967, respectively.

The following is a summary of minimum lease payments exclusive of insurance, maintenance and repairs:

Landfill Heavy Equipment and Modular Building Leases												
Year Ending	Total Lease											
Sept. 30	Principal		Principal Interest		Interest	Payment						
2023	\$	966,015	\$	160,900	\$	1,126,915						
2024		966,572		128,424		1,094,996						
2025		2,694,803		94,147		2,788,950						
Total	\$	4,627,390	\$	383,471	\$	5,010,861						

The County has also entered into six lease agreements for three Motor Vehicle Offices, a second Driver's License location, a Sheriff's Substation, and a training facility; all accounted for in the General Fund. The County is required to make principal and interest payments through September 2024 for the substation and training facility, September 2027 for the three motor vehicle offices and September 2041 for the second driver's license location. The lease agreements have interest rates between .49% and 1.99% based of US Department of Treasury Par Yield Curve on October 1, 2021. The total amount of right to use leased assets, and the related accumulated amortization on the right to use leased assets was \$5,858,063 and \$540,098, respectively.

Sheriff and Motor Vehicle Building Leases											
Year Ending			Т	Total Lease							
Sept. 30		Principal		Interest		Payment					
2023	\$	468,091	\$	90,280	\$	558,371					
2024		477,111		85,127		562,238					
2025		355,689	79,700			435,389					
2026		360,630	74,759			435,389					
2027		388,319		69,513		457,832					
2028-2032		978,053		286,947		1,265,000					
2033-2037		1,213,089	178,191			1,391,280					
2038-2041		1,152,877		47,444		1,200,321					
Total	\$	5,393,859	\$	911,961	\$	6,305,820					

The following is a summary of minimum lease payments exclusive of insurance, maintenance and repairs:

#### 2. Lessor Activity

The County also has accrued a receivable for master and surplus ground leases associated with the courthouse corridor property. These leases are accounted for in the General Fund. The remaining receivable for the year ended September 30, 2022 for these leases was \$3,001,673 and \$2,308,050, respectively. Deferred inflows related to these leases were \$2,997,694 and \$2,284,910, respectively, as of September 30, 2022. Interest revenue recognized on these leases were \$135,996 and \$103,659, respectively. The interest rate was 4.40%. Principal receipts of \$35,465 and \$6,924, respectively, were recognized during the fiscal year with final receipt on both leases expected in fiscal year 2098.

#### G. Long-Term Debt

On July 30, 2015 the Avimor Community Infrastructure District No. 1 (Avimor CID No. 1) issued a \$48,800 taxable General Obligation Bond. The bond matures in fiscal year 2045, and bears an interest rate of 8%. Proceeds from the bond were used to set up the infrastructure district and issue bonds.

Avimor CID No. 1 also issued \$332,000 in Special Assessment Bonds September 30, 2015. These bonds mature in fiscal 2045 as well, and bear interest rates of 6% for those that are tax exempt and 8% for those that are taxable. Proceeds from these bonds were used to pay off the promissory note that was used for interim financing for roadwork and landscaping.

On June 28, 2016, \$304,000 in taxable Special Assessment Bonds was issued by Avimor CID No. 1. These bonds mature in fiscal 2046 and bear an interest rate of 6%. Proceeds from these bonds were used for extension of McLeod Way within the infrastructure district.

On April 12, 2017 Avimor CID No.1 issued a taxable General Obligation Bond of \$320,800, which matures in fiscal 2047 and bears an interest rate of 8%. Proceeds from the bond were used to reimburse Avimor Development LLC for project costs they incurred associated with the 2015 General Obligation Bond and 2016 Special Assessment Bond.

Avimor CID No. 1 also issued taxable Special Assessment Bonds in the amount of \$864,000 on August 30, 2017. The bonds mature in fiscal year 2047 and bear an interest rate of 6%. Proceeds from these bonds were used for the continued extension of McLeod Way, extension of West Creeks Edge Street and the installation of a traffic signal at Avimor Drive and Idaho State Highway 55.

On August 21, 2018 Avimor CID No. 1 issued taxable Special Assessment Bonds in the amount of \$564,000 at par. The bonds mature in fiscal year 2048, and bear an interest rate of 6%. Some proceeds from these bonds were used for construction and improvements of the right-of-way at the intersection of North McLeod Way and Idaho State Highway 55 providing a second access to the District; while the remainder will to be used for the continued extension of Avimor Drive.

The special assessment bonds are direct placements that are secured with the underlying property on which a lien has been recorded. If a special assessment becomes delinquent it is subject to foreclosure by the District in the same manner as real property tax liens; however, they shall be subject to foreclosure at any time after thirty (30) days following written notice of delinquency to the owner of the real property to which the assessment applies. In the event the proceeds of such foreclosure proceedings are insufficient to pay the delinquent amount, the shortfall shall be paid using monies in the Reserve Fund which was required as part of the issuance.

Direct placements were also done for the general obligation bonds. A levy is placed on all taxable real property in the District, in addition to all other taxes, that is sufficient to meet the payment of principle and interest on the bonds as they become due.

Neither the special assessment or general obligation bonds have subjective accelerations clauses; therefore they may not be accelerated.

The following charts represent Avimor's future bond payments based on the September 30 obligation, amortized according to the Bond document debt schedules until the incurred obligation is satisfied.

# ADA COUNTY

# Notes to the Financial Statements For the Year Ended September 30, 2022

Year Ending Sept. 30		General Obligation Direct Placements		Year Ending Sept. 30		pecial Assessmer Direct Placements	
	Principal	Interest	Total		Principal	Interest	Total
2023	\$ 4,936	\$ 28,148	\$ 33,084	2023	\$ 35,634	\$ 117,685	\$ 153,319
2024	5,331	27,753	33,084	2024	37,805	115,489	153,294
2025	5,758	27,327	33,085	2025	39,831	113,159	152,990
2026	6,218	26,866	33,084	2026	42,262	110,702	152,964
2027	6,715	26,368	33,083	2027	44,840	108,095	152,935
2028-2032	42,552	122,871	165,423	2028-2032	267,225	495,531	762,756
2033-2037	62,519	102,900	165,419	2033-2037	359,533	402,197	761,730
2038-2042	91,863	73,560	165,423	2038-2042	483,642	276,327	759,969
2043-2047	125,960	30,795	156,755	2043-2047	575,708	110,785	686,493
2048	-	-	-	2048	45,363	2,722	48,085
Total	\$ 351,852	\$ 466,588	\$ 818,440	Total	\$ 1,931,843	\$ 1,852,692	\$ 3,784,535

The construction and acquisition of a new coroner facility near the corner of Eagle Road and Franklin in Meridian, Idaho is being financed through bonds that were issued under and secured by an Indenture of Trust dated October 1, 2020 between the Idaho Health Facilities Authority (the authority) and Zions Bancorporation, National Association as Trustee. The authority is an independent public body politic and corporate constituting a public instrumentality of the State. The authority was created by the Idaho Health Facilities Authority Act. The purpose of the Act is to provide a measure of assistance and alternative methods to enable health institutions in Idaho to: a) finance and refinance outstanding indebtedness for health facilities and b) provide additional facilities. The total obligation is \$46,696,638 with interest rates on the authority's bonds at 5.0% on bonds maturing between March 1, 2021 and September 1, 2030, 4.0% for bonds maturing March 1, 2031 and September 1, 2045 and 2.5% for those maturing March 1, 2046 and September 1, 2050.

Concurrently the County entered into: 1) a primary lease with the authority where the County leased property currently owned by the County to the authority for a term ending on September 1, 2050 or on a sooner or later date (not to exceed 99 years) as the bonds will have been fully paid and retired or provision for such payment will have been made as provided in the Indenture; and 2) a separate annual appropriation lease where the authority will sublease the land and lease the project to the County on an annual basis subject to appropriation.

Each year the County appropriates the annual lease payments from any lawful funds of the County. Lawful funds consist of all operating and non-operating governmental revenues, excluding all revenue the County is obligated to spend in accordance with restrictions imposed by law or external third parties, such as grant revenues, and revenue from taxes and assessments, including property tax and state shared revenue.

Notice must be given to the authority and the trustee of the: 1) intent to renew and 2) renewal when the budget is adopted via resolution. Failure to renew will constitute an 'event of nonrenewal' wherein the lease agreement is terminated, and the County will have to vacate the facility or forfeiture the use of the facility in the future if not yet constructed. The trustee may take whatever action at law or in equity as may appear necessary or desirable to collect any amounts then due and thereafter to become due for the remainder of the initial or renewal term then in effect.

The bonds are recorded as a long-term liability of the County. The following charts represent the county's future bond payments based on the September 30 obligation, amortized according to the Bond document debt schedules until the incurred obligation is satisfied.

Coroner's Facility Lease												
Year Ending		Total Lea										
Sept. 30	Principal	Interest	Payment									
2023	\$ 510,000	\$ 1,037,950	\$ 1,547,950									
2024	535,000	1,012,450	1,547,450									
2025	565,000	985,700	1,550,700									
2026	595,000	957,450	1,552,450									
2027	625,000	927,700	1,552,700									
2028-2032	3,620,000	4,144,850	7,764,850									
2033-2037	4,460,000	3,311,950	7,771,950									
2038-2042	5,445,000	2,344,550	7,789,550									
2043-2047	6,620,000	1,184,250	7,804,250									
2048-2050	4,475,000	225,625	4,700,625									
Sub-Total	27,450,000	\$ 16,132,475	\$ 43,582,475									
Unamortized Premium	3,411,898											
Total	\$ 30,861,898											

<u>Changes in long-term liabilities</u>: Long-term liability activity for the year ended September 30, 2022, was as follows:

2022, was as follows:	Restated Beginning Balance	Additions	Reductions	Ending Balance	One Year
Governmental activities:					
Election equipment lease	\$ 243,201	\$-	\$ 243,201	\$-	\$-
Sheriff building leases	4,640,342	-	268,462	4,371,880	262,078
Motor vehicle building leases	1,217,721	-	195,742	1,021,979	199,071
Compensated absences	8,454,802	1,282,813	492,532	9,245,083	798,131
Pension	(2,236,242)	120,185,058	-	117,948,816	-
Claims and judgments	8,010,005	5,138,390	6,494,818	6,653,577	4,167,928
Direct placement bonds:					
Avimor general obligation bond 2015	45,640	-	684	44,956	738
Avimor general obligation bond 2017	310,783	-	3,887	306,896	4,198
Avimor special assessment bond 2015	305,156	-	5,496	299,660	5,859
Avimor special assessment bond 2016	285,941	-	5,212	280,729	5,524
Avimor special assessment bond 2017	826,647	-	13,974	812,673	14,812
Avimor special assessment bond 2018	547,682	-	8,901	538,781	9,439
Coroner facility bond	27,935,000	-	485,000	27,450,000	510,000
Premium coroner facility bond	3,636,545	-	224,647	3,411,898	219,519
Governmental activity					
Long-term liabilities	\$ 54,223,223	\$126,606,261	\$ 8,442,556	\$172,386,928	\$ 6,197,297
Business-type activities:					
Compensated absences	\$ 911,383	\$ 77,682	\$ 55,947	\$ 933,118	\$ 61,928
Pension	(453,599)	14,793,432	-	14,339,833	-
Landfill leases	4,180,588	1,669,164	1,222,362	4,627,390	966,015
Landfill closure	26,144,307	827,852	-	26,972,159	-
Business-type activity				. <u></u>	
Long-term liabilities	\$ 30,782,679	\$ 17,368,130	\$ 1,278,309	\$ 46,872,500	\$ 1,027,943

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year-end, \$6,653,577 of internal service fund claim liabilities for the County's self-insurance programs are included in the above amounts.

For the governmental activities, approximately 93 percent of compensated absences and 86 percent of pension liabilities are generally liquidated by the general fund and the remainder by special revenue funds. The sheriff and motor vehicle building leases will be liquidated by the General Fund and the landfill leases by Solid Waste Management an enterprise fund. In addition to compensated absences and pension, claims in the business-type funds represent the landfill closure/post closure liability, inclusive of any liabilities for groundwater contamination.

#### H. Solid Waste Landfill Closure and Post-Closure Costs

The County owns and operates a landfill site located in the northern portion of the County. State and federal laws will require the County to close the landfill once its capacity is reached and to monitor and maintain the site for 30 subsequent years. The County recognizes a portion of the closure and post-closure care costs in each operating period even though actual payouts will not occur until the landfill is closed. The amount recognized each year is based on the landfill capacity used as of the balance sheet date. As of September 30, 2022, the County has recorded a combined liability of \$26,972,159, which represents the estimated closure and post-closure costs based on 100% of landfill capacity used to date in the Hidden Hollow Cell and 10.58% capacity used to date in the new North Ravine Cell. The remaining estimated liability for the North Ravine Cell is \$37,081,791, which will be recognized as the remaining capacity is used (estimated to be 52 years for the North Ravine Cell). The estimated costs are subject to change from year to year as the effects of inflation, revision of laws and other variables occur. The County has demonstrated closure, post-closure care, and/or corrective action financial assurance by satisfying the financial ratio alternative method prescribed by Title 40 Part 258.74 of the Code of Federal Regulations.

#### I. Insurance

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; and errors or omissions. Idaho Code Title 6, Chapter 9, authorizes political subdivisions of the State of Idaho to "levy an annual property tax in the amount necessary to provide for a comprehensive liability plan whether by the purchase of insurance or otherwise". In 1986, the County established a Liability Insurance Fund (an Internal Service Fund) to account for and finance its insured and uninsured risks of loss. Ada County's Human Resources - Risk Management division, as authorized by Resolution, manages the Fund. Under its self-insurance plan, it is the intent of the County to provide amounts to the Insurance Fund through an annual levy not to exceed \$300,000, until the fund balance is sufficient to provide adequate reserves for known and incurred but not reported claims and a reserve for future catastrophic losses, not to exceed \$15,000,000; however, based on management's decision, this has not occurred since fiscal year 2008. At September 30, 2022, the Liability Insurance Fund had net position of \$10,832,487.

In prior years and for the period of October 1, 2003 to January 1, 2004, the County purchased workers' compensation insurance from the State of Idaho in accordance with State requirements. Effective January 1, 2004, the County became self-insured for workers' compensation as authorized by the Idaho Industrial Commission. The program is administered by a third party and the County purchases excess workers' compensation insurance (with an aggregate limit of \$1,000,000) to provide coverage for individual claims above the county's self-insured retention (SIR). The County retains responsibility for the first \$600,000 of each claim for all employees other than law enforcement and EMS which is the first \$750,000 of each claim.

The County purchases property insurance from Idaho Counties Risk Management Program (ICRMP). The County has property insurance coverage up to \$419,222,665 with a \$25,000 deductible. All funds of the County participate in the self-insurance program and make premium payments to the Liability Insurance Fund based on historical cost and loss information, adjusted annually.

There have been no significant reductions in insurance coverage from the previous year, and no settlements in excess of insurance coverage in any of the prior three fiscal years.

Beginning in fiscal year 2000, the County established a Self-Funded Health Fund (an Internal Service Fund) for risks associated with the employee's health insurance plan where assets are set aside for claim settlements. All funds with employees eligible for benefits participate, and make payments to the Health Insurance Fund based on the number of qualifying employees in each fund and on estimates of potential usage. The County funded an initial reserve of \$1.2 million through a transfer from the General Fund, based on advice from actuarial consultants and in accordance with State requirements. Provisions are also made for unexpected and unusual claims. Third parties administer the plan, covering medical, dental and vision claims. Stop-loss coverage for medical claims exceeding \$200,000 per employee is purchased from the third party administrator. At September 30, 2022, the Self-Funded Health Insurance Fund had net position of \$9,867,131.

A liability for a claim in either insurance fund is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated based on the estimated ultimate cost of settling the claim, considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts, and other economic and social factors. Claim liabilities include any specific, incremental claim adjustment expense, and any material estimated recoveries are deducted from the liability for unpaid claims.

Changes in the balances of claims liabilities during the past two fiscal years are as follows:

	Liability Insurance					Self-Funded Health			
	Fiscal Year				Fiscal Year				
		2022	2021		2022			2021	
Unpaid claims as of October 1	\$	3,392,399	\$	5,029,228	\$	2,329,779	\$	2,153,686	
Total incurred claims (including IBNRs) and									
prior period changes in claim estimates		2,483,440		(322,400)		24,133,832		23,917,535	
Total payments		1,553,844		1,314,429		24,132,029		23,741,442	
Unpaid claims as of September 30	\$	4,321,995	\$	3,392,399	\$	2,331,582	\$	2,329,779	

## J. Fund Equity

Ada County's financial policies outline the following classifications of fund balance that are reported on the governmental funds' balance sheet (page 30):

Assigned – This portion of fund balance reflects the amount of FY2022 fund balance that has been re-budgeted as a funding source for the County's FY2023 budget; also known as 'subsequent years' expenditures'. Future capital improvements that are in the planning stages and any replacement programs are also included. If the County had any special revenue funds that did not meet the definition of a special revenue fund they would be combined with the General Fund and their total fund balance would be considered "assigned" for their fund. Currently, all special revenue funds meet the definition and stand alone.

*Unassigned* – This portion of fund balance reflects the amount of FY2022 fund balance that is needed to fund the first three and a half months of FY2023 because the first-half property taxes are not due until December 20; known as 'cash basis'. Also included in this classification is the amount of 'minimum fund balance' the County desires to keep on hand to mitigate current and future risks and ensures service levels. Minimum fund balance in the General Fund is set based on the risk of a reduction to major revenue sources (property tax, state shared revenues and charge for service revenues) as well as fund balance in other county funds, investment variance and general uncertainty. Minimum fund balance is 15% of operating revenues for all other funds. Finally, any residual net resources or total fund balance in excess of the other classifications; also known as 'surplus' that is available for any purpose is included here.

The General Fund is the only fund that reflects a positive "unassigned" fund balance since any surplus within a special revenue fund is automatically "assigned" to that fund per the definition of a special revenue fund. Any negative "unassigned" amounts would reflect 'deficits' where there is an excess of other classifications over total fund balance. Ada County does not have any negative "unassigned" fund balance.

## K. Contingencies and Commitments

The County has assumed responsibility for groundwater contamination that has been identified near its sanitary landfill. Based on recommendations and evaluative advice from consultants, the Solid Waste Management Fund initiated remediation procedures – the cost of which is included in the liability described in **Note H - Solid Waste Landfill Closure and Post-Closure Costs**. Also, the County is contingently liable with respect to certain lawsuits and other claims that have arisen in the ordinary course of its operations. County officials believe that potential claims resulting from such litigation would not materially affect the financial condition or results of operations. Reserves for contingent liabilities and conservative revenue accruals are routinely evaluated. The County is a recipient of federal funds and is subject to audits by governmental agencies. County officials are of the opinion that findings, if any, resulting from these audits, will not materially affect the financial condition for lawsuits and claims are accounted for in the internal service funds.

At the end of fiscal year 2011, the County transferred their ownership right to a future income stream from CCDC for the parking garage facilities and their related operations and maintenance in exchange for a 17% ownership interest in the Avenue A East Garage valued at \$2,260,336. In conjunction with this transaction, the County received a note receivable from CCDC maturing September 30, 2042. Upon maturity of the note, the County has the option to purchase the remaining 83% of the garage for the redemption of the note plus \$1. No value has been assigned to the note as it has a 100% allowance based on the contingent nature of the transaction.

During 2022, supply chain issues continue to caused projects to be more costly and move much slower, therefore a larger than normal number of outstanding contractual commitments exist.

## ADA COUNTY

## Notes to the Financial Statements For the Year Ended September 30, 2022

As of September 30, 2022, the County had the following outstanding contractual commitment:

		Contract	Paid	R	emaining	
Project Name		Amount	 to Date		Commitment	
Landfill NRC Stage 4	\$	2,437,272	\$ 652,868	\$	1,784,404	
Landfill Metal Building		2,759,569	1,309,402		1,450,167	
Landfill Power Pole WiFi		244,500	-		244,500	
Fleet Management Software		82,750	78,028		4,722	
Motorola ASTRO25 Master Site – Pine		648,722	162,181		486,541	
Benjamin RTU Replacement		91,950	9,533		82,417	
Benjamin Security Upgrade		247,035	53,012		194,023	
Courthouse Cooling Tower		415,151	17,130		398,021	
Courthouse J2 Security Upgrade		526,517	-		526,517	
PSB Front Entry Glass & Stair Replacement		336,466	314,630		21,836	
PSB CCU Backup Generator		556,931	498,697		58,234	
EMS Security System Upgrade		152,757	71,997		80,760	
Juvenile Switchboard & Generator Replacement		290,228	157,338		132,890	
Juvenile Detention Exercise Room		100,263	70,662		29,601	
Expo Idaho Building/Parking Light Upgrades		24,700	-		24,700	
Expo Large/ Small Animal Barn Lighting Upgrade		115,812	91,448		24,364	
Expo Idaho Re-Roof		67,195	-		67,195	
Jail Roof Section 11		414,290	346,790		67,500	
PSB & FSB Boiler & AHU Replacement		202,537	19,881		182,656	
Jail Chiller Replacement		316,438	38,736		277,702	
Juvenile Shower Conversion		88,019	84,995		3,024	
Juvenile Recreation Structure		146,388	-		146,388	
PSB Video Cameras & Storage		440,988	380,632		60,356	
Stabilization Erosion Greenbelt Pathway		400,313	13,358		386,955	
Barber Park Pathways & Bridges		553,000	442,700		110,300	
Jail Expansion – Pod E		2,731,570	1,866,843		864,727	
Coroners Facility		33,367,521	9,687,717		23,679,804	
Total Remaining Commitments				\$	31,390,304	

There are no significant encumbrances to report; all appropriations lapse at the end of the fiscal year; therefore, all encumbrances are cancelled.

## L. Other Post-Employment Benefits

The County provides postemployment health care to its retirees and their enrolled dependents at the time of their retirement up to age 65 (Medicare eligible). To be eligible for the benefits, an employee must be at least 55 years of age, or at least 50 if they qualify under PERSI's "Rule of 80" and have accrued at least 10 years of continuous service as a County employee. Benefits include medical coverage, vision and dental.

Ada County made a modest change to its plan in fiscal year 2020. The County no longer provides or maintains a flat \$3,600 subsidy for retirees; retirees now pay the entire true retiree cost as calculated by the plan annually. Currently, 38 participants take advantage of this benefit and pay the total cost of the premium (employer and employee portions). In fiscal year 2022, 15 employees were added, 4 became Medicare eligible and were removed and 7 dropped coverage.

An actuarial study was completed in 2017 by Milliman regarding the County's OPEB liability. Calculations were obtained using the "Entry Age Normal Cost" method. At that time, the County's OPEB Liability was \$1,413,606 and the Actuarially Determined Contribution (ADC) was \$139,994.

## ADA COUNTY Notes to the Financial Statements For the Year Ended September 30, 2022

It is the County's position the OPEB liability will be maintained at the above level in future years and is not significant to the financial statements. As such, the County did not accrue a liability in this fiscal year and does not anticipate accruing any liability in future years.

## M. Pension Plan

*Plan Description* – Ada County contributes to the Base Plan which is a cost-sharing multipleemployer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies, and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

*Pension Benefits* – The Base Plan provides retirement, disability, death, and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (five months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

*Member and Employer Contributions* – Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board with limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 74% for police and firefighters. As of June 30, 2022, it was 7.16% for general employees and 9.13% for police and firefighters. The employer contribution rate is set by the Retirement Board and was 11.94% general employees and 12.28% for police and firefighters. Ada County contributions were \$16,226,400 for the year ended September 30, 2022.

Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflow of Resources Related to Pensions – At September 30, 2022, Ada County reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. Ada County's proportion of the net pension liability was based on Ada County's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2022, Ada County's proportion was 3.35863857%, which was a .04717294% decrease from the prior year.

## Notes to the Financial Statements For the Year Ended September 30, 2022

For the year ended September 30, 2022, Ada County recognized pension expense (revenue) of \$23,646,177. At September 30, 2022, Ada County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes in assumptions or other inputs	\$14,420,955 21,567,017	\$ 591,103
Net difference between projected and actual earnings on pension plan investments	30,438,053	-
Changes in the employer's proportion and differences between the employer's contributions and the employer's proportionate		
contributions	1,438,081	525,947
Employer contributions subsequent to the measurement date	4,506,196	-
Total	\$72,370,302	\$ 1,117,050

\$4,506,196 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the pension expense in the year ending September 30, 2023.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2022 the beginning of the measurement period ended June 30, 2022 is 4.6 years.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

## Year ended September 30:

2023	\$ 16,222,039
2024	17,247,048
2025	7,727,073
2026	25,550,896

*Net Pension Liability (Asset)* - The components of the net pension liability (asset) as of June 30, 2022, are as follows:

	PERSI Base Plan
Total pension liability	\$782,167,919
Plan fiduciary net position	649,879,270
Employers' net pension liability (asset)	\$132,288,649
Plan fiduciary net position as a percentage of total pension liability	83.09%

Actuarial Assumptions – Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

## Notes to the Financial Statements For the Year Ended September 30, 2022

Inflation	2.30%
Salary increases	3.05%
Salary inflation	3.05%
Investment rate of return	6.35%, net of investment expense
Cost-of-living adjustments	1.00%

Several different sets of mortality rates are used in the valuation for contributing members, members retired for service and beneficiaries, as well as for the Judicial members. These rates were adopted for the valuation dated July 1, 2021.

#### Contributing Members, Service Retirement Members, and Beneficiaries:

General Employees and All Beneficiaries	Males Pub - 2010 General Tables	Increased 11%
General Employees and All Beneficiaries	Females Pub - 2010 General Tables	Increased 21%
Teachers	Males Pub - 2010 Teacher Tables	Increased 12%
Fire and Police *	Females Pub - 2010 Teacher Tables	Increased 21%
Fire and Police *	Males Pub - 2010 Safety Tables	Increased 21%
Disabled Members	Females Pub - 2010 Disabled Tables	Increased 26%
Disabled Members	Males Pub - 2010 Disabled Tables	Increased 38%
Disabled Members	Females Pub - 2010 Disabled Tables	Increased 36%

\* 5% of Fire and Police active member deaths are assumed to be duty related. This assumption was adopted July 1, 2021.

An experience study was performed for the period July 1, 2015 through June 30, 2020 which reviewed all economic and demographic assumptions including mortality. The Total Pension Liability as of June 30, 2022 is based on the results of an actuarial valuation date July 1, 2022.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets.

The following are the PERSI Board's adopted asset allocation policies for the defined benefit plan, adopted November 2019, as of June 30, 2022:

Asset Class	Allocation
Fixed Income	30.00%
US/Global Equities	55.00%
International Equity	15.00%
Cash	0.00%
Total	100.00%

*Discount Rate* – The discount rate used to measure the total pension liability was 6.35%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total

## ADA COUNTY

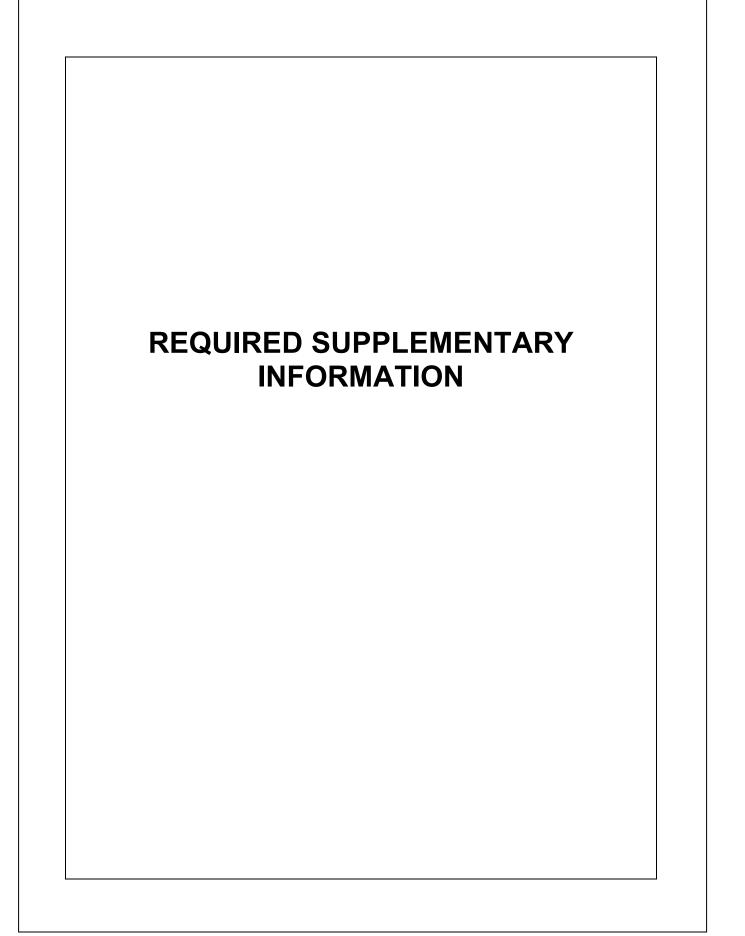
## Notes to the Financial Statements For the Year Ended September 30, 2022

pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

Sensitivity of the Employer's proportionate share of the net pension liability(asset) to changes in the discount rate – The following presents the Employer's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.35%, as well as what the Employer's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.35%) or 1-percentage-point higher (7.35%) than the current rate:

	Current					
	1% Decrease (5.35%)	Discount Rate (6.35%)	1% Increase (7.35%)			
Employer's proportionate share of the net Pension liability (asset)	\$233,476,506	\$132,288,649	\$49,469,002			

*Pension Plan Fiduciary Net Position* – Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report that is a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at <u>www.persi.idaho.gov</u>.



	Budgeted Amounts		A	Actual Amounts		Variance with	
	 Original		Final	(Bu	udgetary Basis)		Final Budget
Devenue							
Revenues: Property taxes Sales tax allocation State shared Payments in lieu of taxes Licenses and permits Charges for services Grants Interest income Miscellaneous	\$ 111,988,137 30,758,876 7,785,512 825,000 1,342,200 29,173,512 734,876 1,000,000 2,000,284	\$	111,988,137 30,758,876 7,785,512 825,000 1,356,164 30,286,565 71,975,871 1,000,000 2,030,415	\$	112,748,836 35,829,410 10,842,574 873,010 1,927,201 31,791,392 71,681,611 2,164,323 3,107,137	\$	760,699 5,070,534 3,057,062 48,010 571,037 1,504,827 (294,260) 1,164,323 1,076,722
Total general fund revenues	\$ 185,608,397	\$	258,006,540	\$	270,965,494	\$	12,958,954
Expenditures: <u>General Government</u> Clerk of the District Court: Personal services Other services and charges Capital outlays	\$ 3,633,764 2,065,446 1,223,000	\$	3,633,764 3,711,284 155,513	\$	3,552,874 3,532,729 26,505	\$	80,890 178,555 129,008
Total clerk of the district court	 6,922,210		7,500,561		7,112,108		388,453
Treasurer: Personal services Other services and charges Capital outlays	 1,208,991 449,448 29,000		1,208,991 477,793 655		1,103,358 426,082 -		105,633 51,711 655
Total treasurer	 1,687,439		1,687,439		1,529,440		157,999
Assessor: Personal services Other services and charges Capital outlays	 1,081,868 87,315 -		1,081,868 87,315 -		1,075,524 76,980 -		6,344 10,335 -
Total assessor	 1,169,183		1,169,183		1,152,504		16,679
Assessor Motor Vehicle: Personal services Other services and charges Capital outlays	 3,075,553 556,080 -		3,075,553 556,080 -		2,637,510 407,302 -		438,043 148,778 -
Total assessor motor vehicle	 3,631,633		3,631,633		3,044,812		586,821
Prosecuting Attorney: Personal services Other services and charges Capital outlays	 18,153,514 1,010,010 23,631		18,273,292 1,031,949 1,692		17,012,751 951,957 -		1,260,541 79,992 1,692
Total prosecuting attorney	 19,187,155		19,306,933		17,964,708		1,342,225

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

	Budgeted Amou	ints	Actual Amounts	Variance with	
	Original	Final	(Budgetary Basis)	Final Budget	
General Government (Continued)					
Commissioners:					
Personal services	1,220,448	1,220,448	1,078,851	141,597	
Other services and charges Capital outlays	2,298,235	2,298,235	2,143,913 -	154,322	
Total commissioners	3,518,683	3,518,683	3,222,764	295,919	
Operations: Personal services	4 749 702	1 710 700	1 210 227	120 206	
	4,748,723	4,748,723	4,310,337	438,386	
Other services and charges Capital outlays	5,757,195 2,746,308	6,698,431 3,842,147	6,646,795 2,632,491	51,636 1,209,656	
Total operations	13,252,226	15,289,301	13,589,623	1,699,678	
Development Services:					
Personal services	3,400,632	3,400,632	3,070,107	330,525	
Other services and charges	234,689	483,968	321,416	162,552	
Capital outlays	97,100	69,720	43,518	26,202	
Total development services	3,732,421	3,954,320	3,435,041	519,279	
Information Technology:					
Personal services	8,732,629	8,732,629	8,173,297	559,332	
Other services and charges	6,324,151	7,099,755	6,005,679	1,094,076	
Capital outlays	1,076,000	359,598	116,878	242,720	
Total information technology	16,132,780	16,191,982	14,295,854	1,896,128	
Public Defender:					
Personal services	9,655,157	10,632,710	10,310,426	322,284	
Other services and charges	2,278,666	2,830,514	2,764,711	65,803	
Capital outlays	350,000	346,423	346,422	1	
Total public defender	12,283,823	13,809,647	13,421,559	388,088	
Human Resources:					
Personal Services	1,786,404	1,786,404	1,409,398	377,006	
Other services and charges Capital outlays	267,119	267,119 -	237,467	29,652	
Total human resources	2,053,523	2,053,523	1,646,865	406,658	
Procurement:					
Personal Services	502,218	502,218	502,212	6	
Other services and charges Capital outlays	75,433	75,433	66,467	8,966 -	
Total procurement	577,651	577,651	568,679	8,972	
· · · · · · · · · · · · · · · · · · ·	,	5,001		0,012	

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

		Budgeted Amounts			Actual Amounts		,	Variance with	
	-	Original		Final	(Bu	dgetary Basis)		Final Budget	
General Government (Continued)									
General:									
Personal services		575,000		6,649,856		2,978,812		3,671,044	
Other services and charges		3,938,661		112,481,055		26,218,625		86,262,430	
Capital outlays		6,962,400		16,357,949		7,421,886		8,936,063	
Total general		11,476,061		135,488,860		36,619,323		98,869,537	
Total general government									
(including capital outlays)		95,624,788		224,179,716		117,603,280		106,576,436	
Less: capital outlays		12,507,439		21,133,697		10,587,700		10,545,997	
Total general government		· · ·		· · ·		· · ·		· · ·	
(excluding capital outlays)	\$	83,117,349	\$	203,046,019	\$	107,015,580	\$	96,030,439	
Public Safety									
Sheriff:									
Personal services	\$	78,545,843	\$	79,448,374	\$	77,088,649	\$	2,359,725	
Other services and charges	Ψ	11,779,723	Ψ	12,761,259	Ψ	11,852,224	Ψ	909,035	
Capital outlays		2,820,080		3,005,002		1,171,032		1,833,970	
		,				, ,		· · · · ·	
Total sheriff		93,145,646		95,214,635		90,111,905		5,102,730	
Coroner:									
Personal services		3,303,153		3,303,153		3,092,254		210,899	
Other services and charges		419,179		422,222		415,236		6,986	
Capital outlays		3,043							
Total coroner		3,725,375		3,725,375		3,507,490		217,885	
Juvenile:									
Personal services		9,618,034		10,692,033		8,319,211		2,372,822	
Other services and charges		742,213		2,362,967		605,340		1,757,627	
Capital outlays		35,080		1,223,900		101,231		1,122,669	
Supital Sullays		00,000		1,220,000	·	101,201		1,122,000	
Total juvenile		10,395,327		14,278,900		9,025,782		5,253,118	
Total public safety									
(including capital outlays)		107,266,348		113,218,910		102,645,177		10,573,733	
Less: capital outlays		2,858,203		4,228,902		1,272,263		2,956,639	
Total public safety		2,000,200		4,220,902		1,272,205		2,950,059	
(excluding capital outlays)	\$	104,408,145	\$	108,990,008	\$	101,372,914	\$	7,617,094	
<b>-</b>									
Total general fund expenditures	۴	407 505 404	<b>^</b>	040 000 007	¢	000 000 404	¢	400 047 500	
(excluding capital outlays)	\$	187,525,494	\$	312,036,027	\$	208,388,494	\$	103,647,533	
Add: capital outlays		15,365,642		25,362,599		11,859,963		13,502,636	
Total general fund expenditures (including capital outlays)	\$	202,891,136	\$	337,398,626	\$	220,248,457	\$	117,150,169	
		. , .	<u> </u>		<u> </u>	. ,			

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

	Budgeted Amounts			ual Amounts	Variance with
	Original	Final	(Bud	lgetary Basis)	Final Budget
Revenue Over (Under) Expendit	ures			50,717,037	
OTHER FINANCING SOURCES (	USES)				
Transfers In Transfers Out <b>Total Other Financing Sources (</b>	Uses)			12,111,988 (7,845,812) 4,266,176	
Revenues and Other Financing Expenditures and Other Finar	• •			54,983,213	
Reconciling Items Changes Affected by Accrued R Changes Affected by Accrued E				(43,673,717) (222,787)	
Fund Balance - Beginning of Ye	ar			118,378,094	
Fund Balances - End of Year			\$	129,464,803	

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

		Budgeted	l Amou	unts	Act	ual Amounts	Variance with		
		Original		Final	(Bud	lgetary Basis)	Fi	nal Budget	
Bayanuaa									
Revenues: Taxes	\$	2,474,296	\$	2,474,296	\$	2,515,474	\$	41,178	
Intergovernmental	Ψ	2,474,230	Ψ	2,474,230	Ψ	3,610	Ψ	3,610	
Charges for services		1,500,000		1,500,000		1,315,541		(184,459)	
Miscellaneous		200,000		200,000		10,220		(189,780)	
Total revenues		4,174,296		4,174,296		3,844,845		(329,451)	
		1,171,200		1,111,200		0,011,010		(020,101)	
Expenditures:									
Current-									
Health and welfare									
Personal services		774,470		774,470		533,750		240,720	
Other services and charges		3,399,826		6,354,160		4,246,188		2,107,972	
Capital outlays		-		-		-		-	
Total expenditures		4,174,296		7,128,630		4,779,938		2,348,692	
Excess (deficiency) of revenues over expenditures and other uses, cash basis OTHER FINANCING SOURCES		ES)				(935,093)			
	·	,							
Transfers In						-			
Transfers Out						(12,086,182)			
Total Other Financing Source	s (Use	es)				(12,086,182)			
Revenues and Other Financin Expenditures and Other Fin			ider)			(13,021,275)			
Reconciling Items									
Changes Affected by Accrued	d Reve	enues				(314,699)			
Changes Affected by Accrued						2,541,742			
-	-								
Fund Delense - Deninging of )						40 704 000			
Fund Balance - Beginning of V	rear					10,794,232			
Fund Balance - End of Year			\$	_					
	Balance - End of Year								

The notes to the required supplementary information - basis of budgeting - is an integral part of this schedule.

Required Supplementary Information Notes to Required Supplementary Information – Basis of Budgetary Reporting, Stewardship, Compliance, and Accountability For the Year Ended September 30, 2022

## **Basis of Budgetary Accounting**

The County's legal budget is prepared using cash basis records. Encumbrances are allowed for budgetary control purposes, but lapse at the close of the year. The Budget and Actual Schedules are prepared on the budgetary basis and include this variation from GAAP. The reconciliation at the bottom of the budget and actual statements shows the difference between the basis of budgeting and GAAP.

#### Stewardship, Compliance, and Accountability

#### **Budgetary Information**

The County budgets its revenues and expenditures, as is required by Idaho Code Section 31, Chapter 16. Following these guidelines, the County adopts annual appropriated budgets for General, Special Revenue, Capital Project, Debt Service and Enterprise Funds. All appropriated budgets for Governmental and Proprietary Funds are adopted on a non-GAAP cash basis. The following is a summary of the budgetary process for the County:

Prior to the third Monday in May, each elected official or department head submits to the Auditor's Office a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures by department categorized by personal services and other charges and services (including capital outlay) and the means of financing them. The Auditor's Office assures the budgets are balanced. Budget hearings, give the County departments an opportunity to present their proposed budgets to the County Commissioners and the public at large.

On or before the first Monday in August, the proposed budget is submitted to the County Commissioners for review and tentative approval. When the tentative budget has been approved it must be published in the newspaper. Public budget hearings are conducted by the County on or before the Tuesday after Labor Day to obtain taxpayer comments, and upon conclusion of the hearing, the County Commissioners legally adopt the budget by a resolution in the official minutes of the board.

The budget in no event shall be greater than the amount of the advertised tentative budget. Per Idaho Code Section 31, the actual expenditures for the ensuing fiscal year shall not exceed the appropriations legally adopted by the Commissioners. The County's policy is that amounts may not be transferred between personal services and other charges and services (including capital outlay) and amounts may not be transferred between departments or funds.

Ada County may increase the total appropriations budget during the current year as grants are subsequently awarded by federal or state agencies, for donations to various departments, for carrying forward prior year incomplete major capital construction project balances and for receipt of unscheduled and/or unanticipated revenue, provided that there is no increase in anticipated property taxes. The appropriations budget may only be increased by the amount of actual revenues received or carried forward in the case of major capital construction projects. Such

## Required Supplementary Information Notes to Required Supplementary Information – Basis of Budgetary Reporting, Stewardship, Compliance, and Accountability For the Year Ended September 30, 2022

budget revisions must be advertised, discussed in a public hearing, and adopted by a resolution from the Board of County Commissioners. The County increased the total 2022 budget by \$163,290,071 which had no impact on property taxes.

The level of budgetary control (level at which expenditures may not legally exceed the appropriations) is established by the personal services and other charges and services (including capital outlay) within the department and fund.

The County employs budgetary integration as a management control device during the year for all Governmental and Proprietary Funds. All appropriations, other than those for capital improvements not yet completed, lapse at the end of the fiscal year and become null and void. However, appropriation accounts may remain open until the first Monday in November for the payment of claims incurred prior to the close of the fiscal year. Lawful claims presented thereafter against any subsequent appropriation will be provided for in the ensuing budget.

Encumbrance accounting, the recording of purchase orders, contracts and other commitments for the expenditure of monies to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in all Governmental Funds. All encumbrances are canceled when appropriations lapse.

## Required Supplementary Information Schedule of Employer's Share of Net Pension Liability - PERSI For the Year Ended September 30, 2022

## Last Eight Fiscal Years (1)

(dollars in thousands)

	2015	2016	2017	2018	2019	2020	2021	2022
Proportion of the net pension liability (asset)	3.18%	3.09%	3.05%	3.15%	3.23%	3.32%	3.41%	3.36%
Proportionate share of the net pension liability (asset)	\$ 41,927	\$ 62,634	\$ 71,337	\$ 46,609	\$ 36,910	\$ 77,094	\$ (2,690)	\$ 132,289
Covered payroll	\$ 89,374	\$ 90,793	\$ 95,037	\$101,744	\$ 109,965	\$118,684	\$ 127,252	\$132,801
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	46.91%	68.99%	75.06%	45.81%	33.57%	64.96%	-2.11%	99.61%
Plan fiduciary net position as a percentage of the total pension liability	91.38%	87.26%	90.68%	91.69%	93.79%	88.22%	100.36%	83.09%

(1) The County will continue to annually report information until this schedule includes 10 fiscal years.

Amounts as of the measurement date of June 30.

See notes to Financial Statements.

## Required Supplementary Information Schedule of Employer's Contributions For the Year Ended September 30, 2022

Last Eight Fiscal Years <sup>(1)</sup> (dollars in thousands)								
	2015	2016	2017	2018	2019	2020	2021	2022
Contractually required contribution	\$ 10,049	\$ 10,669	\$ 11,018	\$ 11,679	\$ 12,933	\$ 14,375	\$ 15,330	\$ 16,226
Contributions in relation to the contractually required contribution	(10,049)	(10,669)	(11,018)	(11,679)	(12,933)	(14,375)	(15,330)	(16,226)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	\$ -	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 89,209	\$ 94,563	\$ 97,445	\$ 103,251	\$112,968	\$ 120,477	\$128,290	\$ 136,233
Contributions as a percentage of covered payroll	11.26%	11.28%	11.31%	11.31%	11.45%	11.93%	11.95%	11.91%

(1) The County will continue to annually report information until this schedule includes 10 fiscal years.

Amounts as of September 30.

See notes to Financial Statements.

## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

## NON-MAJOR GOVERNMENTAL FUNDS

## SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**Public Health** - to account for the County's portion of services provided on a regional basis by the State of Idaho. Funding is provided by property tax dollars. This fund was established by authority of Idaho Code Section 31-862.

<u>Weed Control</u> - to account for operations of noxious weed control throughout the County. Revenues are provided primarily from user fees and property tax dollars. This fund was established by authority of Idaho Code Section 22-2406.

<u>Pest Extermination</u> - to account for the operation of the extermination of pests, primarily gophers, in the unincorporated areas of the County. Funding is provided by property tax dollars and minimal user fees. This fund was established by authority of Idaho Code Section 25-2601, 2602, 2604.

**Parks and Recreation** - to account for the operation and maintenance of Barber Park as well as other recreational projects. Initial capital expenditures have been provided by federal grants. Revenues are provided by user fees and property tax dollars. This fund was established by authority of Idaho Code Section 63-805.4a.

<u>Ad Valorem</u> - to account for operations of the reappraisal division of the assessor's office which provides a continuing program of valuation of all properties. All parcels of property under the assessor's jurisdiction are appraised at current market value for assessment purposes. This fund was established by authority of Idaho Code Section 63-314.3.

**Court Monitoring** - to account for a surcharge collected on all fines for persons violating the state law against driving a motor vehicle while under the influence of alcohol, drugs or other intoxicating substance, monies may be utilized for the purchase of ignition interlock and electronic devices. The court may also utilize moneys in this fund for alcohol or drug abuse related probation, treatment or prevention programs for adults or juveniles. This fund was established by authority of Idaho Code Section 18-8010.

**District Court** - to account for operations of the court exclusive of courthouse construction and remodeling costs. Funding is provided by property tax dollars, court filing fees, fines and forfeitures. This fund was established by authority of Idaho Code Section 31- 867.

**Drug Court & Mental Health Court** – to accumulate funds from fees charged to persons admitted into a drug court or mental health court. Moneys in this fund shall be expended exclusively for expenses incurred in connection with the drug court or mental health court programs, such as treatment, testing, and private counseling. A fee may be ordered as a condition of probation and is in addition to all other fines and fees levied. This fund was established by authority of Idaho Code Section 31-3201E.

## SPECIAL REVENUE FUNDS (CONTINUED)

**County Court Facilities** - to account for court planning, remodeling and construction of court facilities. The County Court Facilities fund is separate and distinct from the District Court fund. At the discretion of the Board of County Commissioners, funds deposited in the County Court Facilities fund may be accumulated from year to year. Revenue is provided by an administrative surcharge on each civil case. This fund was established by authority of Idaho Code Section 31-867.3.

<u>Waterways</u> - to account for operations of the County boat patrol and other expenditures related to improvements of public waterways within the County. Revenue is provided by user fees. This fund was established by authority of Idaho Code Section 57-1501 and 67-7013.

**Emergency Communications** - to account for initiation, maintenance and enhancement of a consolidated emergency communications system (911) within Ada County. A telephone user fee of one dollar (\$1.00) was authorized by the electorate of the County to provide for the funding of a consolidated communications system which is vital to enhancing the public health, safety and welfare of the residents. This fund was established by authority of Idaho Code Section 31-48.

**Emergency Management Fund** – to account for operations of the "Emergency Resources Management Plan" pursuant to Idaho Code Section 46, Chapter 1009. All cities within the County participate along with the County to finance the disaster preparedness plan. Revenues are also received from the Federal government.

<u>Veterans Memorial</u> - to assist in the maintenance, upkeep and repair of servicemen's memorials within Ada County. This fund was established by authority of Idaho Code Section 65-102,103.

**<u>Mosquito Abatement</u>** – to account for the abatement of mosquitoes and/or other vermin of public health importance. Revenue is provided by a levy upon taxable property within the boundaries of the district. Authorization to form a mosquito abatement district is established by Idaho Code Section 39-2801, 2805.

**Consolidated Elections** – to account for all costs related to conducting political subdivision elections with the exception of Boise School District trustee and irrigation districts. Funding is provided through distribution of sales tax. This fund was established by authority of Idaho Code Section 31-809A.

## CAPITAL PROJECTS FUND

**<u>Capital Projects</u>** – to account for the acquisition and construction of major capital initiatives other than those financed by Proprietary Funds.

## **DEBT SERVICE FUND**

**Avimor Community Infrastructure District No. 1** – to account for administration and debt associated with infrastructure improvements made within the district. Funding is provided by a levy for administrative costs and general obligation bonds and special assessments. This fund was authorized by authority of Idaho Code Title 50, Chapter 31.

#### **Combining Balance Sheet**

## Non-major Governmental Funds

September 30, 2022

	Special Revenue Funds									
	Public Health	Weed Control	Pest Extermination	Parks and Recreation	Ad Valorem	Court Monitoring	District Court	Drug/Mental Health Court		
	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund		
ASSETS										
Cash and cash equivalents	\$ 413,526	\$ 296,445	\$ 456,853	\$ 518,728	\$ 711,169	\$ 17,314	\$ 2,735,029	\$ 774,871		
Investments	1,284,641	913,035	1,351,915	1,617,346	2,177,606	54,813	8,471,460	2,453,084		
Accounts receivable	-	16,876	-	-	-	-	-	-		
Property tax receivable	4,687,959	994,513	753,144	1,032,467	4,242,877	-	13,159,641	-		
Accrued interest receivable	-	-	3,678	-	-	-	-	-		
Due from other funds	-	22,315	-	-	-	-	-	-		
Due from other agencies and										
units of government	-	304	15,173	-	-	-	465,608	-		
Total assets	\$ 6,386,126	\$ 2,243,488	\$ 2,580,763	\$ 3,168,541	\$ 7,131,652	\$ 72,127	\$ 24,831,738	\$ 3,227,955		
LIABILITIES										
Accounts payable	\$ -	\$ 64,058	\$ 23,140	\$ 88,174	\$ 230,998	\$ 190	\$ 995,067	\$ 158,243		
Due to other funds	-	1,280	1,647	-	-	-	720	-		
Adavanced revenue	7,738	7,738	7,738	77,992	23,213		54,164	-		
Total liabilities	7,738	73,076	32,525	166,166	254,211	190	1,049,951	158,243		
DEFERRED INFLOWS										
Property tax	4,687,959	994,513	753,144	1,032,467	4,242,877	-	13,159,641	-		
Total deferred inflows	4,687,959	994,513	753,144	1,032,467	4,242,877	-	13,159,641	-		
FUND BALANCES										
Restricted for:										
Enabling Legislation	1,690,429	1,175,899	1,795,094	-	-	-	-	3,069,712		
Community infrastructure	-	-	-	-	-	-	-	-		
Assigned for:										
General government	-	-	-	-	2,634,564	-	-	-		
Public safety	-	-	-	-	-	-	-	-		
Judicial services	-	-	-	-	-	71,937	10,622,146	-		
Recreation and culture	-	-	-	1,969,908	-	-	-	-		
Capital projects										
Total Fund Balances	1,690,429	1,175,899	1,795,094	1,969,908	2,634,564	71,937	10,622,146	3,069,712		
Total liabilities, deferred										
inflows and fund balances	\$ 6,386,126	\$ 2,243,488	\$ 2,580,763	\$ 3,168,541	\$ 7,131,652	\$ 72,127	\$ 24,831,738	\$ 3,227,955		

#### **Combining Balance Sheet**

#### Non-major Governmental Funds

September 30, 2022

		Sp	ecial Revenue Fund	S			Capital Projects Fund	Debt Service Fund	Total
County Court		Emergency	Emergency	Veterans	Mosquito	Consolidated	Capital	Avimor	Non-major
Facilities	Waterways	Communications	Management	Memorial	Abatement	Elections	Projects	CID No. 1	Governmental
Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Funds
\$ 281,670	\$ 108,092	\$ 2,069,295	\$ 142,166	\$ 559	\$ 632,310	\$ 239,491	\$ 25,446,999	\$ 175,698	\$ 35,020,215
891,709	325,376	6,228,950	449,751	1,768	1,880,076	758,180	9,605,375	2,857	38,467,942
-	-	381,031	-	-	-	-	-	-	397,907
-	-	-	-	20,000	1,419,062	-	-	45,149	26,354,812
-	790	16,372	-	-	5,236	-	7,632	16	33,724
-	-	-	-	-	-	-	-	-	22,315
-	6,694	-	54,106	-	23,907	-	-	-	565,792
\$ 1,173,379	\$ 440,952	\$ 8,695,648	\$ 646,023	\$ 22,327	\$ 3,960,591	\$ 997,671	\$ 35,060,006	\$ 223,720	\$ 100,862,707
\$ -	\$ 60,023	\$ 187,277	\$ 42,513	\$ -	\$ 131,150	\$ 17,424	\$ 2,281,953	\$ -	\$ 4,280,210
-	125	6,387	-	-	3,891	-	-	-	14,050
-					7,737				186,320
	60,148	193,664	42,513		142,778	17,424	2,281,953	<u> </u>	4,480,580
_	_	_	_	20,000	1,419,062	_	_	45,149	26,354,812
				20,000	1,419,062		-	45,149	26,354,812
1,173,379	-	8,501,984	-	-	2,398,751	980,247	-	-	20,785,495
-	-	-	-	-	-	-	-	178,571	178,571
-	-	-	-	-	-	-	-	-	2,634,564
-	-	-	603,510	-	-	-	-	-	603,510
-	-	-	-	-	-	-	-	-	10,694,083
-	380,804	-	-	2,327	-	-	-	-	2,353,039
							32,778,053		32,778,053
1,173,379	380,804	8,501,984	603,510	2,327	2,398,751	980,247	32,778,053	178,571	70,027,315
\$ 1,173,379	\$ 440,952	\$ 8,695,648	\$ 646,023	\$ 22,327	\$ 3,960,591	\$ 997,671	\$ 35,060,006	\$ 223,720	\$ 100,862,707

#### Combining Statement of Revenues, Expenditures, and Changes In Fund Balances

Non-major Governmental Funds

For the Year Ended September 30, 2022

						s	pecia	l Revenue Fun	ds							
		Public		Weed		Pest	I	Parks and		Ad		Court		District	D	rug/Mental
		Health		Control	Ext	ermination	F	Recreation		Valorem	M	onitoring		Court	Н	ealth Court
		Fund		Fund		Fund		Fund		Fund		Fund		Fund		Fund
REVENUES																
Taxes	\$	14,548	\$	819,433	\$	716,628	\$	971,741	\$	3,758,652	\$	-	\$	12,430,683	\$	-
Licenses and permits		-		-		-		-		-		-		-		-
Fines and forfeitures		-		-		-		-		-		-		1,310,281		-
Charges for services		-		403,462		416		251,818		147,784		-		920,560		210,475
Intergovernmental		1,033		2,192		57,261		106		1,582		-		2,350,184		980,118
Interest income		16,513		11,142		18,580		17,825		29,135		665		108,454		31,664
Net increase (decrease) in the fair																
value of investments		(60,237)		(42,929)		(67,027)		(76,383)		(102,116)		(2,589)		(399,445)		(115,214)
Miscellaneous		<u> </u>		1,359		100		591,016		2,441		37,324		22,914		1,123,424
Total revenues		(28,143)		1,194,659		725,958		1,756,123		3,837,478		35,400		16,743,631		2,230,467
EXPENDITURES																
Current:																
General government		-		-		-		-		3,935,579		-		15,557,867		2,169,189
Sanitation		-		1,115,432		554,985		-		-		-		-		-
Public safety		-		-		-		-		-		24,776		-		21,062
Recreational and cultural		-		-		-		1,195,265		-		-		-		-
Community infrastructure		-		-		-		-		-		-		-		-
Capital outlay		-		30,203		-		322,484		-		-		49,701		-
Debt service: Principal retirement																
Interest and other debt charges		-		-		-		-		-		-		-		-
Total expenditures		-		1,145,635		554,985		1,517,749		3,935,579		24,776		15,607,568		2,190,251
Excess (deficiency) of																
revenues over expenditures		(28,143)		49,024		170,973		238,374		(98,101)		10,624		1,136,063		40,216
OTHER FINANCING SOURCES (USES)	)															
Transfers in Transfers (out)		43,724		31,787 -		-		58,558 -		105,981 -		1,924 -		290,991 -		65,823 -
Total other financing sources																
and (uses)		43,724		31,787		-		58,558		105,981		1,924		290,991		65,823
Net change in fund balance		15,581		80,811		170,973		296,932		7,880		12,548		1,427,054		106,039
Fund balance, beginning of year		1,674,848		1,095,088		1,624,121		1,672,976		2,626,684		59,389		9,195,092	. <u> </u>	2,963,673
Fund balance, end of year	\$	1,690,429	\$	1,175,899	\$	1,795,094	\$	1,969,908	\$	2,634,564	\$	71,937	\$	10,622,146	\$	3,069,712
	φ	1,030,423	φ	1,173,099	φ	1,133,084	φ	1,303,300	φ	2,004,004	ψ	11,901	φ	10,022,140	ψ	3,003,112

#### Combining Statement of Revenues, Expenditures, and Changes In Fund Balances

Non-major Governmental Funds

#### For the Year Ended September 30, 2022

			Spec	cial Revenue Funds	3			Capital Projects Fund	Debt Service Fund	Total
Co	unty Court		Emergency	Emergency	Veterans	Mosquito	Consolidated	Capital	Avimor	Non-major
F	acilities	Waterways	Communications	Management	Memorial	Abatement	Election	Projects	CID No.1	Governmental
	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Funds
\$	-	\$-	\$-	\$-	\$ 20,166	\$ 1,336,815	\$ -	\$-	\$ 44,614	\$ 20,113,280
	-	195,910	-	-	-	-	-	-	-	195,910
	-	-	-	-	-	-	-	-	-	1,310,281
	132,179	-	7,292,275	-	-	-	-	-	-	9,358,969
	-	-	-	697,045	16	90,427	842,803	-	-	5,022,767
	11,097	4,099	82,850	6,634	42	26,308	9,599	204,317	992	579,916
	(42,023)	(16,115)	(306,901)	(21,078)	(83)	(93,100)	(35,769)	(464,626)	(93)	(1,845,728)
	-	13,124	223	105		235	77	18,956	196,352	2,007,650
	101,253	197,018	7,068,447	682,706	20,141	1,360,685	816,710	(241,353)	241,865	36,743,045
	-	-	-	-	-	-	592,179	-	-	22,254,814
	-	-	-	-	-	1,047,248	-	-	-	2,717,665
	-	-	5,297,177	793,356	-	-	-	442	-	6,136,813
	-	190,722	-	-	20,000	-	-	-	-	1,405,987
	-	-	-	-	-	-	-	-	58,830	58,830

-	-	1,983,437	-	-	94,941	-	11,858,721	-	14,339,487
- 	-		- 		-	92,220 1,676	-	38,154 148,268	130,374 149,944
	190,722	7,280,614	793,356	20,000	1,142,189	686,075	11,859,163	245,252	47,193,914
101,253	6,296	(212,167)	(110,650)	141	218,496	130,635	(12,100,516)	(3,387)	(10,450,869)
30,926	-	-	14,444	40	-	26,169	7,208,445 (31,338)	- -	7,878,812 (31,338)
30,926			14,444	40		26,169	7,177,107		7,847,474
132,179 1,041,200	6,296 374,508	(212,167) 8,714,151	(96,206) 699,716	181 2,146	218,496 2,180,255	156,804 823,443	(4,923,409) 37,701,462	(3,387) 181,958	(2,603,395) 72,630,710
\$ 1,173,379	\$ 380,804	\$ 8,501,984	\$ 603,510	\$ 2,327	\$ 2,398,751	\$ 980,247	\$ 32,778,053	\$ 178,571	<u>\$ 70,027,315</u>

# BUDGET AND ACTUAL SCHEDULES FOR GOVERNMENTAL FUNDS OTHER THAN THE GENERAL AND MAJOR SPECIAL REVENUE FUNDS

		ed Amounts			l Amounts	Varia	ance with
	Original	Fir	nal	(Budge	etary Basis)	Fina	I Budget
Revenues:							
Taxes	\$ -	\$	-	\$	14,548	\$	14,548
Intergovernmental	-		-		1,033		1,033
Charges for services Miscellaneous			-		-		-
Total revenues		·			15,581		15,581
					,		,
Expenditures:							
Current -	-		-		-		-
Health and welfare	-		-		-		-
Other services and charges					-		-
Total expenditures			-				-
Excess (deficiency) of revenue over expenditures and	S						
other uses, cash basis					15,581		
OTHER FINANCING SOURCE	S (USES)						
Transfers In	. ,				43,724		
Transfers Out					-		
Total Other Financing Source	s (Uses)				43,724		
Revenues and Other Financin Expenditures and Other Fir		Jnder)			59,305		
Reconciling Items Changes Affected by Accrue					(43,724)		
Changes Affected by Accrue	a Expenditures				-		
Fund Balance - Beginning of	Year				1,674,848		
Fund Balance - End of Year				\$	1,690,429		

		Budgeted	Amo			ual Amounts	Variance with		
		Original		Final	(Bud	getary Basis)	Fin	al Budget	
Revenues:									
Taxes	\$	812,529	\$	812,529	\$	819,433	\$	6,904	
Intergovernmental		-		12,000		2,192		(9,808)	
Charges for services		332,900		332,900		404,576		71,676	
Miscellaneous Total revenues		- 1,145,429		- 1,157,429		<u>1,359</u> 1,227,560		<u>1,359</u> 70,131	
		1,110,120		1,101,120		1,221,000		10,101	
Evenendituree									
Expenditures: Current -									
Sanitation									
Personal services		720,523		720,523		614,275		106,248	
Other services and charges		389,906		545,698		501,646		44,052	
Capital outlays		174,000		30,208		30,203		5	
Total expenditures		1,284,429		1,296,429		1,146,124		150,305	
Excess (deficiency) of revenue	es								
over expenditures and									
other uses, cash basis						81,436			
OTHER FINANCING SOURCE	ES (US	ES)							
	,	,							
Transfers In						31,787			
Transfers Out Total Other Financing Sourc	ne (He	oc)				- 31,787			
Total Other Timancing Source	53 (03	es)				51,707			
<b>Revenues and Other Financi</b>	ng Soi	urces Over (U	nder)						
Expenditures and Other Fi	nancii	ng Uses				113,223			
Beconciling Itomo									
Reconciling Items Changes Affected by Accrue	d Rev	enues				(32,900)			
Changes Affected by Accrue						488			
	•								
Fund Balance - Beginning of	Voar					1,095,088			
	i cai					1,033,000			
Fund Balance - End of Year					\$	1,175,899			

	Budgeted A Original					al Amounts	Variance with		
		Original		Final	(Budg	getary Basis)	Fin	al Budget	
Revenues:									
Taxes	\$	706,938	\$	706,938	\$	716,627	\$	9,689	
Intergovernmental		38,586		38,586		55,431		16,845	
Charges for services		-		-		298		298	
Miscellaneous		-		-		100		100	
		-		-		17,266		17,266	
Total revenues		745,524		745,524		789,722		44,198	
Expenditures:									
Current -									
Sanitation									
Personal services		242,798		242,798		233,143		9,655	
Other services and charges		485,686		486,053		320,315		165,738	
Capital outlays		99,000		98,633		-		98,633	
Total expenditures		827,484		827,484		553,458		274,026	
over expenditures and other uses, cash basis						236,264			
OTHER FINANCING SOURCE	S (USI	ES)							
Transfers In						-			
Transfers Out						-			
Total Other Financing Source	es (Use	es)				-			
Revenues and Other Financi Expenditures and Other Fi			nder)			236,264			
Reconciling Items									
Changes Affected by Accrue		nues				(63,765)			
Changes Affected by Accrue						(03,703) (1,526)			
						(1,020)			
Fund Balance - Beginning of	Year					1,624,121			
Fund Balance - End of Year					\$	1,795,094			

		Budgeted	Amou	unts	Actu	ual Amounts	Variance with		
		Original		Final	(Bud	getary Basis)	Fin	al Budget	
Revenues:									
Taxes	\$	964,896	\$	964,896	\$	971,741	\$	6,845	
Intergovernmental		-	-	-		106	-	106	
Charges for services		215,000		215,000		251,818		36,818	
Miscellaneous		437,600		437,600		626,532		188,932	
Total revenues		1,617,496		1,617,496		1,850,197		232,701	
Expenditures:									
Current - Recreational and cultural									
Personal services		815,292		815,292		703,331		111,961	
Other services and charges		802,204		693,916		497,102		196,814	
Capital outlays		-		322,486		322,484		2	
Total expenditures		1,617,496		1,831,694		1,522,917		308,777	
Excess (deficiency) of revenue	25								
over expenditures and									
other uses, cash basis						327,280			
OTHER FINANCING SOURCI	ES (US	ES)							
- <i>,</i> ,		·				50 550			
Transfers In Transfers Out						58,558			
Total Other Financing Sourc	es (11s	es)				58,558			
	00 (00	,				00,000			
<b>Revenues and Other Financi</b>			nder)						
Expenditures and Other Fi	nancii	ng Uses				385,838			
Reconciling Items									
Changes Affected by Accrue	ed Rev	enues				(94,074)			
Changes Affected by Accrue						5,168			
Fund Balance - Beginning of	Year					1,672,976			
						1,012,010			
Fund Balance - End of Year					\$	1,969,908			

	Budgeted Amounts				Act	ual Amounts	Variance with		
	Original			Final	(Bud	lgetary Basis)	Final Budget		
Revenues:									
Taxes	\$	3,727,738	\$	3,727,738	\$	3,758,653	\$	30,915	
Intergovernmental		-		-		1,582		1,582	
Charges for services Miscellaneous		112,550		112,550		147,784		35,234	
Total revenues		3,840,288		3,840,288		<u>35,440</u> 3,943,459	·	<u>35,440</u> 103,171	
		-,,		-,,					
Expenditures:									
Current -									
General government									
Personal services		3,735,822		3,735,822		3,647,098		88,724	
Other services and charges		254,466		296,349		257,864		38,485	
Capital outlays		77,210		35,327		-		35,327	
Total expenditures		4,067,498		4,067,498		3,904,962		162,536	
Excess (deficiency) of revenue	es								
over expenditures and									
other uses, cash basis						38,497			
OTHER FINANCING SOURCE	ES (US	SES)							
Transfers In						105,981			
Transfers Out						-			
Total Other Financing Sourc	es (Us	ses)				105,981			
<b>Revenues and Other Financi</b>	ng So	urces Over (U	nder)						
Expenditures and Other Financing Uses						144,478			
Reconciling Items Changes Affected by Accrue		00000				(105,981)			
Changes Affected by Accrue						(30,617)			
		-enaltaroo				(00,017)			
Fund Balance - Beginning of	Year					2,626,684			
Fund Balance - End of Year					\$	2,634,564			

	Budgeted Amounts					al Amounts	Variance with	
	C	riginal		Final	(Budg	etary Basis)	Final Budget	
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental		-		-		-		-
Charges for services		-		-		-		-
Miscellaneous		30,000		30,000		37,341		7,341
Total revenues		30,000		30,000		37,341		7,341
Expenditures:								
Current -								
Public safety								
Personal services		-		-		-		-
Other services and charges		30,000		30,000		24,776		5,224
Capital outlays		-		-		-		-
Total expenditures		30,000		30,000		24,776		5,224
over expenditures and other uses, cash basis OTHER FINANCING SOURCE	S (USE	S)				12,565		
Transfers In						1,924		
Transfers Out						-		
Total Other Financing Source	es (Uses	5)				1,924		
Revenues and Other Financi Expenditures and Other Fi			nder)			14,489		
Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures						(1,941) -		
Fund Balance - Beginning of	Year					59,389		
Fund Balance - End of Year					\$	71,937		

	Budgeted Amounts					tual Amounts	Variance with		
		Original		Final	(Buo	dgetary Basis)	Final Budget		
_									
Revenue:	\$	10 200 050	\$	10 200 050	\$	10 400 600	¢	107 925	
Taxes Intergovernmental	Ф	12,322,858 1,941,415	Ф	12,322,858 1,941,415	Ф	12,430,683 2,276,502	\$	107,825 335,087	
Charges for services		1,102,833		1,102,833		928,214		(174,619)	
Fines and forfeitures		1,190,850		1,190,850		1,331,980		141,130	
Miscellaneous		9,700		9,700		23,015		13,315	
Total revenues		16,567,656		16,567,656		16,990,394		422,738	
								<u> </u>	
Expenditures:									
Current -									
General government		44 700 477		44 700 477		12 605 120		1 100 047	
Personal services Other services and charges		14,798,477 2,069,179		14,798,477 2,036,540		13,605,130 1,844,095		1,193,347 192,445	
Capital outlays		2,009,179		2,030,540 49,701		49,700		192,443	
Total expenditures		16,867,656	·	16,884,718		15,498,925		1,385,793	
Excess (deficiency) of revenu over expenditures and other uses, cash basis						1,491,469			
OTHER FINANCING SOURC	ES (U	SES)							
Transfers In						290,991			
Transfers Out						-			
Total Other Financing Sourc	es (U	ses)				290,991			
<b>Revenues and Other Financi</b>	ng Sc	ources Over (U	nder)						
Expenditures and Other F	inanc	ing Uses				1,782,460			
Reconciling Items									
Changes Affected by Accrue	ed Rev	venues				(246,763)			
Changes Affected by Accrue	ed Exp	penditures				(108,643)			
Fund Balance - Beginning of	Year					9,195,092			
Fund Balance - End of Year					\$	10,622,146			

		ed Amounts	Actual Amounts	Variance with		
	Original	Final	(Budgetary Basis)	Final Budget		
Revenues:						
Taxes	\$-	\$-	\$-	\$ -		
Intergovernmental	1,194,848	1,194,848	980,118	(214,730)		
Charges for services	160,000	160,000	206,822	46,822		
Licenses and permits Interest	-	-	-	-		
Miscellaneous	- 800,400	- 800,400	- 1,123,424	- 323,024		
Total revenues	2,155,248	2,155,248	2,310,364	155,116		
Expenditures: Current -						
Public safety	2 026 124	2 026 124	1 712 106	212 010		
Personal services Other services and charges	2,026,124 460,234	2,026,124 569,256	1,713,106 459,437	313,018 109,819		
Capital outlays	1,200,000	1,199,871	439,437	1,199,871		
Total expenditures	3,686,358	3,795,251	2,172,543	1,622,708		
Excess (deficiency) of revenue over expenditures and other uses, cash basis OTHER FINANCING SOURCE			137,821			
Transfers In			65,823			
Transfers Out			-			
Total Other Financing Source	es (Uses)		65,823			
Revenues and Other Financi Expenditures and Other Fi	203,644					
Reconciling Items						
Changes Affected by Accrue			(79,898)			
Changes Affected by Accrue	ed Expenditures		(17,707)			
Fund Balance - Beginning of	Year		2,963,673			
Fund Balance - End of Year			\$ 3,069,712			

	Budgete	d Amounts			al Amounts	Variance with		
	Original	Fi	nal	(Budg	etary Basis)	Fina	al Budget	
Revenues: Taxes	\$ -	\$	_	\$	_	\$	_	
Charges for services Miscellaneous	÷ -	Ψ	-	Ŷ	132,405 -	Ψ	132,405 -	
Total revenues	-		-		132,405		132,405	
Expenditures: Current -								
General government Personal services Other services and charges	-		-		-		-	
Capital outlays Total expenditures	-		-		-		-	
Excess (deficiency) of revenue over expenditures and	'S							
other uses, cash basis					132,405			
OTHER FINANCING SOURCE	S (USES)							
Transfers In Transfers Out					30,926 -			
Total Other Financing Source	es (Uses)			. <u> </u>	30,926			
Revenues and Other Financi Expenditures and Other Fi		Inder)			163,331			
<b>Reconciling Items</b> Changes Affected by Accrue Changes Affected by Accrue					(31,152) -			
Fund Balance - Beginning of	Year				1,041,200			
Fund Balance - End of Year				\$	1,173,379			

	Budgeted Amounts				Actua	I Amounts	Variance with		
	Original			Final	(Budge	etary Basis)	Final Budget		
Revenues: Taxes	\$	-	\$	-	\$	-	\$	-	
Intergovernmental		-	•	-	•	-	,	-	
Charges for services	4-	-		-		-		-	
Licenses and permits Interest	17	73,500 2,500		173,500 2,500		193,512 3,856		20,012 1,356	
Miscellaneous						13,123		13,123	
Total revenues	17	76,000		176,000		210,491		34,491	
Expenditures: Current - Recreational and cultural									
Personal services		-		-		-		-	
Other services and charges	19	92,000		192,000		190,947		1,053	
Capital outlays Total expenditures	19	- 92,000		- 192,000		- 190,947		1,053	
Excess (deficiency) of revenu over expenditures and other uses, cash basis						19,544			
OTHER FINANCING SOURC	ES (USES)								
Transfers In						-			
Transfers Out Total Other Financing Sourc	es (Uses)					-			
-									
Revenues and Other Financi Expenditures and Other F			nder)			19,544			
Reconciling Items Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures						(13,473) 225			
Fund Balance - Beginning of	Year					374,508			
Fund Balance - End of Year					\$	380,804			

	Budgeted Amounts				Act	ual Amounts	Variance with		
	0	Original		Final	(Buc	lgetary Basis)	Fir	nal Budget	
Revenues:									
Taxes	\$	-	\$	-	\$	-	\$	-	
Intergovernmental		-		-		-		-	
Charges for services		7,204,803		7,204,803		7,268,317		63,514	
Interest		50,000		50,000		78,126		28,126	
Miscellaneous Total revenues		7,254,803		7,254,803		223 7,346,666		<u>223</u> 91,863	
Total levenues		7,234,003		7,254,005		7,340,000		91,003	
Expenditures:									
Current -									
Public safety									
Personal services		1,011,504		1,075,504		951,138		124,366	
Other services and charges		4,026,274		4,477,573		4,337,642		139,931	
Capital outlays		2,482,025		2,730,726		1,983,437		747,289	
Total expenditures		7,519,803		8,283,803		7,272,217		1,011,586	
Excess (deficiency) of revenu over expenditures and other uses, cash basis	es					74,449			
OTHER FINANCING SOURC	ES (USI	ES)							
Transfers In						-			
Transfers Out						-			
Total Other Financing Source	es (Use	es)				-			
Revenues and Other Financ	ina Sou	irces Over (III	nder)						
Expenditures and Other F			ilder)			74,449			
<b>.</b>									
Reconciling Items						(070.040)			
Changes Affected by Accru						(278,218)			
Changes Affected by Accru	еч ⊏хре	enuitures				(8,398)			
Fund Balance - Beginning o	f Year					8,714,151			
Fund Balance - End of Year					\$	8,501,984			

	Budgeted Amounts			Actu	al Amounts	Variance with		
	(	Original		Final	(Bud	getary Basis)	Final Budget	
Revenues: Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental		607,965		1,450,332		776,665		(673,667)
Charges for services		-		-		-		-
Licenses and permits Interest		-		-		-		-
Miscellaneous		-		-		106		106
Total revenues		607,965		1,450,332		776,771		(673,561)
Expenditures: Current - Public safety								
Personal services		549,987		598,879		545,353		53,526
Other services and charges		77,528		736,900		241,169		495,731
Capital outlays				-		-		-
Total expenditures		627,515		1,335,779		786,522		549,257
Excess (deficiency) of revenue over expenditures and other uses, cash basis	es					(9,751)		
OTHER FINANCING SOURCE	ES (USI	ES)						
Transfers In						14,444		
Transfers Out						-		
Total Other Financing Sourc	es (Use	es)				14,444		
Revenues and Other Financi Expenditures and Other Fi			nder)			4,693		
<b>Reconciling Items</b> Changes Affected by Accrued Revenues Changes Affected by Accrued Expenditures						(94,065) (6,834)		
Fund Balance - Beginning of	Year					699,716		
Fund Balance - End of Year					\$	603,510		

## Ada County Veterans Memorial Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2022

	Budgeted Amounts			Actu	al Amounts	Variance with		
	C	Driginal		Final	(Budg	getary Basis)	Final	Budget
Revenues:								
Taxes	\$	20,000	\$	20,000	\$	20,166	\$	166
Intergovernmental		-		-		16		16
Charges for services		-		-		-		-
Licenses and permits		-		-		-		-
Interest Miscellaneous		-		-		-		-
Total revenues		20,000		20,000		20,182		182
		20,000		20,000		20,102		102
Expenditures:								
Current -								
Recreational and cultural								
Personal services		-		-		-		-
Other services and charges		20,000		20,000		20,000		-
Capital outlays		20,000		20,000		- 20,000		-
Total expenditures		20,000		20,000		20,000		
Excess (deficiency) of revenues								
over expenditures and								
other uses, cash basis						182		
OTHER FINANCING SOURCES	G (USES	)						
Transfers In						40		
Transfers Out								
Total Other Financing Sources	s (Uses)					40		
Revenues and Other Financing Expenditures and Other Fin			der)			222		
	-							
Reconciling Items Changes Affected by Accrued	Povoni	100				(41)		
Changes Affected by Accrued						(41)		
	-							
Fund Balance - Beginning of Y	'ear					2,146		
Fund Balance - End of Year					\$	2,327		
					Ψ	2,321		

(Continued)

# Ada County Mosquito Abatement Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2022

	Budgeted Amounts				ual Amounts	Variance with Final Budget		
		Original		Final	(Бий	lgetary Basis)		arbuuget
Revenues:								
Taxes	\$	1,325,902	\$	1,325,902	\$	1,336,816	\$	10,914
Intergovernmental	Ψ	52,298	Ψ	52,298	Ψ	86,847	Ψ	34,549
Charges for services				-				
Licenses and permits		-		_		-		-
Interest		-		-		24,521		24,521
Miscellaneous		-		-		235		235
Total revenues		1,378,200		1,378,200		1,448,419		70,219
Expenditures: Current - Sanitation		470 544		470 544		446.050		22 525
Personal services		479,541		479,541		446,956		32,585
Other services and charges		852,474		832,000		599,815		232,185
Capital outlays Total expenditures		<u>130,900</u> 1,462,915		<u>151,374</u> 1,462,915		94,941 1,141,712		<u>56,433</u> 321,203
rotarexpenditures		1,402,915		1,402,915		1,141,712		321,203
Excess (deficiency) of revenue over expenditures and	es							
other uses, cash basis						306,707		
OTHER FINANCING SOURCE	ES (US	ES)						
Transfers In						-		
Transfers Out	oo /11o	aa)				-		
Total Other Financing Source	es (Us	es)						
Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses						306,707		
Reconciling Items Changes Affected by Accrued Revenues						(87,732)		
Changes Affected by Accrue	ed Exp	enditures				(479)		
Fund Balance - Beginning of	Year					2,180,255		
Fund Balance - End of Year					\$	2,398,751		

# Ada County Consolidated Elections Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2022

	Budgeted Amounts			Actua	al Amounts	Variance with		
	(	Original		Final	(Budg	etary Basis)	Fina	al Budget
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental		770,228		700,228		842,803		142,575
Charges for services		-		-		-		-
Miscellaneous		-		-		76		76
Total revenues		770,228		700,228		842,879		142,651
Expenditures:								
Current-								
General Government								
Personal services		248,734		248,734		235,736		12,998
Other services and charges		521,624		521,624		448,510		73,114
Capital outlays		-		-		-		-
Total expenditures		770,358		770,358		684,246		86,112
Excess (deficiency) of revenues								
over expenditures and								
other uses, cash basis						158,633		
OTHER FINANCING SOURCES (								
	0020)							
Transfers In						26,169		
Transfers Out						-		
Total Other Financing Sources (	Uses)					26,169		
	_							
Revenues and Other Financing			)			404.000		
Expenditures and Other Finar		ses				184,802		
Reconciling Items								
Changes Affected by Accrued R	Revenue	S				(26,170)		
Changes Affected by Accrued E						(1,828)		
	-					,		
Fund Delense - Designing of Ve						000 440		
Fund Balance - Beginning of Ye	аг					823,443		
Fund Balance - End of Year					\$	980,247		
· · · · · · · · · · · · · · · · · · ·					-	, -		

(Continued)

# Ada County Capital Projects Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2022

	Budgeted Amounts					ual Amounts	Variance with		
	Original			Final	(Bud	lgetary Basis)	Fir	nal Budget	
Revenues: Taxes	\$	-	\$	-	\$	-	\$	-	
Charges for services Fines and forfeitures		-		-		-		-	
Intergovernmental Interest		-		-		94,250		94,250	
Miscellaneous Total revenues		-		-	. <u></u>	7,402,650 7,496,900		7,402,650 7,496,900	
Expenditures:									
General Government Other services and charges Debt Service-		-		10,211,930		2,100,194		8,111,736	
Principal retirement Interest and other debt charge	s	-		-		-		-	
Total expenditures		_		10,211,930		2,100,194		8,111,736	
Excess (deficiency) of revenues over expenditures and other uses, cash basis	3					5,396,706			
OTHER FINANCING SOURCES	S (USES)								
Transfers In Transfers Out <b>Total Other Financing Source</b> :	s (IIses)					7,208,445 (31,338) 7,177,107			
Revenues and Other Financin Expenditures and Other Fin	g Sources Ove	er (Un	der)			12,573,813			
Reconciling Items Changes Affected by Accrued	Revenues					(7,738,253)			
Changes Affected by Accrued		Capita	al Out	lay		(9,758,969)			
Fund Balance - Beginning of V	/ear					37,701,462			
Fund Balance - End of Year					\$	32,778,053			

# Ada County Avimor CID #1 Schedule of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Non-GAAP Cash Basis) For the Year Ended September 30, 2022

OriginalFinal(Budgetary Basis)Revenues: Taxes\$ 42,279\$ 42,279\$ 44,614Charges for servicesInterest153Miscellaneous246,147246,147196,352Total revenues288,426288,426241,119Expenditures: Current - General government Personal servicesOriginalOriginalOther servicesOther	Final Budget \$ 2,335
Taxes       \$ 42,279       \$ 42,279       \$ 44,614         Charges for services       -       -       -         Interest       -       -       153         Miscellaneous       246,147       246,147       196,352         Total revenues       288,426       288,426       241,119         Expenditures:       Current -       General government       -       -         Personal services       -       -       -       -	- 153 (49,795)
Charges for servicesInterest153Miscellaneous246,147246,147196,352Total revenues288,426288,426241,119Expenditures: Current - General government Personal services	- 153 (49,795)
Interest 153 Miscellaneous 246,147 246,147 196,352 Total revenues 288,426 288,426 241,119 Expenditures: Current - General government Personal services	(49,795)
Miscellaneous 246,147 246,147 196,352 Total revenues 288,426 288,426 241,119 Expenditures: Current - General government Personal services	(49,795)
Total revenues288,426288,426241,119Expenditures: Current - General government Personal services	
Expenditures: Current - General government Personal services	
Current - General government Personal services	
Current - General government Personal services	
Personal services	
	-
Other services and charges 288,426 288,426 245,767 Capital outlays	42,659
Total expenditures         288,426         288,426         245,767	42,659
Excess (deficiency) of revenues	
over expenditures and	
other uses, cash basis (4,648)	
OTHER FINANCING SOURCES (USES)	
Transfers In -	
Transfers Out	
Total Other Financing Sources (Uses)	
Revenues and Other Financing Sources Over (Under)	
Expenditures and Other Financing Uses (4,648)	
Reconciling Items	
Changes Affected by Accrued Revenues 746	
Changes Affected by Accrued Expenditures 515	
Fund Balance - Beginning of Year 181,958	
Fund Balance - End of Year \$ 178,571	

# INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department to other departments of the County.

<u>Self-Funded Health Insurance</u> - to account for the County's self-funded health insurance program, consisting of medical, dental and vision coverage. The County became self-insured for health insurance in fiscal year 2000.

<u>Liability Insurance</u> - to account for the County's self-insurance for liability and auto coverage, purchased insurance for property losses, and worker's compensation insurance.

# Ada County Internal Service Funds Combining Statement of Net Position September 30, 2022

	Self-Funded Health Insurance	Liability Insurance	Total
ASSETS Cash Investments Accrued interest receivable	\$ 3,548,061 10,680,302 27,081	\$	\$    7,505,216 22,255,431 58,762
Total current assets	14,255,444	15,563,965	29,819,409
Total assets	14,255,444	15,563,965	29,819,409
LIABILITIES Accounts payable Due to other funds Claims and judgments	2,056,731 - 2,331,582	307,133 102,350 1,836,346	2,363,864 102,350 4,167,928
Total current liabilities	4,388,313	2,245,829	6,634,142
Noncurrent liabilities: Claims and judgments		2,485,649	2,485,649
Total noncurrent liabilities		2,485,649	2,485,649
Total liabilities	4,388,313	4,731,478	9,119,791
<b>NET POSITION</b> Unrestricted Total net position	9,867,131 \$9,867,131	10,832,487 \$ 10,832,487	20,699,618 \$ 20,699,618

# Ada County Internal Service Funds Combining Statement of Revenues, Expenses, and Changes in Fund Net Position For the Year Ended September 30, 2022

OPERATING REVENUES		Self-Funded alth Insurance		Liability Insurance		Total	
Charges for services	\$	29,893,626	\$	3,290,481	\$	33,184,107	
Total operating revenues		29,893,626		3,290,481		33,184,107	
OPERATING EXPENSES							
Claims Administration		24,133,832 2,824,827		2,483,440 890,161		26,617,272 3,714,988	
Total operating expenses		26,958,659		3,373,601		30,332,260	
Income (loss) before nonoperating income (expense) and transfers		2,934,967		(83,120)		2,851,847	
NONOPERATING REVENUES (EXPENSES)							
Interest income Net increase (decrease) in the fair value		133,746		162,114		295,860	
of investments	(531,769)			(572,325)	(1,104,094)		
Total nonoperating income (expense)		(398,023)		(410,211)		(808,234)	
Income (loss) before operating transfers		2,536,944		(493,331)		2,043,613	
Transfers out		-		(58,798)		(58,798)	
Change in net position		2,536,944		(552,129)		1,984,815	
Total net position - beginning		7,330,187		11,384,616		18,714,803	
Total net position - ending	\$	9,867,131	\$	10,832,487	\$	20,699,618	

# Ada County Internal Service Funds Combining Statement of Cash Flows For the Year Ended September 30, 2022

	. ——	Self-Funded Health Insurance	 Liability Insurance	 Total
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from services provided to other funds Cash paid to suppliers for goods and	\$	29,893,626	\$ 3,290,481	\$ 33,184,107
contracted services		(26,955,214)	(2,359,670)	(29,314,884)
Net cash provided by (used for) operating activities		2,938,412	 930,811	 3,869,223
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfer out		-	 (58,798)	 (58,798)
Net cash provided by (used for) noncapital financing activities			 (58,798)	 (58,798)
CASH FLOWS FROM INVESTING ACTIVITIES				
Net (increase) decrease in investments Interest income		(1,444,956) 122,123	 355,765 150,736	 (1,089,191) 272,859
Net cash provided by (used for) investing activities		(1,322,833)	 506,501	 (816,332)
Net increase (decrease) in cash Cash, beginning of year		1,615,579 1,932,482	 1,378,514 2,578,641	 2,994,093 4,511,123
Cash, end of year	\$	3,548,061	\$ 3,957,155	\$ 7,505,216

(Continued)

# Reconciliation of operating income (loss) to net cash provided by (used for) operating activities

	Self-Funded Health Insurance			Liability Insurance	 Total
Operating income (loss)	\$	2,934,967	\$	(83,120)	\$ 2,851,847
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:					
Increase (decrease) in prepaid expense		190,786		-	190,786
Increase (decrease) in accounts payable		(189,145)		34,092	(155,053)
Increase (decrease) in due to other funds		-		50,243	50,243
Increase (decrease) in claims and judgments		1,804		929,596	931,400
Total adjustments		3,445		1,013,931	 1,017,376
Net cash provided by (used for) operating activities	\$	2,938,412	\$	930,811	\$ 3,869,223

Noncash investing activities for governmental internal service funds were:

The net decrease in the fair value of investments for Self-Funded Health Insurance was \$531,769 for the year. The net decrease in the fair value of investments for Liability Insurance was \$572,325 for the year.

# **CUSTODIAL FUNDS**

Custodial Funds account for the receipt and disbursement of various monies and property collected by the County, acting in the capacity of an agent, for distribution to other governmental units, organizations, or individuals.

<u>State of Idaho</u> - to account for monies received from court collections, sales tax, motor vehicle licenses, property tax collection for water pollution and unclaimed money.

**Special Taxing Districts** - to account for monies from property tax collection due to the following taxing districts: libraries, school districts, cities, cemeteries, fire protection, sewers, drainage and other miscellaneous districts.

**<u>Unapportioned Account</u>** - to account for tax and other revenues turned to the County from the Tax Collector and State of Idaho.

<u>Court Suspense</u> - to account for the monies received by the courts (traffic, magistrate and district) primarily comprised of filing fees, fines and bonds.

**<u>Restitution Accounts</u>** - to account for the non-treasury monies received and disbursed by the Public Defender, Prosecuting Attorney and Juvenile Departments.

<u>Sheriff's Account</u> - to account for non-treasury monies collected by the sheriff from writs, garnishments and delinquent property taxes (civil) and prisoner funds.

<u>Board of Community Guardians</u> - to account for monies when the court orders an adult citizen, who can no longer care for themselves, make responsible decisions, manage their finances, or provide for their own basic needs, become a ward of the state.

<u>Public Administrator</u> - to account for all proceeds of estates of descendants who die without a will or a person to administer their estate.

**Drug Forfeiture** - to account for cash confiscated in drug related cases seized by law enforcement, then forfeited as being either proceeds or used to facilitate a drug related crime.

**<u>Flexible Spending</u>** – to account for employee contributions to their own flexible spending accounts that can be used for eligible health and dependent care expenses.

#### Ada County

#### **Combining Statement of Fiduciary Net Position**

#### **Custodial Funds**

#### September 30, 2022

					Custodial Fu	inds					Total
	State of	Special Taxing		Court	Restitution	Sheriff	Community	Public	Drug	Flexible	Custodial
	Idaho	Districts	Unapportioned	Suspense	Accounts	Accounts	Guardians	Administration	Forfeitures	Spending	Funds
ASSETS											
Cash and cash equivalents	\$ 4,822,458	\$ 51,039	\$ 2,910,877	\$ 5,543,400	\$ 54,793	\$ 1,113,923	\$ 66,324	\$ 1,162,510	\$ 43,990	\$ 417,389	\$ 16,186,703
Accounts receivable		113,345		-			-			-	113,345
Total assets	4,822,458	164,384	2,910,877	5,543,400	54,793	1,113,923	66,324	1,162,510	43,990	417,389	16,300,048
LIABILITIES											
Accounts payable	4,821,770	19,331	-	115,507	-	-	-	-	-	-	4,956,608
Due to other agencies and											
units of government			2,910,873	5,301,195							8,212,068
Total liabilities	4,821,770	19,331	2,910,873	5,416,702							13,168,676
NET POSITION											
Restricted for:											
Individuals, organizations and											
other governments	688	145,053	4	126,698	54,793	1,113,923	66,324	1,162,510	43,990	417,389	3,131,372
Total net position	\$ 688	\$ 145,053	\$ 4	\$ 126,698	\$ 54,793	\$ 1,113,923	\$ 66,324	\$ 1,162,510	\$ 43,990	\$ 417,389	\$ 3,131,372

#### Ada County

### Combining Statement of Changes In Fiduciary Net Position

#### **Custodial Funds**

#### For the Year Ended September 30, 2022

					Custodia	l Funds					Total
	State of	Special Taxing		Court	Restitution	Sheriff	Community	Public	Drug	Flexible	Custodial
	Idaho	Districts	Unapportioned	Suspense	Suspense Accounts		Guardians	Administration	Forfeiture	Spending	Funds
ADDITIONS											
Property tax collections for other governments	\$-	\$ 553,210,493	\$ 2,571,204	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$ 555,781,697
Licenses and permits collected for											
other governments	31,518,207	-	-	-	-	-	-	-	-	-	31,518,207
Fines, fees and forfeitures collected											
for other governments	-	1,407,612	-	18,675,598	-	-	-	-	-	-	20,083,210
Sales and use taxes collected for State	23,604,623	-	-	-	-	-	-	-	-	-	23,604,623
Sales and replacement taxes collected											
for other governments	-	9,194,608	-	-	-	-	-	-	-	-	9,194,608
Fines and fees collected for State	4,220,566	-	-	-	-	-	-	-	-	-	4,220,566
Court ordered											
Garnishments & writs of execution	-	-	-	-	-	15,999,024	-	-	-	-	15,999,024
Restitution	-	-	-	-	2,527,362	-	-	-	-	-	2,527,362
Wards	-	-	-	-	-	-	504,586	-	-	-	504,586
Bonds	-	-	-	555,626	-	-	-	-	-	-	555,626
Contributions by prisoners	-	-	-	-	-	2,263,621	-	-	-	-	2,263,621
Proceeds from estates	-	-	-	-	-	-	-	198,133	-	-	198,133
Miscellaneous	654,707	1,769,201		2					22,710	1,379,443	3,826,063
Total additions	59,998,103	565,581,914	2,571,204	19,231,226	2,527,362	18,262,645	504,586	198,133	22,710	1,379,443	670,277,326
DEDUCTIONS											
Payments of property taxes to											
other governments	-	565,667,590	2,571,201	19,179,356	-	-	-	-	-	-	587,418,147
Payments to state	59,999,066	-	-	-	-	-	-	-	-	-	59,999,066
Payment to vendors	-	-	-	-	-	-	-	43,978	8,511	1,358,544	1,411,033
Payments to prisoners	-	-	-	-	-	2,193,368	-	-	-	-	2,193,368
Payments to victims	-	-	-	-	2,532,491	-	-	-	-	-	2,532,491
Payments of judgments	-	-	-	-	-	15,524,087	-	-	-	-	15,524,087
Payments on behalf of wards							497,116				497,116
Total deductions	59,999,066	565,667,590	2,571,201	19,179,356	2,532,491	17,717,455	497,116	43,978	8,511	1,358,544	669,575,308
Net increase (decrease) in net position	(963)	(85,676)	3	51,870	(5,129)	545,190	7,470	154,155	14,199	20,899	702,018
Net position, beginning of year	1,651	230,729	1	74,828	59,922	568,733	58,854	1,008,355	29,791	396,490	2,429,354
Net position, end of year	\$ 688	\$ 145,053	\$ 4	\$ 126,698	\$ 54,793	\$ 1,113,923	\$ 66,324	\$ 1,162,510	\$ 43,990	\$ 417,389	\$ 3,131,372

# STATISTICAL SECTION

This part of Ada County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

<u>Contents</u>		<u>Pages</u>
Financial Trends These schedules contain trend information to performance and well-being have changed o	<b>(Schedules 1 – 4)</b> o help the reader understand how the County's financial over time.	111-116
<b>Revenue Capacity</b> These schedules contain information to help revenue source, the property tax.	(Schedules 5 – 8) the reader assess the County's most significant local	117-120
• •	(Schedules 9 – 13) o the reader assess the affordability of the County's ounty's ability to issue additional debt in the future.	121-125
<b>Demographic and Economic Information</b> These schedules offer demographic and eco environment within which the County's finan	phomic indicators to help the reader understand the	126-127
	(Schedules 16 – 18) ructure data to help the reader understand how the elates to the services the County provides and the	128-130

(1) Although Ada County has no legal margin pertaining to the issuance of debt, a hypothetical margin has been computed on Schedule 12 utilizing legal maximum property tax.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year. The County implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

# Schedule 1 Ada County Net Position by Component, Last Ten Fiscal Years (accrual basis of accounting)

		Fiscal Year		
	2013	2014	2015	2016
Governmental activities				
Net investment in capital assets	\$ 92,839,305	\$ 89,996,230	\$ 124,827,095	\$ 130,658,570
Restricted	17,750,742	20,756,482	20,474,373	18,839,933
Unrestricted	108,470,768	102,133,803	28,916,881	38,704,701
Total governmental activities net position	\$ 219,060,815	\$ 212,886,515	\$ 174,218,349	\$ 188,203,204
Business-type activities				
Net investment in capital assets	\$ 47,274,745	\$ 49,929,979	\$ 51,974,692	\$ 51,178,122
Unrestricted	12,457,323	13,434,235	10,373,881	14,604,148
Total business-type activities net position	\$ 59,732,068	\$ 63,364,214	\$ 62,348,573	\$ 65,782,270
Primary government				
Net investment in capital assets	\$ 140,114,050	\$ 139,926,209	\$ 176,801,787	\$ 181,836,692
Restricted	17,750,742	20,756,482	20,474,373	18,839,933
Unrestricted	120,928,091	115,568,038	39,290,762	53,308,849
Total primary government net position	\$ 278,792,883	\$ 276,250,729	\$ 236,566,922	\$ 253,985,474

	Fiscal Year													
_	2017		2018		2019		2020		2021		2022			
\$	131,612,109	\$	128,663,483	\$	124,812,980	\$	126,269,879	\$	137,655,735	\$	138,599,504			
	18,262,221		21,722,911		21,555,549		22,955,524		25,026,066		25,989,586			
	49,289,166		66,994,817		82,212,278		90,842,714		113,509,710		101,755,764			
\$	199,163,496	\$	217,381,211	\$	228,580,807	\$	240,068,117	\$	276,191,511	\$	266,344,854			
\$	50,632,060	\$	58,003,482	\$	62,373,167	\$	63,766,196	\$	59,123,756	\$	59,981,432			
	21,009,841		18,627,178		19,162,818		22,116,822		34,988,556		40,625,515			
\$	71,641,901	\$	76,630,660	\$	81,535,985	\$	85,883,018	\$	94,112,312	\$	100,606,947			
		-		_				-		-				
\$	182,244,169	\$	186,666,965	\$	187,186,147	\$	190,036,075	\$	196,779,491	\$	198,580,936			
Ŧ	18,262,221	Ŧ	21,722,911	Ŧ	21,555,549	Ŧ	22,955,524	Ŧ	25,026,066	Ŧ	25,989,586			
	70,299,007		85,621,995		101,375,096		112,959,536		148,498,266		142,381,279			
\$	270,805,397	\$	294,011,871	\$	310,116,792	\$	325,951,135	\$	370,303,823	\$	366,951,801			

(accrual basis of accounting)				Fisca	l Ye	ar		
		2013		2014		2015		2016
Expenses								
Governmental activities:								
General government	\$	64,960,121	\$	67,640,517	\$	68,562,477	\$	73,729,926
Public safety		70,515,247		76,746,769		72,847,031		75,584,632
Sanitation		2,270,585		2,231,017		2,179,381		2,419,442
Health and Welfare		11,565,125		9,356,800		8,217,181		10,190,785
Recreational & Cultural		962,831		1,309,584		1,062,997		1,085,473
Community infrastructure		-		-		246,330		54,065
Interest on long-term debt		1,885,319		1,687,617		1,041,490		30,321
Total governmental activities expenses		152,159,228		158,972,304		154,156,887		163,094,644
Business-type Activities:								
Emergency Medical Services		11,499,514		12,703,334		12,350,119		13,309,813
Solid Waste Management		8,841,434		9,230,298		12,820,260		12,844,692
Western Idaho Fair		4,144,628		4,194,142		4,139,887		4,481,978
Billing Services		4,510,682		4,624,633		4,870,951		4,963,713
Total Business-type Activities Expenses		28,996,258		30,752,407		34,181,217		35,600,196
Total Primary Government Expenses	\$	181,155,486	\$	189,724,711	\$	188,338,104	\$	198,694,840
Program Revenues								
Governmental activities:								
Charges for services:								
General government	\$	11,217,971	\$	10,865,803	\$	11,619,898	\$	11,706,122
Sanitation		433,548		251,487		263,898		241,122
Public safety		21,263,277		21,155,720		21,004,133		21,985,540
Health and welfare		-		-		-		-
Recreational and cultural		277,457		263,811		285,696		290,026
Operating grants and contributions		4,166,600		5,179,449		3,489,218		5,513,005
Capital grants and contributions		352,986		112,856		24,985		81,213
Total governmental activities program revenues		37,711,839		37,829,126		36,687,828		39,817,028
Business-type Activities:								
Charges for services:								
Emergency Medical Services		8,229,702		7,817,428		9,014,090		9,604,435
Solid Waste Management		10,901,172		11,794,940		13,790,499		13,691,925
Western Idaho Fair		4,205,818		4,534,944		4,644,525		4,923,187
Billing Services		4,750,930		4,901,857		4,792,493		4,878,682
Operating grants and contributions		10,110		80,158		8,098		18,751
Capital grants and contributions		133,573				-		98,898
Total business-type activities program revenues		28,231,305		29,129,327		32,249,705		33,215,878
Total primary government program revenues	\$	65,943,144	\$	66,958,453	\$	68,937,533	\$	73,032,906
Net (Expense)/Revenue	-		<u>+</u>	,,	<u> </u>	,,	<u> </u>	,,
Governmental activities	\$	(114,447,389)	\$	(121,143,178)	\$	(117,469,059)	\$	(123,277,616)
Business-type Activities	Ŧ	(764,953)	Ŧ	(1,623,080)	Ŧ	(1,931,512)	Ŧ	(2,384,318)
Total primary government net expense	\$	(115.212.342)	\$	(122,766,258)	\$	(119,400,571)	\$	(125,661,934)
General Revenues and Other Changes in Net Position	<u> </u>	(110,212,012)	Ψ	(122,100,200)	Ψ	(110,100,011)	Ψ	(120,001,001)
Governmental activities:	•							
Taxes								
Property taxes	\$	84,799,902	\$	88,389,228	\$	95,405,170	\$	105,408,001
Sales taxes	Ψ	15,546,807	Ψ	16,507,820	Ψ	18,063,881	Ψ	19,569,920
Unrestricted grants and contributions		5,386,445		6,229,150		8,107,851		8,412,292
Investment earnings		67,983		1,453,216		1,438,120		929,258
Miscellaneous		2,324,333						
Transfers		2,324,333		2,389,464		2,036,803		2,943,000
		-		-		(94,116)		-
Total governmental activities		108,125,470		114,968,878		124,957,709		137,262,471
Business-type Activities:								
Taxes								
Property Taxes		4,444,168		4,602,005		4,877,345		5,167,523
Sales taxes		177,636		225,723		244,505		264,390
Unrestricted grants and contributions		-		-		-		-
Investment earnings		(24,289)		259,026		397,117		264,474
				168,472		162,921		121,628
Miscellaneous		-						
Transfers		-				94,116		-
Transfers Total Business-type activities		- - 4,597,515	_	5,255,226	_	5,776,004		
	\$	- 4,597,515 112,722,985	\$		\$		\$	
Transfers Total Business-type activities	\$		\$	5,255,226	\$	5,776,004	\$	143,080,486
Transfers Total Business-type activities Total primary government	\$		\$	5,255,226	\$	5,776,004	\$	
Transfers Total Business-type activities Total primary government <b>Change in Net Position</b>	<u> </u>	112,722,985		5,255,226 120,224,104		5,776,004 130,733,713		- 5,818,015 143,080,486 13,984,855 3,433,697

					Fisca	il Yea	ar				
	2017		2018		2019		2020		2021		2022
•	70.070.004	•	04 404 400	•		•		•	00.445.005	•	
\$	78,972,201	\$	81,131,163	\$	90,955,638	\$	106,204,602	\$	99,415,625	\$	114,356,067
	81,115,210		85,926,148		98,259,839		110,088,287		99,062,663		123,563,725
	2,623,630		2,508,139		2,625,139		2,980,906		2,807,278		3,146,963
	9,810,678		11,156,859		11,927,361		11,809,397		14,707,147		24,702,966
	1,037,225		1,337,544		1,471,166		1,806,417		1,371,644		1,764,158
	433,442		866,807		308,848		417,368		17,994		16,330
	64,008		144,490		162,624		179,964		1,003,026		1,081,858
	174,056,394		183,071,150		205,710,615		233,486,941		218,385,377		268,632,067
	14,184,643		15,326,106		16,642,912		18,098,962		16,047,600		20,842,728
	9,997,474		10,100,328		11,074,010		10,213,693		13,021,696		10,678,285
	4,533,638		4,760,016		4,878,088		2,824,412		5,075,739		6,062,427
	5,271,761		5,412,064		5,552,349		6,186,051		6,036,917		6,305,030
	33,987,516		35,598,514		38,147,359		37,323,118		40,181,952		43,888,470
\$	208,043,910	\$	218,669,664	\$	243,857,974	\$	270,810,059	\$	258,567,329	\$	312,520,537
\$	11,871,451	\$	12,468,981	\$	12,687,153	\$	13,669,246	\$	15,336,956	\$	14,190,867
	278,152		300,000		317,705		331,615		351,911		403,878
	23,202,836		23,779,722		26,414,347		27,835,793		25,895,514		29,402,578
	-		937,992		994,776		1,284,288		1,098,027		1,315,542
	255,584		336,293		415,705		411,135		474,829		447,728
	3,526,140		6,087,827		3,147,612		13,617,960		30,758,342		30,755,831
	25,377		24,376		483,883		876,697		653,388		1,058,969
	39,159,540		43,935,191		44,461,181		58,026,734		74,568,967		77,575,393
									,,		,
	9,555,473		9,440,843		10,032,109		10,469,193		10,873,745		13,568,685
	13,849,480		13,045,762		13,360,539		14,159,983		16,157,791		16,477,585
	4,897,722		5,464,612		5,716,222		1,561,619		6,592,005		7,035,385
	5,100,362		5,090,241		5,927,366		6,334,548		6,658,220		6,622,367
	5,100,502										
	-		17,862		57,652		268,279		547,573		329,699
	-		201,542		100,771		348,126		30,000		-
ሰ	33,403,037	¢	33,260,862	<u>e</u>	35,194,659	¢	33,141,748	¢	40,859,334	¢	44,033,721
\$	72,562,577	\$	77,196,053	\$	79,655,840	\$	91,168,482	\$	115,428,301	\$	121,609,114
\$	(134,896,854)	\$	(139,135,959)	\$	(161,249,434)	\$	(175,460,207)	\$	(143,816,410)	\$	(191,056,674
	(584,479)		(2,337,652)		(2,952,700)		(4,181,370)		677,382		145,251
\$	(135,481,333)	\$	(141,473,611)	\$	(164,202,134)	\$	(179,641,577)	\$	(143,139,028)	\$	(190,911,423)
\$	111,912,751	\$	120,648,574	\$	129,149,791	\$	142,904,511	\$	132,853,099	\$	135,436,289
	20,987,936		23,132,836		24,899,754		27,007,845		33,389,322		40,587,917
	8,942,389		9,198,415		10,017,395		10,255,785		11,416,576		11,405,312
	1,469,878		2,794,659		6,017,269		4,653,618		(246,940)		(8,445,602
	2,544,192		1,664,863		2,189,821		2,125,758		2,742,475		2,257,431
	-		(85,673)		175,000		-		-		(31,330
	145,857,146	_	157,353,674		172,449,030		186,947,517	_	180,154,532	_	181,210,017
	5,513,153		5,878,613		6,293,016		6,745,664		7,207,673		7,625,908
	283,614		310,797		340,702		359,848		444,647		497,530
	903										
	402,101		795,952		1,465,125		1,125,093		(93,789)		(1,805,384
											(1,000,004
	244,339		255,376		(65,818)		297,798		(6,619)		-
	-		85,673		(175,000)		-		-		31,330
	6,444,110		7,326,411		7,858,025		8,528,403		7,551,912		6,349,384
	152,301,256	\$	164,680,085	\$	180,307,055	\$	195,475,920	\$	187,706,444	\$	187,559,401
\$											
	10,960,292	\$	18,217,715	\$	11,199,596	\$	11,487,310	\$	36,338,122	\$	•
\$ \$ \$	10,960,292 5,859,631 16,819,923	\$	18,217,715 4,988,759 23,206,474	\$	11,199,596 4,905,325 16,104,921	\$ \$	11,487,310 <u>4,347,033</u> 15,834,343	\$	36,338,122 8,229,294 44,567,416	\$	(9,846,657) 6,494,635 (3,352,022)

#### Schedule 3 Ada County Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

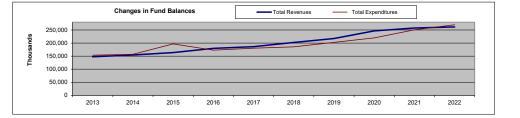
	Fiscal Year											
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022		
General Fund												
Restricted Assigned Unassigned	\$ 3,271,693 12,343,887 29,669,216	11,722,166	\$ 3,708,927 6,738,955 36,560,866	\$ 3,000,788 2,531,349 48,591,519	\$ 3,432,565 798,116 54,743,067	\$     5,192,751 3,751,330 54,726,619	\$ 4,015,293 3,625,727 68,164,169	\$	\$ 4,863,414 17,282,739 96,231,941	\$      5,176,416 12,533,158 111,755,229		
Total general fund	\$ 45,284,796		\$ 47,008,748	\$ 54,123,656	\$ 58,973,748	\$ 63,670,700	\$ 75,805,189	\$ 99,410,898	\$ 118,378,094	\$ 129,464,803		
All Other Governmental Funds												
Nonspendable Restricted Assigned Unassigned	\$ 14,527,376 63,552,623		\$ - 16,847,481 23,100,174 -	\$- 15,935,589 24,494,268 -	\$	\$- 16,614,155 40,649,670	\$	\$- 17,687,331 45,553,474	\$ - 20,298,737 63,126,205	\$		
Total all other governmental fu	nds \$ 78,079,999	\$ 75,661,056	\$ 39,947,655	\$ 40,429,857	\$ 44,334,438	\$ 57,263,825	\$ 60,253,983	\$ 63,240,805	\$ 83,424,942	\$ 70,027,315		
Grand Total Governmental Fur	nds \$ 123,364,795	\$ 120,307,898	\$ 86,956,403	\$ 94,553,513	\$ 103,308,186	\$ 120,934,525	\$ 136,059,172	\$ 162,651,703	\$ 201,803,036	\$ 199,492,118		

#### Schedule 4 Ada County Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting)

					Fiscal					
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues										
Property Taxes	\$ 85,200,788	\$ 88,696,710	\$ 95,513,597	\$ 105,463,900	\$ 112,136,352	\$ 120,688,701	\$ 128,964,011	\$ 142,741,282	\$ 133,152,036	\$ 135,377,590
Licenses and Permits	1,459,086	1,408,659	1,631,087	1,593,531	1,592,041	1,512,897	1,730,027	1,502,556	1,848,117	2,123,110
Intergovernmental	25,452,838	28,029,275	29,685,935	33,576,430	33,481,842	38,443,454	38,548,644	51,758,287	76,217,628	83,808,029
Charges for Services	31,121,804	30,475,153	30,968,602	31,804,842	33,666,842	34,958,554	37,076,575	40,819,404	40,047,350	42,248,826
Fines and Forfeitures	1,513,577	1,370,067	1,220,426	1,591,675	1,220,846	1,351,537	2,023,084	1,210,117	1,261,770	1,388,657
Miscellaneous	2,609,493	2,973,952	2,764,306	4,881,554	2,918,134	3,047,629	3,863,088	4,292,912	5,221,344	4,398,065
Interest Income	1,627,736	1,520,777	(221,739)	771,053	1,383,670	2,810,452	4,301,163	3,175,995	1,395,240	2,869,200
Net Change in Fair Value	_,,	_//	():)		_,,	_,,	.,===,===	-,,	_//-	_,,
of Investments	(1,518,931)	(189,448)	1,440,765	(10,089)	(136,946)	(405,402)	821,559	853,651	(1,577,811)	(10,506,569)
Total Revenues	147,466,391	154,285,145	163,002,979	179,672,896	186,262,781	202,407,822	217,328,151	246,354,204	257,565,674	261,706,908
Expenditures										
General Government	59,656,125	62,959,158	65,622,107	70,381,890	73,429,491	77,276,518	84,689,972	93,420,361	100,864,275	102,178,609
Public Safety	67,345,531	73,853,150	74,332,774	80,942,450	80,316,453	84,011,812	93,264,213	96,558,111	104,380,533	110,854,372
Sanitation	1,995,693	1,965,653	2,013,518	2,212,704	2,408,695	2,249,441	2,308,217	2,519,102	2,651,046	2,717,665
Recreational and Cultural	601,178	748,768	790,690	794,274	749,429	1,083,781	1,079,203	1,339,491	1,143,377	1,441,075
Health and Welfare	11,599,625	9,429,769	8,307,923	10,522,854	9,890,770	11,246,632	12,167,390	11,910,923	14,788,484	24,663,098
Community infrastructure	11,555,025	5,425,705	321,213	564,338	644,523	1,264,416	685,622	434,868	47,994	58,830
Capital Outlay	7,321,002	3,054,923	8,599,680	7,489,687	12,593,254	7,912,451	7,216,531	12,555,040	24,843,436	19,599,362
Debt Service	7,521,002	3,034,923	0,399,000	7,00,007	12,393,234	7,912,91	7,210,551	12,333,040	27,073,730	19,399,302
Interest	1,911,736	1,716,213	1,326,598	25,802	56,955	142,892	162,884	879,200	1,118,371	1,223,192
Principal	3,025,000	3,330,000	35,350,000	431	115,056	125,527	887,734	180,362	759,419	1,309,091
Total expenditures	153,455,890	157,057,634	196,664,503	172,934,430	180,204,626	185,313,470	202,461,766	219,797,458	250,596,935	264,045,294
Excess of revenues over (under)	100,400,000	107,007,004	130,004,303	172,004,400	100,204,020	100,010,470	202,401,700	213,737,430		204,043,234
expenditures	(5,989,499)	(2,772,489)	(33,661,524)	6,738,466	6,058,155	17,094,352	14,866,385	26,556,746	6,968,739	(2,338,386)
Other Financing Sources (Uses)										
Transfers in	1,312,238	4,685,387	15,139,240	7,678,113	12,237,816	12,344,310	6,704,742	8,778,554	5,968,807	19,990,800
Transfers out	(2,879,502)	(4,969,795)	(15,210,011)	(7,635,449)	(12,203,933)	(12,376,323)	(6,446,480)	(8,742,769)	(5,951,518)	(19,963,332)
Issuance of debt	(_,,	(.,,,	380,800	-	1,184,800	564,000	(-,	(-,,,,,,,,,,-	32,379,993	(,
Proceeds from capital lease	-		-	815,980	1,477,835	-	-	-	-	-
Total other financing				,500	.,,500					
sources (uses)	(1,567,264)	(284,408)	310,029	858,644	2,696,518	531,987	258,262	35,785	32,397,282	27,468
0001000 (0000)	(1,507,204)	(204,400)	510,029	000,044	2,030,010		200,202		52,551,202	
Net change in fund balances	\$ (7,556,763)	\$ (3,056,897)	\$ (33,351,495)	\$ 7,597,110	\$ 8,754,673	\$ 17,626,339	\$ 15,124,647	\$ 26,592,531	\$39,366,021	\$ (2,310,918)
Debt service as a										
percentage of noncapital	2.494	2.24	40 504	0.007	0.404	0.00/	0.50/	0.50/	0.007	4.004
expenditures (1)	3.4%	3.3%	19.5%	0.0%	0.1%	0.2%	0.5%	0.5%	0.8%	1.0%

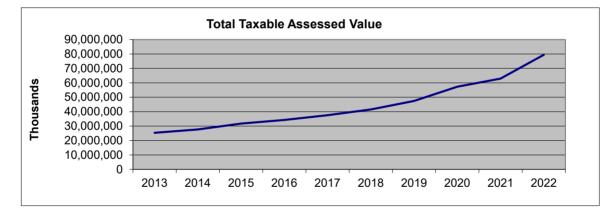
(1) Debt service represents debt service principal and interest expenditures presented above. Noncapital expenditures represents Total Expenditures above, less the category of Capital Outlay expenditures (which represents all capital asset expenditures for all governmental functions).

The anomaly in 2015 is a result of the payoff of the Courthouse Corridor Capital Lease.



#### Schedule 5 Ada County Assessed Value and Actual Value of Taxable Property <sup>(1)</sup> Last Ten Fiscal Years *(in thousands of dollars)*

Fiscal Year	 Real Property	 <sup>(3)</sup> Personal Property	 obile Home Property	 Public Utilities	 Total Actual Value	Less: lomeowner ax Exemption	 Total Taxable Assessed Value	 Total Direct Tax Rate
2013	\$ 30,198,562	\$ 1,209,710	\$ 45,551	\$ 711,453	\$ 32,165,276	\$ 6,816,148	\$ 25,349,128	\$ 3.74
2014	32,925,255	1,147,483	46,242	686,358	34,805,338	7,131,066	27,674,272	3.56
2015	37,746,378	1,124,068	48,589	705,318	39,624,353	7,894,125	31,730,228	3.35
2016	41,085,666	1,093,415	51,948	709,812	42,940,841	8,677,999	34,262,842	3.44
2017	45,105,572	1,104,589	54,944	768,032	47,033,137	9,498,302	37,534,835	3.34
2018	50,044,329	1,178,898	62,044	803,972	52,089,243	10,524,779	41,564,464	3.26
2019	56,598,313	1,126,954	70,174	844,640	58,640,081	11,249,543	47,390,538	3.06
2020	67,038,582	1,186,790	85,899	850,925	69,162,196	11,870,810	57,291,386	2.80
2021	73,048,782	1,209,073	100,456	930,703	75,289,014	12,325,438	62,963,577	2.39
2022	92,946,716	1,184,272	131,024	988,148	95,250,160	15,811,508	79,438,652	1.94



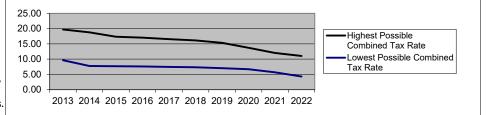
#### Notes:

- (1) Property is assessed at 100% of actual value; therefore, the assessed values are equal to actual value.
- (2) An initiative was passed by the Idaho electorate in 1983 which exempts certain taxable assessed value by 50% or \$50,000, whichever is less. By special session in 2006, the \$50,000 was changed to \$75,000 for fiscal 2007 and indexed to the Federal House Price Index for each year thereafter. The new indexed historical amounts are as follows: fiscal 2008 (\$89,325), fiscal 2009 (\$100,938), fiscal 2010 (\$104,471), fiscal 2011 (\$101,153), fiscal 2012 (\$92,040), fiscal 2013 (\$83,974), fiscal 2014 (\$81,000), fiscal 2015 (\$83,920), fiscal 2016 (\$89,580), fiscal 2017 (\$94,745). Beginning July 1, 2016, the Idaho Legislature established the exemption each year at \$100,000 or 50%, whichever is less. Beginning July 1, 2021, the Idaho Legislature established the exemption each year at \$125,000 or 50%, whichever is less.
- (3) Idaho Legislature for FY2014 exempted the first \$100,000 of personal property taxable value per company or owner. Idaho Legislature for FY2021 exempted the first \$250,000 of personal property taxable value per company or owner.

#### Schedule 6 Ada County Direct and Overlapping Property Tax Rates, Last Ten Fiscal Years (*rate per \$1000 of assessed value*)

					Fiscal V	<b>fea</b> r					
_	2013	2014	2015	2016	2017		2018	2019	2020	2021	2022
County direct rates											
General	\$ 3.36	\$ 3.20	\$ 3.02	\$ 3.11	\$ 3.02	\$	2.95	\$ 2.76	\$ 2.55	\$ 2.15	\$ 1.74
Emergency Medical Services	0.18	0.17	0.14	0.15	0.14		0.13	0.13	0.12	0.12	0.10
Pest Extermination	0.16	0.16	0.16	0.15	0.15		0.15	0.14	0.11	0.10	0.08
Mosquito Abatement	 0.04	 0.03	 0.03	 0.03	 0.03		0.03	 0.03	 0.02	 0.02	 0.02
Total Direct rate	3.74	3.56	3.35	3.44	3.34		3.26	3.06	2.80	2.39	1.94
Ada County Highway district rate	1.29	1.19	1.08	1.01	0.96		0.92	0.86	0.77	0.70	0.60
City rates											
Boise	8.32	8.04	7.48	7.35	7.13		7.12	6.60	5.70	4.47	4.61
Eagle	1.01	0.86	0.86	1.02	0.98		0.89	0.83	0.76	0.71	0.57
Garden City	4.24	3.93	3.72	3.64	3.57		3.46	3.27	3.07	1.89	2.41
Kuna	4.01	3.74	3.20	3.12	3.02		2.96	2.74	2.37	2.17	1.75
Meridian	4.55	4.26	4.01	3.94	3.81		3.70	3.47	3.08	2.23	2.44
Star	3.49	3.00	2.51	2.19	1.91		1.69	1.53	1.31	1.25	0.92
Average of the 6 City rates	4.27	3.97	3.63	3.54	3.40		3.30	3.07	2.72	2.12	2.12
School district rates (1)											
College of Western Idaho	0.19	0.18	0.17	0.16	0.16		0.15	0.14	0.13	0.12	0.10
Boise Ind School Dist #1	6.11	5.71	5.23	5.05	4.93		4.66	4.66	4.28	4.29	3.75
West Ada Jt School Dist #2	4.60	4.64	4.09	4.22	4.02		3.77	3.67	3.51	2.38	1.59
Kuna Jt School Dist #3	7.86	7.41	6.65	6.17	5.00		5.00	5.00	4.88	4.08	2.92
Melba Jt School Dist #136	4.46	2.85	3.08	3.02	3.02		3.02	3.02	3.02	3.02	2.81
Average Rate of 8 Fire districts	2.11	2.08	1.94	1.90	1.79		1.76	1.66	1.49	1.47	1.25
Average Rate of 3 Library districts	0.66	0.66	0.60	0.58	0.57		0.54	0.50	0.47	0.45	0.37
Average Rate of 7 Cemetery districts	0.08	0.08	0.08	0.07	0.07		0.06	0.06	0.05	0.05	0.04
Average Rate of 2 Sewer districts <sup>(2)</sup>	1.68	1.48	0.47	0.46	0.44		0.42	0.40	0.35	0.34	0.25
Average Rate of Miscellaneous districts	0.12	0.12	0.11	0.11	0.11		0.10	0.10	0.08	0.07	 0.06
_		 			 				 	 	 
Highest Possible Combined Tax Rate	19.72	18.76	17.35	17.04	16.54		16.14	15.34	13.71	12.01	11.04
Lowest Possible Combined Tax Rate	9.64	7.75	7.66	7.61	7.44		7.32	7.04	6.69	5.68	4.30

(1) By special Idaho legislative session in 2006, funding for all School District's Maintainance & Operations changed it's revenue source from levy to a one cent state sales tax increase. Also, public support for tax relief caused other Districts to request lower funding amounts.

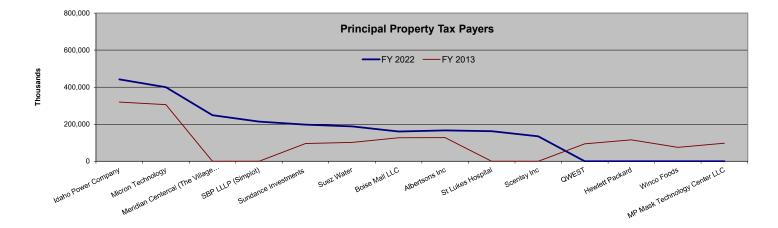


(2) As a new district, Meridian Heights Sewer, levied 5.13 in FY 2012, 5.34 in FY 2013, and 4.66 in FY 2014, significantly raising the average sewer levy. Both Meridian Heights Sewer and Northwest Boise Sewer dissolved after FY 2014, leaving Eagle and Star Sewer as the only two remaining taxing sewer districts.

#### Schedule 7 Ada County Principal Property Tax Payers, Fiscal Year and Nine Years Ago

		 Fiscal	Year 20	22	 Fisca	l Year 20	13
Tax Payer	Type of Business	 Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value	 Taxable Assessed Valuation	Rank	Percentage of Total County Taxable Assessed Value
Idaho Power Company	Electric Utility	\$ 442,458,397	1	0.56 %	\$ 319,928,924	1	1.26 %
Micron Technology	Electronics Manufacturer	400,000,000	2	0.50	305,677,900	2	1.21
Meridian Centercal (The Village at Meridian)	Real Estate Holding	249,030,800	3	0.31			
SBP LLLP (Simplot)	Corporate Office	214,017,700	4	0.27			
Sundance Investments	Commercial Construction	197,931,500	5	0.25	95,870,700	8	0.38
Suez Water	Water Utility	188,329,529	6	0.24	101,913,824	6	0.40
Boise Mall LLC	Real Estate Holding	161,071,500	7	0.20	127,009,900	4	0.50
Albertsons Inc	Retail Grocery	166,753,700	8	0.21	128,279,300	3	0.51
St Lukes Hospital	Health Care Provider	163,012,300	9	0.21			
Scentsy Inc	Manufacturer	135,325,900	10	0.17			
Hewlett Packard	Electronics Manufacturer	(1)			116,014,400	5	0.46
QWEST	Telephone Utility	(1)			94,663,027	9	0.37
Winco Foods	Retail Grocery	(1)			75,691,100	10	0.30
MP Mask Technology Center LLC	Electronics Manufacturer	(1)			97,773,500	7	0.39
Ten Largest Taxpayers		2,317,931,326		2.92 %	1,462,822,575		5.77 %

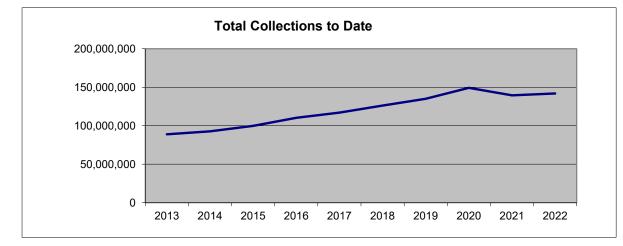
Ten Largest Taxpayers	2,317,931,326	2.92 %	1,462,822,575	5.77 %
All Other Taxpayers	77,120,720,306	97.08 %	23,886,305,099	94.23 %
Total Ada County Market Valuation	\$ 79,438,651,632	100.00 %	\$ 25,349,127,674	100.00 %



(1) Taxable Assessed Valuation for Informational puposes only. Not used to calculate Ten Largest Taxpayers total valuation, but is included in total for All Other Taxpayers.

# Schedule 8 Ada County Property Tax Levies and Collections, Last Ten Fiscal Years

Fiscal Year	Taxes Levied	Collected wi Fiscal Year of	the Levy		Collections	 Total Collecti	
Ended Sept 30	for the Fiscal Year	Amount	Percentage of Levy	in	Subsequent Years	 Amount	Percentage of Levy
2013	\$ 89,114,534	\$ 87,818,040	98.55 %	\$	1,050,045	\$ 88,868,085	99.72 %
2014	92,962,182	91,874,310	98.83		903,645	92,777,955	99.80
2015	100,147,405	99,030,085	98.88		853,112	99,883,197	99.74
2016	110,560,776	109,522,351	99.06		857,365	110,379,716	99.84
2017	117,322,818	116,361,071	99.18		621,158	116,982,229	99.71
2018	126,494,096	125,499,157	99.21		715,429	126,214,586	99.78
2019	135,318,646	134,262,647	99.22		774,479	135,037,126	99.79
2020	149,551,434	148,291,564	99.16		923,629	149,215,193	99.78
2021	139,937,026	139,033,581	99.35		424,364	139,457,945	99.66
2022	142,920,668	141,956,249	99.33		-	141,956,249	99.33



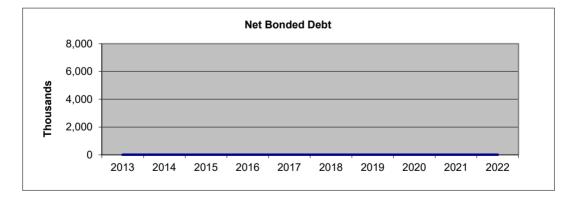
	Governmer	ntal Activities	Business-Typ	e Activities			
Fiscal Year	Gross Bonded Debt <sup>(3)</sup>	Leases <sup>(1)</sup>	Gross Bonded Debt	Leases <sup>(4)</sup>	Total Primary Government	Percentage of Personal Income <sup>(2)</sup>	Per Capita <sup>(2)</sup>
2013	\$-	\$ 38,680	\$-	\$-	\$ 38,680	0.23 %	\$ 95
2014	-	35,350	-	-	35,350	0.20	85
2015	-	-	-	-	-	0.00	0
2016	-	816	-	-	816	0.00	2
2017	1,865	2,184	-	-	4,049	0.02	9
2018	2,416	2,071	-	-	4,486	0.02	10
2019	2,391	1,207	-	-	3,599	0.01	8
2020	2,357	361	-	4,851	7,569	0.03	16
2021	2,322	31,815	-	4,181	38,318	0.14	78
2022	2,284	36,256	-	4,627	43,166	0.13	84

Note: Details regarding the county's outstanding debt can be found in the notes to the financial statements.

- (1) In fiscal 2000, the county entered into the Court Complex Lease Agreement for 30 years of one year leases. In fiscal 2005, the Court Complex Lease Agreement was renegotiated, resulting in a revised 23-year term of one year leases. In 2015, the bonds CCDC held related to this lease were called and paid off early. In fiscal 2021, the County entered into the coroner facility lease agreement of 30 years of one year leases. Per GASB 87, in fiscal 2022, the county entered into three 6 years of one year leases for motor vehcile locations, two 3 years of one year leases for a substation and training facility and 20 years of one year leases for a second drivers license location.
- (2) See Schedule 14 for personal income and population data used to calculate percentage and per capita.
- (3) Avimor CID No. 1 is a Blended Component Unit of Ada County.

# Schedule 10 Ada County Ratios of Net General Bonded Debt Outstanding, Last Ten Fiscal Years (dollars in thousands, except per capita)

Fiscal Year	Gross Bonded Debt	Debt Service Monies Available	Net Bonded Debt	Percentage of Actual Taxable Value <sup>(1)</sup> of Property	Per Capita <sup>(2)</sup>
2013	0	0	0	0.00	0
2014	0	0	0	0.00	0
2015	0	0	0	0.00	0
2016	0	0	0	0.00	0
2017	0	0	0	0.00	0
2018	0	0	0	0.00	0
2019	0	0	0	0.00	0
2020	0	0	0	0.00	0
2021	0	0	0	0.00	0
2022	0	0	0	0.00	0



Notes:

- (1) See Schedule 5 for property value data.
- (2) Population data can be found in Schedule 14.

Schedule 11 Ada County Direct and Overlapping Governmental Activities Debt, As of September 30, 2022 (dollars in thousands)

Government Unit	Ou	Debt tstanding	Estimated Percentage Applicable <sup>(1)</sup>	5	stimated Share of verlapping Debt
Overlapping Bonded Indebtedness:					
Ada County	\$	30,862	100.000 %	\$	30,862
College of Western Idaho		9,575	78.211 %		7,489
School District No. 1		141,095	99.998 %		141,092
School District No. 2		78,805	99.095 %		78,091
School District No. 3		36,580	86.628 %		31,689
School District No. 136J		5,300	13.260 %		703
Boise City		141,160	100.000 %		141,160
Eagle City		370	100.000 %		370
Garden City		185	100.000 %		185
Star Fire		3,580	83.218 %		2,979
Avimor Community Infrastructure District (CID)		2,284	100.000 %		2,284
Harris Ranch Community Infrastructure District (CID)		14,928	100.000 %		14,928
Spring Valley Community Infrastructure District (CID)		121,307	100.000 %		121,307
Total direct and overlapping debt	\$	586,031		\$	573,140

**Sources:** Assessed value data used to estimate applicable percentages provided by the Ada County Board of Equalization and assessment. Debt outstanding data provided by each governmental unit.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the county. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Ada County. This process recognizes that, when considering the county's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

(1) For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the county's boundaries and dividing it by each unit's total taxable assessed value.

Schedule 12 Ada County Legal Debt Margin Information, Last Ten Fiscal Years (dollars in thousands)

	Legal Debt Margin Calculation for Fiscal	Year 2022
Maximum Property Tax for Ada County Governmental Funds	\$	167,475
Debt Limit (could exceed above with 2/3 vote of qualified electors)	\$	167,475
General obligation bonds		-
Less: amount set aside for repayment of debt		-
Total net debt applicable to limit		-
Legal debt margin	\$	167,475

	Fiscal Years											
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022		
Debt limit <sup>(1)</sup>	\$ 101,987	\$ 106,086	\$ 111,279	\$ 116,824	\$ 123,751	\$ 130,799	\$ 138,874	\$ 148,153	\$ 157,638	\$ 167,475		
Total net debt applicable to limit			<u> </u>									
Legal debt margin	\$ 101,987	\$ 106,086	\$ 111,279	\$ 116,824	\$ 123,751	\$ 130,799	\$ 138,874	\$ 148,153	\$ 157,638	\$ 167,475		
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%		

Source: Schedule 10 - Net Debt, Idaho Code 31-Chapter 19; 57-Chapter 2, and Maximum Allowable Non-exempt Property Tax Budget

Note: Under Idaho State Code, bonded debt may be incurred by Counties when authorized by a vote of 2/3 of qualified electors, as a levy on all taxable property within the county - with no other limitations. Debt may be offset by amounts set aside for repaying general obligation bonds.

(1) Although voters could authorize bonded indebtedness in excess of current statutory property tax limits, the County has no such debt - therefore, the amounts shown for debt limit are equal to the County's legal property tax limit.

### Schedule 13 Ada County Pledged-Revenue Coverage, Last Ten Fiscal Years (dollars in thousands)

							Cou	rthouse Cor	ridor Capita	l Lease				
			Bldg	g. Sales	Charge			Gen'l		Less:	Net			
Fiscal	Sales	Rent	&	Lease	for			Fund Bal.	Total	Operating	Available	Debt S	ervice	
Year	Tax	Savings	Re	venue	Services	In	terest	Transfer	Revenue	Expenses	Revenue	Principal	Interest	Coverage
2013	-	-	\$	500	\$ 875	\$	(40)	-	\$1,335	-	\$ 1,335	\$ 3,025	\$ 1,912	0.27 %
2014 <sup>(1)</sup>	-	-		500	201		499	(4,000)	(2,800)	-	(2,800)	3,330	1,716	-0.55
2015 <sup>(2)</sup>	-	-		-	185		386	(6,175)	(5,604)	79	(5,683)	35,350	1,326	-0.15
2016	-	-		-	-		-	-	-	-	-	-	-	0.00
2017	-	-		-	-		-	-	-	-	-	-	-	0.00
2018	-	-		-	-		-	-	-	-	-	-	-	0.00
2019	-	-		-	-		-	-	-	-	-	-	-	0.00
2020	-	-		-	-		-	-	-	-	-	-	-	0.00
2021	-	-		-	-		-	-	-	-	-	-	-	0.00
2022	-	-		-	-		-	-	-	-	-	-	-	0.00

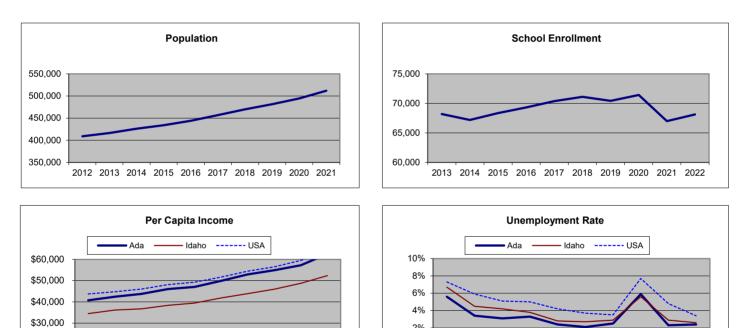
Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(1) Ada County's planned transfer back to the General Fund begins; payoff of lease August 15, 2015.

(2) Ada County paid off lease August 15, 2015; transfer back to General Fund complete.

#### Schedule 14 Ada County Demographic and Economic Statistics, Last Ten Calendar and Fiscal Years

Calendar <u>Year</u>	Population <sup>(1)</sup>	Personal Income (in thousands of dollars) <sup>(1)</sup>	Per Capita Personal Income <sup>(1)</sup>	Median Age	Fiscal Year	School Enrollment <sup>(2)</sup>	Unemployment Rate <sup>(3)</sup>
2012	409,061	16,665,376	40,741	35.4	2013	68,191	5.6
2013	416,464	17,656,163	42,395	36.2	2014	67,191	3.4
2014	426,236	18,642,514	43,738	36.4	2015	68,354	3.1
2015	434,211	19,996,512	46,053	35.5	2016	69,318	3.3
2016	444,028	20,889,528	47,046	35.8	2017	70,389	2.4
2017	456,849	22,796,904	49,900	36.1	2018	71,115	2.1
2018	469,966	24,888,280	52,958	36.4	2019	70,420	2.5
2019	481,587	26,437,103	54,896	36.7	2020	71,428	5.9
2020	494,399	28,287,194	57,215	37.0	2021	66,998	2.3
2021	511,931	32,051,963	62,610	37.7	2022	68,127	2.4



2%

0%

2013 2014 2015 2016 2017 2018 2019 2020 2021 2022

# Notes:

Calendar Year is from January to December. For example, the last Calendar Year shown above (2019) is from 1/1/19 - 12/31/19. Fiscal Year is from October to September. For example, the last Fiscal Year shown above (2021) is from 10/1/20 - 9/30/21.

#### Sources:

\$20,000

(1) Bureau of Economic Accounts (BEA) for 2021, release date November 16, 2022.

2012 2013 2014 2015 2016 2017 2018 2019 2020 2021

- (2) Idaho State Dept of Education for the 2021-2022 School Year.
- (3) Idaho Department of Labor, Public Affairs. Beginning fiscal 2009, the reported unemployment rate changed from a 12 month average to the single last month of the fiscal year (FY 2021 = September 2021). This provides a better reflection of the present economy.

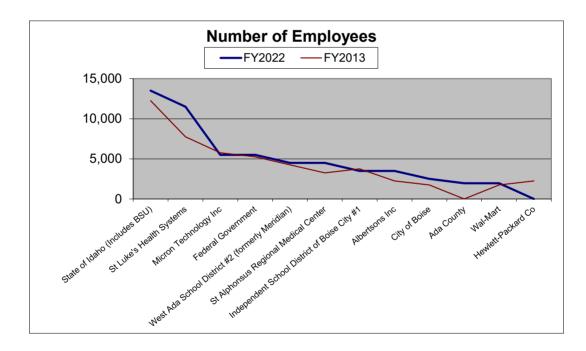
#### Schedule 15 Ada County Principal Employers, Fiscal Year and Nine Years ago

	Fisc	al Year 2	2022	Fisc	al Year 2	2013
<u>Employer</u>	Employees	<u>Rank</u>	Percentage of Total County <u>Employment <sup>(1)</sup></u>	Employees	<u>Rank</u>	Percentage of Total County <u>Employment</u> <sup>(1)</sup>
State of Idaho (Includes BSU)	13,000 - 13,999	1	4.90%	12,000 - 12,500	1	6.14%
St Luke's Health Systems	11,000 - 11,999	2	4.17%	7,500 - 8,000	2	3.88%
Micron Technology Inc	5,000 - 5,999	3	2.00%	5,500 - 6,000	3	2.88%
Federal Government	5,000 - 5,999	4	2.00%	5,000 - 5,500	4	2.63%
West Ada School District #2 (formerly Meridian)	4,000 - 4,999	5	1.63%	4,000 - 4,500	5	2.13%
St Alphonsus Regional Medical Center	4,000 - 4,999	6	1.63%	3,000 - 3,500	7	1.63%
Independent School District of Boise City #1	3,000 - 3,999	7	1.27%	3,500 - 4,000	6	1.88%
Albertsons Inc	3,000 - 3,999	8	1.27%	2,000 - 2,500	8	1.13%
City of Boise	2,000 2,999	9	0.91%	1,500 - 2,000	10	0.88%
Ada County	1,900 - 1,999	10	0.71%		-	-
Wal-Mart	1,900 - 1,999	10	0.71%	1,500 - 2,000	10	0.88%
Hewlett-Packard Co	<u> </u>	-	-	2,000 - 2,500	8	1.13%
Totals	53,800 - 62,989		21.20%	47,500 - 53,000		25.19%

Total Number of Ada County Nonfarm Jobs

275,566

199,500



(1) Percentage calculated from the mid-point of the given range of Employees and from the total Nonfarm Jobs in Ada County

Source: Idaho Department of Labor, Communications & Research Bureau December 14, 2022

# Schedule 16 Ada County Full-time Equivalent County Government Employees by Function/Program, Last Ten Fiscal Years

	Full-time Equivalent Employees as of September 30									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Function/Program										
Governmental Activities										
General Government										
Clerk/Auditor	144	139	139	142	155	159	173	173	175	184
Treasurer	14	14	12	10	13	16	16	15	15	15
Assessor	11	11	11	11	11	11	11	13	13	13
Prosecutor	138	139	139	140	142	152	161	175	175	175
Motor Vehicle	38	38	38	38	39	39	41	41	51	52
Operations	36	36	36	36	40	43	47	54	63	63
Information Technology	46	45	45	47	55	55	65	69	69	74
Development Services	22	22	22	24	25	25	30	32	33	35
Public Defender	67	67	67	68	73	76	86	93	93	100
Ad Valorem	44	44	44	44	44	45	46	44	44	46
District Court	99	100	99	101	100	102	103	109	118	109
Other	27	30	29	29	33	33	34	37	36	38
Public Safety										
Sheriff	631	637	629	638	648	663	747	747	767	794
Juvenile	139	138	137	139	126	127	129	128	128	126
Other	33	33	35	36	44	44	43	43	44	47
Sanitation										
Weed	19	19	19	19	20	20	22	22	22	22
Health & Welfare										
Charities	23	22	22	21	20	21	21	19	14	8
Recreation & Culture										
Parks & Waterways	5	6	6	7	7	8	8	8	8	11
Total Governmental Activities	1,536	1,540	1,529	1,550	1,595	1,639	1,783	1,822	1,868	1,912
Business-type Activities										
Emergency Medical Services	127	127	127	133	135	147	153	154	154	163
Solid Waste Management	16	16	16	17	17	21	20	22	40	40
Western Idaho Fair	14	14	14	15	16	16	16	16	16	15
Billing Services	-	-	3	3	3	3	3	3	3	4
Total Business-Type Activities	157	157	160	168	171	187	192	195	213	222
Grand Total	1,693	1,697	1,689	1,718	1,766	1,826	1,975	2,017	2,081	2,134
Granu Totai	1,093	1,097	1,009	1,110	1,100	1,020	1,373	2,017	2,001	2,134

Source: Ada County Auditors Office

#### Schedule 17 Ada County Operating Indicators by Function/Program, Last Ten Fiscal Years

	Fiscal Year															
		2013		2014		2015	201	6	20	017	 2018	2019	 2020	 2021		2022
Function/Program																
Governmental activities:																
General government																
Number of recorded documents		148,428		107,584		116,341	122	2,201	1	125,808	124,183	124,254	168,075	195,382		123,038
Primary election, May																
Number of registered voters at cutoff				203,963			216	6,874			232,395		265,675			297,410
Additional election day registrants				3,259			1	1,295			6,673		-			2,870
Percentage voting in:				21.3%			1	16.2%			33.0%		36.2%			31.5%
General election, November																
Number of registered voters at cutoff		212,950				209,431			2	230,425		245,903		299,311		
Additional election day registrants		38,517				17,205				40,131		28,363		21,832		
Percentage voting in:		73.2%				57.8%				75.0%		70.1%		81.8%		
Building permits issued (outside cities)																
Residential		431		396		404		476		521	465	535	541	616		249
Commercial		5		20		17		23		16	20	21	26	51		15
Combined value of Building permits (in 1,000's)	\$	91,399	\$	102,231	\$	139,293	\$ 127	7,608	<b>\$</b> 1	133,940	\$ 145,521	\$ 190,452	\$ 206,211	\$ 304,993	\$	152,169
County-wide new construction value (in 1,000's)	\$	482,194	\$	809,255	\$	904,363	\$ 1,227	7,074	\$ 1,2	243,407	\$ 1,533,400	\$ 1,992,111	\$ 2,072,566	\$ 2,301,002	\$	2,763,224
Number of Taxable property parcels assessed		191,186		192,659		194,621	197	7,990	2	201,736	204,058	205,567	207,943	213,559		221,436
Motor vehicles registered (Calendar Year) (1)		333,918		345,203		348,003	355	5,985	3	370,903	429,954	n/a	n/a	n/a		n/a
Drivers licenses in force (Calendar Year) (1)		292,728		298,696		304,149	310	),343	3	321,009	332,799	n/a	n/a	n/a		n/a
Sanitation																
Acres sprayed for weed control		3,980		2,542		2,466	2	2,958		3,090	2,242	2,371	2,949	3,214		2,381
Acres sprayed for pest control		14,145		7,611		9,357	5	5,736		9,214	9,621	14,558	5,849	5,794		5,070
Acres sprayed for mosquito abatement		105,262		78,865		98,584	64	4,840	1	116,167	53,841	64,604	52,671	71,000		43,947
Public Safety																
Traffic violations issued		57,717		59,765		51,312	46	6,519		n/a	n/a	n/a	n/a	n/a		n/a
Physical arrests		16,599		17,042		16,782	15	5,654		18,322	14,811	15,255	10,597	11,113		10,756
Average jail population		787		865		857		905		980	1,050	1,007	921	924		992
911 Calls		122,668		122,000		139,162	138	3,482	1	137,456	136,447	142,332	144,012	151,546		143,317
Health and welfare																
Number of cases processed		2,590		2,177		1,983	2	2,066		2,309	2,297	2,590	1,562	510		359
Recreational and cultural		,		, -		,				,	,	,	,			
Barber Park Number of Visitors (2)		159,136		154,491		165,845	158	8,282	1	118,004	225,965	207,488	189,887	242,744		255,568
Business-type activities:																
Number of emergency responses		23,365		24,328		25,981	27	7,906		29,392	30,712	30,994	31,241	36,267		35,656
Cubic Yards / Tons deposited at landfill (in 1,000's) (3)		1,198		1,263		447		656		483	490	543	495	560		583
Western Idaho Fair attendance (4)		222,461		223,335		233,140	243	3,474	2	235,402	254,049	250,247	-	273,190		251,497
( ')		,,		0		,	2.0	,	-	,		,				,,

(1) Calendar year information for 2019 and 2020 not available as of September 30, 2020.

(2) In 2013, shuttle riders were tracked and counted for the first time. In 2017, because of high flood levels of the Boise River, Barber Park ended up having the shortest Boise River Float Season on record with 38 days.

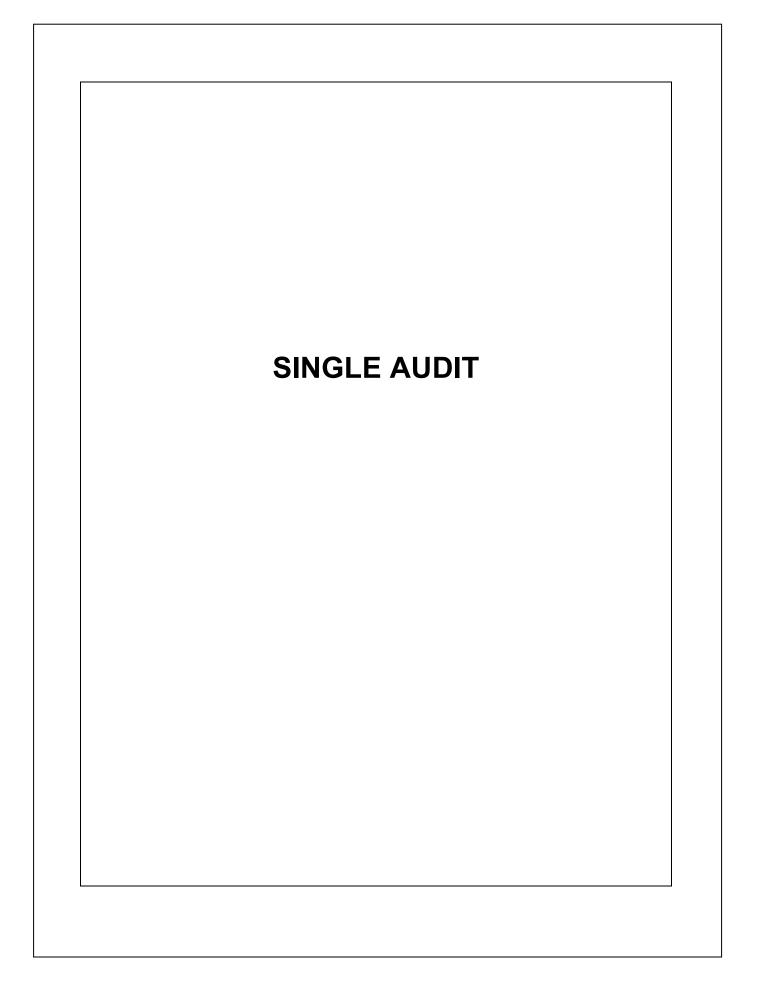
(3) In 2015, data collection changed from volume (cubic yards) to weight (tonnage received). Note: In 2015, two-thirds of trash deposited was compacted waste.
 (4) In 2020, the annual Western Idaho Fair was canceled due to the coronavirus and COVID 19 restrictions.

Sources: Various county departments, Idaho Transportation Department and Idaho Secretary of State Website

Schedule 18 Ada County Capital Asset Statistics by Function/Program, Last Ten Fiscal Years

Fiscal Year										
Function/Program	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental activities:										
General Government										
Land (acres)	284	284	284	284	284	284	284	284	284	284
Buildings	9	9	9	9	9	9	9	9	10	11
Vehicles	16	16	16	17	21	31	32	39	41	45
Public Safety										
Land (acres)	29	29	29	29	29	29	29	33	33	33
Buildings	11	11	11	11	12	12	12	12	13	13
Patrol Vehicles	118	132	136	137	145	163	174	179	176	189
Other Vehicles	49	52	50	53	52	56	65	68	73	77
Boats	3	3	3	3	3	3	3	3	1	2
Sanitation										
Land (acres)	2	2	2	2	2	2	2	2	2	2
Buildings	3	3	3	3	3	3	3	3	3	3
Vehicles	17	19	21	23	24	23	24	27	30	32
Recreational and Cultural										
Land (acres)	124	124	124	124	124	124	124	124	124	124
Buildings	5	5	5	5	4	4	4	4	4	4
Vehicles	2	2	2	2	2	2	3	4	4	4
Boats	1	1	1	2	2	2	2	2	2	2
Business-type activities:										
Emergency Medical Services										
Land (acres)	4	4	4	4	4	4	4	4	4	4
Buildings	7	7	8	8	8	8	8	8	8	8
Ambulances	30	29	31	29	27	29	27	27	24	27
Other Vehicles	14	16	18	17	18	19	20	19	18	18
Solid Waste Management										
Land (acres)	2,716	2,667	2,667	2,667	2,667	2,667	2,667	2,667	2,667	2,667
Buildings	3	3	3	3	3	3	3	3	3	3
Vehicles	7	6	7	8	8	9	10	13	15	18
Western Idaho Fair										
Land (acres)	240	240	240	240	240	240	240	240	240	240
Buildings	13	13	13	13	13	13	13	13	13	13
Vehicles	2	2	2	2	2	2	2	2	2	2

Source: Capital Asset Reports and Various County Departments





**CPAs & BUSINESS ADVISORS** 

# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance with Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Board of Commissioners Ada County, Idaho Boise, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Ada County, Idaho, (County) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 6, 2023.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Ada County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ada County's internal control. Accordingly, we do not express an opinion on the effectiveness of Ada County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the antity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ade Bailly LLP

Boise, Idaho January 6, 2023



**CPAs & BUSINESS ADVISORS** 

# Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance Required by the Uniform Guidance

To the Board of Commissioners Ada County, Idaho Boise, Idaho

# **Report on Compliance for Each Major Federal Program**

# **Opinion on Each Major Federal Program**

We have audited Ada County, Idaho's (the County) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended September 30, 2022. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Ada County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended September 30, 2022.

# Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

# Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal programs.

# Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such

that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

ide Sailly LLP

Boise, Idaho January 6, 2023

#### ADA COUNTY, IDAHO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

FEDERAL GRANT/ PROGRAM TITLE	FEDERAL ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER	PROVIDED TO SUBRECIPIENTS	TOTAL EXPENDITURES
Department of Agriculture				
Pass Through Payments From State of Idaho Superintendent of Public Instruction:				
Cash Assistance: School Breakfast Program	10.553	202222N119947	\$-	\$ 7,560
National School Lunch Program	10.555	202222N119947	-	14,842
Non-Cash Assistance (Commodities): National School Lunch Program	10.555	202121N109947		3,300
Child Nutrition Cluster - Total				25,702
Total Department of Agriculture				25,702
Department of the Interior-Bureau of Land Mgmt.				
Pass Through Payments From State of Idaho Department of Agriculture:				
Invasive and Noxious Plant Management	15.230	L21AC10503		1,852
Department of Justice				
Pass Through Payments From State of Idaho Attorney General:				
Missing Children's Assistance	16.543	N/A	-	3,441
Pass Through Payments From City of Boise:				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2019-DJ-BX-0853 2020-DJ-BX-0577		73,772
Total Department of Justice			<u> </u>	77,213
United States Department of the Treasury				
COVID-19 Emergency Rental Assistance (ERA 1) Program	21.023	N/A	12,934,336	12,949,730
COVID-19 Emergency Rental Assistance (ERA 2) Program	21.023	N/A	6,565,487	6,565,557
COVID-19 Coronavirus State and Local Fiscal Recovery Funds (SLFRF)	21.027	1505-0271		7,486,429
Total United States Department of the Treasury			19,499,823	27,001,716
Department of Health and Human Services				
COVID-19 Health Resources & Services Administration Provider Relief Fund (PRF)	93.498	20-1892-0-806	-	112,806
National Bioterrorism Hospital Preparedness Grant	93.889	N/A		22,000
Total Department of Health and Human Services			<u> </u>	134,806

#### ADA COUNTY, IDAHO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

FEDERAL GRANT/	FEDERAL ASSISTANCE LISTING	IDENTIFYING		TOTAL
PROGRAM TITLE	NUMBER	NUMBER	SUBRECIPIENTS	EXPENDITURES
Executive Office of the President				
Pass Through Payments From Idaho State Police Office of National Drug Control Policy:				
		G210R0004A		
High Intensity Drug Trafficking Areas Program-Sheriff	95.001	G22OR0004A	-	5,021
High Intensity Drug Trafficking Areas Program-Prosecutor	95.001	G210R0004A	-	101,873
Total Executive Office of the President			<u> </u>	106,894
United States Coast Guard				
Pass Through Payments From State of Idaho Department of Parks and Recreation:				
Boating Safety Financial Assistance	97.012	14.01.16		25,050
Total United States Coast Guard				25,050
Department of Homeland Security           Pass Through Payments From State of Idaho           Military Division:				
Emergency Management Performance Grant	97.042	EMS-2021-EP-00003 EMS-2019-EP-00002	-	148,992
Homeland Security Grant Program - State Preparedness Equipment Grant	97.067	EMW2020SS00070 EMW2019SS00070	-	389,792
Homeland Security Grant Program - 2019 Homeland Security	97.067	EMW2019SS00047	-	72,570
Homeland Security Grant Program - 2020 Homeland Security	97.067	EMW2020SS00070	-	103,594
Homeland Security Grant Program - 2021 Homeland Security	97.067	EMW2021SS00070		19,807
Homeland Security Grant Program - Total	97.067			585,763
Total Department of Homeland Security			<u> </u>	734,755
Other Federal Assistance				
Pass Through Payments From State of Idaho Secretary of State:				
Help America Vote Act- 2020 HAVA Grant	90.404	N/A		29,141
	TOTAL FEDEF	RAL ASSISTANCE	\$ 19,499,823	\$ 28,137,129
(a) Child Nutrition Cluster - \$25,702				

See Notes to the Schedule of Expenditures of Federal Awards.

# ADA COUNTY, IDAHO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

- 1. The Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of Ada County, Idaho (the "County"). The reporting entity is defined in Note I-A to the County's basic financial statements. The information is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.
- 2. The Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting as described in Note I-C to the County's basic financial statements.
- 3. The major programs are identified in the Schedule of Findings and Questioned Costs.
- 4. Ada County received federal awards both directly from federal agencies and indirectly through pass-through entities.
- 5. For the year ended September 30, 2022, there were pass-through expenditures to sub-recipients.

COVID-19 Emergency Rental Assistance (ERA 1 and ERA 2) Program (CFDA 21.023) No project number Boise City/Ada County Housing Authority \$19,499,823

- 6. Nonmonetary assistance is reported in the SEFA at the fair market value of the commodities received and disbursed.
- 7. Ada County has not elected to use the 10% de minimis cost rate.

# ADA COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED SEPTEMBER 30, 2022

# **SECTION I - Summary of Auditor's Results**

# Financial Statements

Type of auditor's report issued:		Unmodified	
Internal control over financial reporting: Material weaknesses identified? Significant deficiencies identified not considered to be material weaknesses?		No None reported	
Noncompliance material to financial statements noted?		No	
Federal Awards			
Internal Control over major program: Material weaknesses identified? Significant deficiencies identified not considered to be material weaknesses?		No	
		None reported	
Type of auditor's report issued on compliance for major programs:		Unmodified	
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516?		No	
Identification of major programs:			
<u>CFDA Number</u> 21.027 21.023	•	<u>Federal Program</u> 9 Coronavirus State and Local Fiscal Recovery Funds (SLFRF) 9 Emergency Rental Assistance (ERA 1 and ERA 2) Program	
Dollar threshold used to distinguish between Type A and Type B programs:		\$ 844,114	
Auditee qualified as low-risk auditee?		Yes	

# **SECTION II - Financial Statement Findings**

None reported

# SECTION III - Federal Award Findings and Questioned Costs

None reported